## City of Garden Grove

## INTER-DEPARTMENT MEMORANDUM

To:

Matthew Fertal

From:

Susan Emery

Dept:

Director

Dept:

Community Development

Subject:

ACCEPTANCE OF

PROJECT- Date:

June 23, 2009

BASED VOUCHER

PROPOSAL

FROM JAMBOREE HOUSING

CORPORATION

## **OBJECTIVE**

To accept the Project-based Voucher proposal submitted by Jamboree Housing Corporation.

## BACKGROUND

The Housing Authority published a Public Notice announcing the availability of a maximum of 52 Project-based Vouchers in September of 2008. Under HUD regulations a Housing Authority may set aside up to 20% of its tenant-based voucher allocation to be converted to a project-based use in order to preserve or construct affordable rental units. Project-based Vouchers are typically used to assist developers to secure financing and tax credits for construction, acquisition and/or rehabilitation. The Buena Clinton neighborhood has been identified as one of the areas of the City which could benefit from Project-based Vouchers.

The Housing Authority has received an eligible proposal from Jamboree Housing Corporation, which meets all the criteria of the Project-based Program. No other proposals were received. The developer is a non-profit housing organization and has qualified as a Community Housing Development Organization (CHDO). The City has entered into a CHDO reservation agreement with Jamboree to set aside HOME funding for a project, which will positively impact a targeted neighborhood.

The proposal identifies a 102-unit project (Grove Park) located in the Buena Clinton neighborhood. The property historically had been under a 15-year contract with Moderate Rehabilitation Program, which was funded by HUD and included project-based certificates. The contract term expired in 2005 and the tenants were given Tenant-based Vouchers in exchange for the Project-based certificates. The property is for sale and the Jamboree Housing proposal includes acquisition and rehabilitation of the rental units as well as offering supportive services to the residents. Therefore, the Housing Authority, by working in cooperation with the City and Jamboree, seeks to stabilize and preserve the Buena Clinton neighborhood

ACCEPTANCE OF PROJECT-BASED VOUCHER PROPOSAL June 23, 2009 Page 2

and provide a long-term affordability covenant. The initial term of the Contract will be fifteen (15) years, with an option to extend.

## FISCAL IMPACT

None.

## COMMUNITY VISION IMPLEMENTATION

Seek to ensure quality-housing opportunities in the community without unduly burdening existing residents.

## **RECOMMENDATION**

It is recommended that the Housing Authority Commissioners:

- Accept the Project-based proposal submitted by Jamboree Housing Corporation
- Direct staff to proceed with committing 52 Vouchers to the Project-based Program.

Approved for Agenda Listing

Director

SUSAN EMERY

Community Development Director

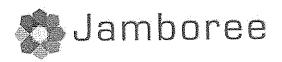
By:

Mary Ann Hamamura

**Deputy Director** 

Attachment 1: Jamb

Jamboree Proposal



May 18, 2009

Ms. Mary Ann Hamamura Deputy Director City of Garden Grove Community Development Department 11277 Garden Grove Blvd, Suite 101 Garden Grove, CA 92842

RE: Project Based Section 8 Voucher Application - Grove Park Apartments

Dear Ms. Hamamura,

Jamboree Housing Corporation ("JHC")is pleased to have the opportunity to submit this application for Project Based Section 8 vouchers ("PBV") for the proposed acquisition and rehabilitation of the Grove Park Apartments.

The Grove Park project continues the City's investment in the Buena Clinton neighborhood, and will help preserve long term affordable housing for 104 working families. The project will serve households between 30%-60% of area median income. This project will be made possible through the generous participation of not only the City's Housing Authority ("Housing Authority"), but also the financial investment of the City's HOME funds, as well as an allocation of 9% low income housing tax credits.

Grove Park will be the acquisition and rehabilitation of thirteen separate 8-plexes in the Buena Clinton neighborhood. The buildings were all constructed around 1961, and have been fairly well maintained. In all, there are 72 – one bedroom units, 16 – two bedroom units, and 16 – three bedroom units. The one bedroom units are 465 square feet, the two bedroom units are 784 square feet, and the three bedroom units are 975 square feet. An onsite manager will occupy one of the three bedroom units. JHC is pleased to have the opportunity to continue to partner with the City to transform the Buena Clinton neighborhood. Inclusive in these efforts would be our willingness to cooperate with Housing Authority policies to fill PBV vacancies with current Housing Authority voucher holders or from the Housing Authority waiting list.

On June 10, 2008, JHC and the City both executed a HOME Funds Reservation Agreement. Utilizing the City's CHDO allocation as well as the commitment of future

HOME funds, the City is making a sizable financial investment in the long term stability of the neighborhood. Given the large number of current Section 8 voucher renters, the City has agreed to offer a 15 year PBV contract for 50% of the units to allow JHC to leverage this income, and lower the overall subsidy requirement. We would request there be an option to extend the contract following the expiration of the initial term for five year terms, subject to approval by the Housing Authority.

The proposed Section 8 rents and unit mix will be as follows:

Section 8 Rer	nts	
---------------	-----	--

# Bedrooms Section 8 Rent				
Section 8 Rent				
\$1,000				
\$1,200				
\$1,500				

Breakdown	# Units
1BD @ 30% AMI	12
1BD @ 50% AMI	24
2BD @ 30% AMI	3
2BD @ 50% AMI	5
3BD @ 30% AMI	4
3BD @ 50% AMI	4
Total Units	52

Exhibit 1 shows the overall permanent capital structure, including the additional \$1,619,000 in debt that is leveraged by the subsidy income. Without this critical piece of financing, JHC would not be able to preserve affordable rents for these 104 households. Exhibit 2 lists the addresses of all the individual 8-plexes that collectively will make up the Project. Exhibit 3 is our verification of eligibility as a CHDO in the City of Garden Grove.

The proposed services to be offered to residents at Grove Park would be selected from a group of services that address daily living concerns such as job skills training, parenting, health screenings/education, and English as a second language. Other potential services will include afterschool programs and computer literacy programs. The specific services will be identified following a resident needs assessment that will be conducted following the acquisition of the property. It is expected that members of the households will be participating in these services for the term of the PBV contract.

JHC is currently working with City Staff and the Seller to finalize the Purchase Agreement, and believes it will be executed this week. JHC is excited to continue its relationship with the City of Garden Grove, and looks forward to receiving a commitment for these essential Project Based Vouchers.

Sincerely,

Michael Massie

Housing Development Manager Jamboree Housing Corporation

# Exhibit 1: Proposed Capital Structure

Grove Park

4RI DASI	S CALCODATION		Beginning	Balances	Ending Balanc	es (Year 15)
	SOURCES OF FUNDS	%	Total	Per Unit	Total	Per Unit
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15	SOURCES OF FUNDS  Net Investor Equify UBOC - "A" transhe UBOC - "B" transhe UBOC - "B" transhe Fixed Rate Mortgage (3) Accrual Loan Variable Interest Mortgage City of Garden Grove - CHDO / HOME City of Garden Grove RDA Funds Seller Note Cash Flow Mortgage (4) Deferred Developer Fee GP Equity Other Other Interest on Surplus Funds NOI Durling Construction	76 47.9% 19.9% 6.7% 6.8% 8.8% 6.2% 1.2%	10481 311,653,000 4,820,000 1,619,000 0 0 0 1,650,000 2,150,000 1,500,000 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	\$112,048 46,442 15,667 0 0 15,865 20,673 14,423 0 2,780 0 0 0 0 0	\$0 3,459,311 0 0 0 2,175,368 2,548,735 0 0 0	0 33,263 0 0 0 0 0 20,917 25,469 0 0 0
16	TOTAL SOURCES	20077	24,308,629	233,737	8,283,414	79,648

1.065014886 0.450979021 3rd TB:

Price LITC Price HC Price SC \$0.8500 N/A N/A

TOTAL SOURCES		24,000,023	200,101			••			
USES OF FUNDS									
USES OF FUNDS		T	Acquisition	New or Rehab	Eligible	Eligible	Not	Total	Total Per
# Description	%	Total	Costs	Costs	Historic	State	Eligible	Per Unit	Net Sq. Ft.
		4,290,000	0	0	0	0	4,290,000	41,250	57,35
1 Land @ \$ 2 Existing Structure \$14,300,0	00 70,00%	10,010,000	10,010,000	0	0	0	0	95,250	133.82
Z ZXISONG COMMING		50,000	35,000	. 0	0	0 [	15,000	481	0,67
O Color, rodament areas	9 /unit	3,750,000	0	3,750,000	0	0 [	0	36,058	50.13
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	.5 741.10	225,000	0	200,000	0	0	25,000	2,163	3.01
	10.49%	416,818	0	416,818	0	0	0	4,008	5.57
	10.4570	100,000	0	100,000	0	0	0	962	1,3
7 Furnishings & Equipment	10.02%	450,000	Ð	450,000	0	0	0]	4,327	6.02
B Hard Cost Contingency @:	6.75%	988,471	0	680,250	o l	0	308,221	9,505	13.2
9 Construction Interest @ Perm. Rate + -25bp	10.00%	0	Đ	0	0	0	0	0	0.0
10 Bridge Interest @	2.66%	128,300	D	٥	0	0	128,300	1,234	1.77
11 Permanent Loan Fees	0,39%	55,800	0	55,800	0	0	0	537	0,7
12 Construction Loan Fees	0,39%	00,000	ō	0	0	0	0	0	0.0
13 Bridge Loan Fees	2.23%	100,000	0	100,000	0	0	0]	962	1.34
14 GC Bond / Insurance	2.2370	100,000	ò	100,000	0	0	0	962	1.34
15 Permits / Fees	L/A1 TA1	155,000	Ď	155,000	0	0	0	1,490	2,01
16 Architect / Engineering (MEP/civil/landscape/geotec	niwi. (M)	35,000	ñ	35,000	0	0	0	337	0.43
17 Appraisal / market study		30,000	ō	30,000	0	0	0	288	0,4
18 Environmental		50,000	ò	50,000	0	0	0	481	0,6
19 Construction Inspection		140,000	ō	100,000	0	0	40,000	1,346	1.8
28 Title and Recording	!	125,000	ñ	90,000	0	0	35,000	1,202	1.6
21 Legal		15,000	n	15,000	0	0	0	144	0.2
22 Audit and Accounting		50,000	n	50,000	0	0	0	481	0.6
23 HUD Consultant		125,000	ñ	125,000	0	1 0	0	1,202	1,6
24 CM Fees / Precon services		0.020	ŏ	0	0	0	0	0	0.0
25 Consultant (acoustic / title 24)		ا م	n	l o	0	0	0	0	0.0
26 Consultant (fire, waterproof, utilities, traffic)		, ,	ŏ	ō	0	0	0	0	0.0
27 Predevelopment feasibility / costing	11,81%	132,240	ň	132,240	0	0	0	1,272	1.7
28 Soft Cost Contingency	11,0170	50,000	0	50,000	0	0	0	481	0.6
29 Misc / Other Costs		350,000	ň	350,000	ō	i o	0	3,365	
30 Relocation		350,000	ŏ	0	0		0	0	0.0
31		ا ۱ ۱	ň	n	Ó		0	0	0.0
32		ا ۱ ۱	, š	l n	ō	0	. 0	0	
33		١	l n	ا ،	0	0	0	0	
34 Impact Fees		100,000	l n	i š	0	0	100,000	962	
35 Tax Credit Fees (Application, Monitoring, Reservati	on) \$99,483	35,000	ň	n n	ō	0	35,000	337	0,4
36 Lease-up & Marketing Expenses		110,000	Ň	110,000	0	0	0	1,058	
37 Property Texes and Insurance	\$141,293		0	0.000	ő	1 0	142,000	1,365	1.9
38 Operating & Debt Service Reserve	\$141,293	142,000	ľ	1 0	Ö	0	0	0	0.0
39 Replacement Reserve		٥	l ň	1 0	0	0	1 0	0	0.0
40 Developer Overhead		2,000,000	300,000	1,700,000	Ö	. 0	0	19,231	26.7
41 Developer Fee						\$0	\$5,118,521	\$233,737	\$324.9
	CHID TOTAL C.		10 345 000	I \$8,845,108	3 50	j	1 40,110,021	3240,101	
	SUB-TOTALS: TOTAL ALL USES		10,345,000 \$24,308,629		\$0	1 20	1 \$5,110,521	1 3233,131	

8,311,358

BASIS ADJUSTMENTS BASIS ADJUSTMENTS

Historic Credits @
30% Bonus (Hard To Develop)
Percentage Market Rate
Total Adjustments
Percentage SLIHTC Market Rate
Does State Credit Eliminate 130% Bonus Area?
QUALIFIED BASIS
Credit Rate Flosting (Yes or No)
Qualified Credits Sub-Totals
Total Qualified Low Income Credits
Credit Reservations
Credit Reservations
Credit Rate Lock Date (dd-mm-yy)
Compliance Period (Years) 0 2,653,532 20.00% 0.00% \$2,653,532 0,00% No \$11,498,641 9,00% \$1,034,878 \$0 \$10,345,000 3,25% \$336,213 Yes Credit Rate @: \$1,371,090 \$1,371,079 \$0 \$0 TB Limit Basis Reduction MHP? 2007 N/A 50 \$24,497,173 Total Ello Basis:

## Exhibit 2: Project Addresses

- 1) 12622 Keel Avenue
- 2) 12632 Keel Avenue
- 3) 12652 Keel Avenue
- 4) 12662 Keel Avenue
- 5) 12682 Keel Avenue
- 6) 12631 Morningside Avenue
- 7) 12651 Morningside Avenue
- 8) 12661 Morningside Avenue
- 9) 12572 Morningside Avenue
- 10) 12602 Morningside Avenue
- 11) 12612 Morningside Avenue
- 12) 12682 Morningside Avenue
- 13) 12682 Morningside Avenue

## Exhibit 3: CHDO Certification



William J. Dalton Mayor

Mark Rosen Mayor Pro Tem

Dina Nguyen Council Member

Bruce A. Broadwater Council Member

Steven R. Jones Council Member

March 13, 2008

Jamboree Housing Corporation 17701 Cowan Ave., Suite 200 Irvine, CA 92614 ATTN: Laura Archuleta, President

Subject:

Jamboree Housing Corporation Continuing Qualification as a

Community Housing Development Corporation (CHDO)

Dear Laura:

This letter serves to memorialize the City of Garden Grove's review of documentation submitted by your office substantiating Jamboree Housing Corporation's continuing qualification as a Community Housing Development Corporation (CHDO). Based upon documents provided, the City has recertified the Jamboree Housing Corporation as a CHDO, in accordance with the standards set forth under 24 CFR 92.2 and CPD Notice CPD - 11. Attached are the City's specific conclusions.

Please note that the City is to be promptly notified of any changes to your organization and/or board composition. Please retain a copy of this letter in your file as documentation of your recertification for Fiscal 2007-08 and thank you for your continued partnership with the City.

Monica Covarrubias may be contacted by telephone, (717) 741-5144 or by e-mail, monicac@ci.garden-grove.ca.us.

Sincerely,

Allison Mills

Senior Project Manager

allison mills

Attachment

## I. LEGAL STATUS

- A. The nonprofit organization is organized under State or local laws, as evidenced by:
  - Articles of Incorporation
- B. No part of its net earnings inure to the benefit of any member, founder, contributor, or individual, as evidenced by:
  - Articles of Incorporation. Article V (b)
- C. Has a tax exemption ruling from the Internal Revenue Service (IRS) under Section 01(c)(3) or (4) of the Internal Revenue Code of 1986, as evidenced by:
- D. Has among its purposes the provision of decent housing that is affordable to lowand moderate-income people, as evidenced by a statement in the organization's:
  - Articles of Incorporation, Article II (b), and By-laws, Article III

## II. CAPACITY

- A. Conforms to the financial accountability standards of 24 CFR 84.21, "Standards for Financial Management Systems", as evidenced by:
  - ⋈ HUD approved audit summary
- B. Has a demonstrated capacity for carrying out activities assisted with HOME funds, as evidenced by:
  - Resumes and/or statements that describe the experience of key staff members who have successfully completed projects similar to those to be assisted with HOME funds.
- C. Has a history of serving the community within which housing to be assisted with HOME funds is to be located, as evidenced by:
  - Statement that documents at least one year of experience in serving the community.

## III. ORGANIZATIONAL STRUCTURE

- A. Maintains at least one-third of its governing board's membership for residents of low-income neighborhoods, other low-income community residents, or elected representatives of low-income neighborhood organizations as evidenced by the organization's:
  - By-Laws, Article V, Section 1 (c) and Board Member Rooster.

Continuing Qualification as a CHDO March 13, 2008 Page 3 B. Provides a formal process for low-income, program beneficiaries to advise the organization in all of its decisions regarding the design, siting, development, and management of affordable housing projects, as evidenced by:  $\boxtimes$ By-laws, Article IV, Section I (b) (vii) and Written statement of operating procedures approved by the governing body. C. A CHDO may be chartered by a State or local government, but the following restrictions apply: (1) the State or local government may not appoint more than one-third of the membership of the organization's governing body; (2) the board members appointed by the State or local government may not, in turn, appoint the remaining two-thirds of the board members; and (3) no more than one-third of the governing board members are public officials (including any employees of the PJ), as evidenced by the organization's: By-laws, Article V, Section (1) (d) and Board Member Rooster. M D. If the CHDO is sponsored or created by a for-profit entity, the for-profit entity may not appoint more than one-third of the membership of the CHDO's governing body, and the board members appointed by the for-profit entity may not, in turn, appoint the remaining two-thirds of the board members, as evidenced by the CHDO's: By-laws, Charter, OR Articles of Incorporation. Not applicable IV. RELATIONSHIP WITH FOR-PROFIT ENTITIES A. The CHDO is not controlled, nor receives directions from individuals, or entities seeking profit from the organization, as evidenced by: Organization's By-laws, Article VI, Section 1 (a). M

- B. A Community Housing Development Organization may be sponsored or created by a for-profit entity, however:
  - The for-profit entity's primary purpose does not include the development or (1)management of housing, as evidenced: and
  - The CHDO is free to contract for goods and services from vendor(s) of its own (2) choosing, as evidenced in the CHDO's:

Not Applicable

Continuing Qualification as a CHDO March 13, 2008 Page 4

### **Board Member Roster**

The Community Housing Development Organization (CHDO) is to submit this form when demonstrating compliance with the Home Investment Partnerships Act (HOME) regulatory requirement at 24 CFR 92.2 that at least one-third of the governing board be low-income community residents. List all board members. For those board members that are low-income community residents, indicate whether they are (a) the residents of low-income neighborhoods, are (b) low-income community residents, or are (c) elected representatives of low-income neighborhood organizations.

Members Name	(a) Address and Census Tract No.	(b) Low- Income Community Residents	(c) Low- Income Neighborhood Organization	Governmental appointee
Helen O'Sullivan				
Scott Darrell			X	
Richard J. Amerian				
Mark Hoover				
Dorothy Hall		X		
David S. Wood				
Darrin Montalvo				
Patrick D. McCalla				
Mary Blake		X		
			<u> </u>	
		1		1