AGENDA ITEM NO. 4.a.

## City Of Garden Grove

### INTER-DEPARTMENT MEMORANDUM

## Garden Grove Agency for Community Development

To:

Matthew Fertal

From: Economic Development

Dept:

Director/City Manager

Dept:

Subject: SUPPLEMENTAL EDUCATIONAL,

REVENUE AUGMENTATION FUND (SERAF) PAYMENT FOR FISCAL YEAR

2010-11

Date: February 22, 2011

#### **OBJECTIVE**

The purpose of this report is to request that the City Council of the City of Garden Grove (City Council) and the Garden Grove Agency for Community Development (Agency) each adopt resolutions approving the borrowing of a portion of the Agency's Low and Moderate Income Housing Funds for the purpose of making the payment to the Supplemental Educational Revenue Augmentation Fund (SERAF) required for fiscal year 2010-11 pursuant to California Health and Safety Code Section 33690.5.

### BACKGROUND/DISCUSSION

As part of the state budget process, the Legislature has mandated that redevelopment agencies make certain payments to the state. These payments are intended to offset expenses for public education and are referred to as the Supplemental Educational Revenue Augmentation Fund (SERAF) payments. In fiscal year 2010-11, Garden Grove's share of the SERAF is \$1,626,274.

A provision of the SERAF Legislation purports to mitigate the impact of the SERAF payments by authorizing redevelopment agencies to borrow from this fiscal year's allocation to the Agency's Low and Moderate Income Housing Fund to make the full SERAF payment for fiscal year 2010-11. In fiscal year 2010-11, it is estimated that the Agency will receive \$5,000,000 for deposit into its Low and Moderate Income Housing Fund. Thus, the amount to be allocated to the Agency's Low and Moderate Income Housing Fund this fiscal year is sufficient to pay the Agency's entire \$1,626,274 SERAF obligation for fiscal year 2010-11.

A lawsuit has been filed challenging the validity of California Health and Safety Code Sections 33690 and 33690.5 (California Redevelopment Association v. Genest; referred to herein as the "SERAF Litigation"). In 2009, a lawsuit filed by the California Redevelopment Association was successful in invalidating legislation similar to the SERAF Legislation, which purported to require redevelopment agencies to make payments to educational agencies for fiscal year 2008-09. In the

SERAF Payment for Fiscal Year 2010-11 February 22, 2011 Page 2

event the SERAF Litigation is not resolved prior to May 10, 2010 (the date the Agency is required to remit the SERAF payment for fiscal year 2009-10), the Agency's SERAF payment should be made under protest, based on the allegations set forth in the complaint filed in the SERAF Litigation, as it may be amended from time to time. In the event the SERAF Litigation results in the invalidation of the SERAF Legislation or otherwise results in a revocation or negation of the Agency's obligation to make the payment required by the SERAF Legislation, the Agency would be relieved of its obligation to make the SERAF payment.

#### FINANCIAL IMPACT

In fiscal year 2010-11, there is insufficient money in the Agency's and City's General Fund budgets to make the required SERAF payment. After making the SERAF payment from the Low and Moderate Income Housing Fund, there will be sufficient funds remaining in that fund to carry out the Agency's affordable housing program. Although the Agency has not executed contracts that would be impaired by reducing the amount allocated to the Low and Moderate Income Housing Fund, this SERAF shift could postpone the development of future housing projects.

Section 33690.5(c)(2) of the California Health and Safety Code requires that funds borrowed from the Agency's Low and Moderate Income Housing Fund to make the SERAF payment for fiscal year 2010-11 must be repaid in full on or before June 30, 2016.

#### RECOMMENDATION

### It is recommended that:

- The City Council adopt the attached Resolution approving the borrowing of a portion of the Agency's Low and Moderate Income Housing Funds for the purpose of making the SERAF payment of \$1,626,274 for fiscal year 2010-11 and authorizing the City Manager to advise the county auditor regarding how the Agency intends to make its 2010-11 SERAF payment.
- The Agency adopt the attached Resolution approving the borrowing of a portion of its Low and Moderate Income Housing Funds for the purpose of paying its SERAF payment of \$1,626,274 for fiscal year 2010-11 and authorizing the Agency Director to advise the county auditor regarding how the Agency intends to make its 2010-11 SERAF payment.

I'IM DELLALONGA

Senior Project Manager/Dept. Administrative Officer

Attachment 1:

City Resolution

Attachment 2:

Agency Resolution

Matthew Fertal

Recommended for Approval

Director

#### RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF GARDEN GROVE APPROVING THE BORROWING BY THE GARDEN GROVE AGENCY FOR COMMUNITY DEVELOPMENT OF A PORTION OF THE AGENCY'S LOW AND MODERATE INCOME HOUSING FUNDS FOR THE PURPOSE OF PAYING ITS SUPPLEMENTAL EDUCATIONAL REVENUE AUGMENTATION FUND (SERAF) PAYMENT FOR FISCAL YEAR 2010-11

WHEREAS, as a part of the state budget process, pursuant to California Health and Safety Code Section 33690.5 (SERAF Legislation), the SERAF Legislature has mandated that redevelopment agencies make certain payments intended to offset expenses for public education;

WHEREAS, these payments are referred to as Supplemental Educational Revenue Augmentation Fund (SERAF) payments;

WHEREAS, a provision of the SERAF Legislation, specifically Section 33690.5(c)(1), purports to mitigate the impact of the SERAF payments by authorizing redevelopment agencies to borrow from the amount required to be allocated to the Low and Moderate-Income Housing Fund, pursuant to Sections 33334.2, 33334.3, and 33334.6 of the California Health and Safety Code, to make the full allocation required by the SERAF Legislation;

WHEREAS, the Garden Grove Agency for Community Development (Agency) has established its Low and Moderate Income Housing Fund pursuant to California Health and Safety Code Sections 33334.2, 33334.3 and 33334.6;

WHEREAS, there are insufficient moneys available to the Agency to make the SERAF payment required by the SERAF Legislation;

WHEREAS, the Agency's Low and Moderate Income Housing Fund has sufficient funds available to carry out the Agency's affordable housing program and to make the payment required by the SERAF Legislation;

WHEREAS, no contracts executed by the Agency will be impaired if the Agency borrows moneys from the Agency's Low and Moderate Income Housing Fund to make the SERAF payment pursuant to the authority provided by Section 33690.5(c)(1) of the SERAF Legislation;

WHEREAS, the funds borrowed from the Agency's Low and Moderate Income Housing Fund pursuant to Section 33690.5(c)(1) of the SERAF Legislation are required to be repaid in full on or before June 30, 2016;

WHEREAS, a lawsuit has been filed challenging the validity of California Health and Safety Code Sections 33690 and 33690.5 (California Redevelopment Association v. Genest; referred to herein as the SERAF Litigation); and

WHEREAS, any SERAF payment made by the Agency pursuant to the SERAF Legislation shall be made under protest and only if and to the extent such SERAF payment is required by law.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF GARDEN GROVE:

- 1. The Agency is hereby authorized to borrow the entire amount required to be allocated to the Agency's Low and Moderate Income Housing Fund during fiscal year 2010-11, pursuant to Sections 33334.2, 33334.3, and 33334.6 of the California Health and Safety Code, to make the full SERAF payment required by Section 33690.5(a) of the SERAF Legislation.
- 2. The City Council of the City of Garden Grove hereby finds and determines as follows:
  - a. There are insufficient moneys available to the Agency to make the SERAF payment required by the SERAF Legislation.
  - b. The Agency's Low and Moderate Income Housing Fund has sufficient funds available to carry out the Agency's affordable housing program and to make the payment required by the SERAF Legislation and no contracts executed by the Agency will be impaired if the Agency borrows moneys from the Agency's Low and Moderate Income Housing Fund to make the SERAF payment pursuant to the authority provided by Section 33690.5(c)(1) of the SERAF Legislation.
- 3. The Agency shall repay the borrowed amount, in full, to the Low and Moderate Income Housing Fund on or before June 30, 2016.
- 4. The City Manager is hereby authorized and directed to report to the County Auditor regarding how the Agency intends to fund the SERAF payment required by the SERAF Legislation, on or before March 1, 2011.
- 5. If and to the extent required by law, the Agency shall, on or before May 10, 2011, remit an amount equal to the amount determined for the Agency pursuant to California Health and Safety Code Section 33690.5(a)(2)(J) to the County Auditor for deposit in the County's Supplemental Educational Revenue Augmentation Fund. The Agency's payment of the amounts described in Section 33690.5(a) of the SERAF Legislation shall be made under protest, based on the allegations set forth in the complaint filed in the SERAF Litigation, as it may be amended from time to time. In the event the SERAF Litigation results in the invalidation of the SERAF Legislation or otherwise results in a revocation or negation of the Agency's obligation to make the payment required by the SERAF Legislation, the Agency shall not make the payment described in this Resolution.

# GARDEN GROVE AGENCY FOR COMMUNITY DEVELOPMENT

### RESOLUTION NO.

A RESOLUTION OF THE GARDEN GROVE AGENCY FOR COMMUNITY DEVELOPMENT APPROVING THE BORROWING OF A PORTION OF ITS LOW AND MODERATE INCOME HOUSING FUNDS FOR THE PURPOSE OF PAYING ITS SUPPLEMENTAL EDUCATIONAL REVENUE AUGMENTATION FUND (SERAF) PAYMENT FOR FISCAL YEAR 2010-11

WHEREAS, as a part of the state budget process, pursuant to California Health and Safety Code Section 33690.5 (SERAF Legislation), the SERAF Legislature has mandated that redevelopment agencies make certain payments intended to offset expenses for public education;

WHEREAS, these payments are referred to as Supplemental Educational Revenue Augmentation Fund (SERAF) payments;

WHEREAS, a provision of the SERAF Legislation, specifically Section 33690.5(c)(1), purports to mitigate the impact of the SERAF payments by authorizing redevelopment agencies to borrow from the amount required to be allocated to the Low and Moderate Income Housing Fund, pursuant to Sections 33334.2, 33334.3, and 33334.6 of the California Health and Safety Code, to make the full allocation required by the SERAF Legislation;

WHEREAS, the Garden Grove Agency for Community Development (Agency) has established its Low and Moderate Income Housing Fund pursuant to California Health and Safety Code Sections 33334.2, 33334.3 and 33334.6;

WHEREAS, there are insufficient moneys available to the Agency to make the SERAF payment required by the SERAF Legislation;

WHEREAS, the Agency's Low and Moderate Income Housing Fund has sufficient funds available to carry out the Agency's affordable housing program and to make the payment required by the SERAF Legislation;

WHEREAS, no contracts executed by the Agency will be impaired if the Agency borrows moneys from the Agency's Low and Moderate Income Housing Fund to make the SERAF payment pursuant to the authority provided by Section 33690.5(c)(1) of the SERAF Legislation;

WHEREAS, the funds borrowed from the Agency's Low and Moderate Income Housing Fund pursuant to Section 33690.5(c)(1) of the SERAF Legislation are required to be repaid in full on or before June 30, 2016;

WHEREAS, a lawsuit has been filed challenging the validity of California Health and Safety Code Sections 33690 and 33690.5 (California Redevelopment Association v. Genest; referred to herein as the SERAF Litigation); and

WHEREAS, any SERAF payment made by the Agency pursuant to the SERAF Legislation shall be made under protest and only if and to the extent such SERAF payment is required by law.

NOW, THEREFORE, BE IT RESOLVED BY THE GARDEN GROVE AGENCY FOR COMMUNITY DEVELOPMENT:

- 1. The Agency is hereby authorized to borrow the entire amount required to be allocated to the Agency's Low and Moderate Income Housing Fund during fiscal year 2010-11, pursuant to Sections 33334.2, 33334.3, and 33334.6 of the California Health and Safety Code, to make the full SERAF payment required by Section 33690.5(a) of the SERAF Legislation.
- 2. The Agency hereby finds and determines as follows:
  - a. There are insufficient moneys available to the Agency to make the SERAF payment required by the SERAF Legislation.
  - b. The Agency's Low and Moderate Income Housing Fund has sufficient funds available to carry out the Agency's affordable housing program and to make the payment required by the SERAF Legislation and no contracts executed by the Agency will be impaired if the Agency borrows moneys from the Agency's Low and Moderate Income Housing Fund to make the SERAF payment pursuant to the authority provided by Section 33690.5(c)(1) of the SERAF Legislation.
- 3. The Agency shall repay the borrowed amount, in full, to the Low and Moderate Income Housing Fund on or before June 30, 2016.
- 4. The Agency Director is hereby authorized and directed to report to the County Auditor regarding how the Agency intends to fund the SERAF payment required by the SERAF Legislation, on or before March 1, 2011.
- 5. If and to the extent required by law, the Agency shall, on or before May 10, 2011, remit an amount equal to the amount determined for the Agency pursuant to California Health and Safety Code Section 33690.5(a)(2)(J) to the County Auditor for deposit in the County's Supplemental Educational Revenue Augmentation Fund. The Agency's payment of the amounts described in Section 33690.5(a) of the SERAF Legislation shall be made under protest, based on the allegations set forth in the complaint filed in the SERAF Litigation, as it may be amended from time to time. In the event the SERAF Litigation results in the invalidation of the SERAF Legislation or otherwise results in a revocation or negation of the Agency's obligation to make the payment required by the SERAF Legislation, the Agency shall not make the payment described in this Resolution.