City of Garden Grove

INTER-DEPARTMENT MEMORANDUM

To:

Matthew J. Fertal

From:

Kevin J. Raney

Dept.:

City Manager

Dept.:

Police

Subject:

ORDINANCE AMENDING

Date:

April 9, 2013

ADMINISTRATIVE CITATION APPEAL

AND FINE PAYMENT TIMELINES

OBJECTIVE

To request City Council approval of an amendment to the City's Municipal Code extending the time to appeal an Administrative Citation, apply for an Advance Deposit Hardship Waiver, and pay an Administrative Fine.

BACKGROUND

During the January 8, 2013, City Council Study Session the City's Administrative Citation Program was reviewed and suggestions were made for accommodating recipients of citations in order to make it easier and more affordable to comply. Issues discussed included extending the time to file for an appeal, modifying the advance deposit of fine requirement when an appeal is requested, extending the time to pay an Administrative Fine, and improving access to and providing translations of the information regarding how to pay fines and file for appeals. The Administrative Fine Schedule was also reviewed to determine if changes were needed to provide Enforcement Officers more discretion in assessing fines based on the severity of the violation and whether the offense was a first, second, or subsequent violation.

DISCUSSION

Staff has reviewed suggestions from the Study Session and has prepared the attached proposed Ordinance, which would extend the time to appeal an Administrative Citation from 15 days to 30 days and would extend the time to pay an Administrative Fine from 30 days to 45 days. These changes would not adversely impact the City, and would provide additional time for recipients to pay fines and advance fine deposits, which can range between \$100 and \$1,000, depending on the violation.

A recipient of an Administrative Citation who is financially unable to deposit the Administrative Fine with an appeal request may apply for an Advance Deposit Hardship Waiver, which is currently provided for in the Municipal Code. Since the Hardship Waiver form and accompanying records are to be submitted with a request for appeal, the timeline for applying for a hardship waiver will also be extended from 15 days to 30 days.

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No changes are recommended for the Fine Schedule, as it was determined that the Municipal Code already provides for a tiered fine structure. The existing Fine Schedule allows Enforcement Officers discretion to assign a lower fine for violations deemed to be infractions and allows Officer's to escalate to the maximum fine amount for more serious violations. A separate tiered Fine Schedule also applies to violations related to graffiti and abandoned properties. Moreover, any recipient of an Administrative Citation may file an appeal if they believe the amount of a fine is disproportionate to the violation. Following an administrative hearing, the Hearing Officer can reduce the fine amount if it is determined to be disproportionate to the violation based on mitigating factors.

Finally, to improve information regarding how to pay fines and file for appeals, citation forms will be revised to include language at the top of the citation printed in Spanish, Korean, and Vietnamese directing recipients to a link on the City's website. On the website, citation recipients will be able to access full citation text and related information sheets in different languages, as well as Administrative Hearing and Advance Deposit Hardship Waiver forms.

FINANCIAL IMPACT

None.

RECOMMENDATION

It is recommended that the City Council:

 Introduce and conduct the first reading of the attached Ordinance extending the time to appeal an Administrative Citation, apply for an Advance Deposit Hardship Waiver and pay an Administrative Fine.

KEVIN J. RANEY Chief of Police

By: Todd Elgin

Captain

Attachment 1: Proposed Ordinance

Recommended for Approval

Matthew Fertal City Manager

ORDINANCE NO.

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF GARDEN GROVE AMENDING TITLE 1, CHAPTER 22 OF THE GARDEN GROVE MUNICIPAL CODE RELATING TO ADMINISTRATIVE CITATIONS AND MAKING CERTAIN RELATED FINDINGS

City Attorney Summary

This Ordinance modifies the provisions of the Garden Grove Municipal Code relating to Administrative Citations by extending the timeframes provided to appeal an Administrative Citation, to request an Advance Deposit Hardship Waiver, and to pay administrative fines.

THE CITY COUNCIL OF THE CITY OF GARDEN GROVE FINDS AND DETERMINES AS FOLLOWS:

WHEREAS, the City Council wishes to amend the existing Garden Grove Municipal Code provisions pertaining to appeals of Administrative Citations, Advance Deposit Hardship Waivers, and the payment and collection of fines; and

WHEREAS, the City Council finds and determines that the adoption of this Ordinance is not subject to the California Environmental Quality Act, Public Resources Code Sections 21000, et seq. ("CEQA"), pursuant to Section 15060(c)(2) and 15061(b)(3) of the State CEQA Guidelines, Title 14 California Code of Regulations Sections 15000, et seq. because it will not result in a direct or reasonably forseeable indirect physical change in the environment and because it can be seen with certainty that there is no possibility that the adoption of the Ordinance will have a significant effect on the environment.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF GARDEN GROVE ORDAINS AS FOLLOWS:

1. Amendment of Section 1.22.030. Subsections (A) and (D)(1) of Section 1.22.030 of Chapter 22 of Title 1 of the Garden Grove Municipal Code are hereby amended to read in their entirety as follows (new text in bold/italic; deleted text in strikeout):

"SECTION 1.22.030: Appeal of Administrative Citation

A. Any recipient of an Administrative Citation may contest that there was a violation of the Garden Grove Municipal Code, or that he is the responsible person, or may contend that the amount of the fine is disproportionate in light of mitigating factors, by completing a Request for Hearing form, together with an advance deposit of the fine, and returning both to the Finance Department within **thirty (30) calendar days** fifteen (15) days from (1) service of the Administrative Citation, if personally served, or (2) the date of the Administrative Citation if served by mail. Any Administrative Citation fine that has been deposited shall be refunded if it is determined, after a hearing, that the person charged in the

Administrative Citation was not responsible for the violation(s), or that there was no violation(s) as alleged in the Administrative Citation or any amendments thereto. The Hearing Officer may reduce the fine amount if the Hearing Officer finds, based on the totality of the circumstances, the fine is clearly disproportionate to the violation in light of mitigating factors. Any Administrative Citation fine that has been deposited shall be reduced, and the difference refunded, if it is determined, after a hearing, that the amount of the fine is clearly disproportionate to the violation in light of mitigating factors.

- D. Waiver of Advance Deposit of Fine.
 - 1. A recipient of an Administrative Citation who is financially unable to deposit the Administrative Fine with his request for a hearing may complete a City-approved application form for an advance deposit hardship waiver (hereafter the "hardship waiver"). This form and all required accompanying records shall be tendered, along with a request for a hearing, to the Finance Department within thirty (30) calendar days from (1) service of the Administrative Citation, if personally served, or (2) the date of the Administrative Citation if served by mail.fifteen (15) calendar days from the issuance date of a citation."
- 2. Amendment of Section 1.22.070. Subsections (A) and (G) of Section 1.22.070 of Chapter 22 of Title 1 of the Garden Grove Municipal Code are hereby amended to read in their entirety as follows (new text in bold/italic; deleted text in strikeout):

"SECTION 1.22.070: Failure to Pay and Collection of Fines

- A. In the absence of a timely appeal, the due date for the City's receipt of an Administrative Fine shall be **forty-five** (45)thirty (30) calendar days from the issuance date of a citation. Thereafter, a late charge shall be due and owing.
- G. If, pursuant to Subsection 1.22.030(D), a Hardship Waiver is granted and the fine is not deposited prior to the appeal hearing, the fine shall be due and payable in full *forty-five (45)* thirty (30) *calendar* days following the Hearing Officer's mailing of the written decision if the citation is upheld, unless review is timely sought pursuant to Section 1.22.080. The failure of any person to pay the Administrative Fine assessed by an Administrative Citation within the time specified on the citation or otherwise required by this Chapter may result in the matter being referred to the Finance Department to file a claim in Small Claims Court. Alternatively, the City may pursue any other legal remedy to collect the past due Administrative Fines and related costs."

- 3. <u>Severability</u>. If any section, subsection, subdivision, sentence, clause, phrase, word or portion of this Ordinance is, for any reason, held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Ordinance. The City Council hereby declares that it would have adopted this Ordinance and each other section, subsection, subdivision, sentence, clause, phrase, word or portion thereof, irrespective of the fact that any one or more sections, subsections, subdivisions, sentences, clauses, phrases, words or portions thereof be declared invalid or unconstitutional.
- 4. <u>City Clerk Certification and Publication</u>. The Mayor shall sign and the City Clerk shall certify to the passage and adoption of this Ordinance and shall cause the same, or the summary thereof, to be published and posted pursuant to the provisions of law and this Ordinance shall take effect thirty (30) days after adoption.