

# **Table of Contents**

Executive Summary	5
ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)	5
The Process	10
PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)	10
PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)	12
PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)	17
Needs Assessment	21
NA-05 Overview	21
NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)	23
NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)	31
NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)	34
NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)	38
NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)	39
NA-35 Public Housing – 91.205(b)	41
NA-40 Homeless Needs Assessment – 91.205(c)	46
NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)	51
NA-50 Non-Housing Community Development Needs – 91.215 (f)	54
Housing Market Analysis	56
MA-05 Overview	56
MA-10 Number of Housing Units – 91.210(a)&(b)(2)	58
MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)	63
MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)	69
MA-25 Public and Assisted Housing – 91.210(b)	72
MA-30 Homeless Facilities and Services – 91.210(c)	74
MA-35 Special Needs Facilities and Services – 91.210(d)	78

MA-40 Barriers to Affordable Housing – 91.210(e)	80
MA-45 Non-Housing Community Development Assets – 91.2	L5 (f)81
MA-50 Needs and Market Analysis Discussion	89
MA-60 Broadband Needs - 91.210(a)(4), 91.310(a)(2)	91
MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)	93
Strategic Plan	94
SP-05 Overview	94
SP-10 Geographic Priorities – 91.215 (a)(1)	95
SP-25 Priority Needs - 91.215(a)(2)	96
SP-30 Influence of Market Conditions – 91.215 (b)	107
SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)	108
SP-40 Institutional Delivery Structure – 91.215(k)	114
SP-45 Goals Summary – 91.215(a)(4)	118
SP-50 Public Housing Accessibility and Involvement – 91.215	c)122
SP-55 Barriers to affordable housing – 91.215(h)	123
SP-60 Homelessness Strategy – 91.215(d)	125
SP-65 Lead based paint Hazards – 91.215(i)	120
SP-70 Anti-Poverty Strategy – 91 215(i)	120
31 70 711tt 1 Overty Strategy 31.213()	
SP-80 Monitoring – 91.230	129
	129
SP-80 Monitoring – 91.230	
SP-80 Monitoring – 91.230	
SP-80 Monitoring – 91.230 Expected Resources	
SP-80 Monitoring – 91.230  Expected Resources	
SP-80 Monitoring – 91.230  Expected Resources	

	AP-60 Public Housing – 91.220(h)	152
	AP-65 Homeless and Other Special Needs Activities – 91.220(i)	153
	AP-75 Barriers to affordable housing – 91.220(j)	157
	AP-85 Other Actions – 91.220(k)	159
	AP-90 Program Specific Requirements – 91.220(I)(1,2,4)	162
Α	ppendices	165

4

# **Executive Summary**

# ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

#### The Consolidated Plan

The City of Garden Grove 2020-2025 Consolidated Plan is a planning document that identifies and develops a strategy to address critical housing and community development needs that can be addressed through federal funding sources, including Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grants (ESG). This Consolidated Plan was prepared using the eCon Planning Suite system developed by the U.S. Department of Housing and Urban Development (HUD). The system prescribes the structure and contents of this document, following HUD's Consolidated Planning regulations. The Consolidated Plan is comprised of the following major components:

- 1. An assessment of housing and community development needs based on demographic and housing market information;
- 2. Implementing strategies to address housing and community development needs; and
- 3. The Annual Action Plan outlining the City's intended uses of CDBG, ESG, and HOME funds for the upcoming fiscal year.

Community Development Block Grant (CDBG): The primary objective of this program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of lower-income. CDBG funds are relatively flexible and can be used for a wide range of activities, including housing rehabilitation, homeownership assistance, lead-based paint detection and removal, acquisition of land and buildings, construction or rehabilitation of public facilities (including shelters for the homeless and infrastructure), removal of architectural barriers to housing needs, public services, rehabilitation of commercial or industrial buildings, and loans or grants to businesses. The City of Garden Grove's estimated annual entitlement of CDBG funds is \$2,030,219.

**HOME Investment Partnerships (HOME):** The HOME program provides federal funds for the development and rehabilitation of affordable rental and ownership housing for low- and moderate-income households. The program gives local governments the flexibility to fund a wide range of affordable housing activities through housing partnerships with private industry and non-profit organizations. HOME funds can be used for activities that promote affordable rental housing and homeownership for low- and moderate-income households, including building acquisition, new construction and reconstruction, moderate or substantial rehabilitation,

homebuyer assistance, and tenant-based rental assistance. The City of Garden Grove's estimated annual entitlement of HOME funds is **\$803,230**.

**Emergency Solutions Grant (ESG):** The ESG program provides homeless persons with basic shelter and essential supportive services, including rehabilitating or remodeling a building used as a new shelter, operations, and maintenance of a homeless facility, essential supportive services, and homeless prevention. The City of Garden Grove's estimated annual allocation of ESG funds is approximately **\$174,721.** 

# 2. Summary of the objectives identified in the Plan Needs Assessment Overview

The goals identified in this Consolidated Plan are based on the Needs Assessment and Community Survey, which are outlined below:

- 1. Provide Decent and Affordable Housing;
- 2. Address the Needs of Homeless and Those at Risk;
- 3. Provide Community Services;
- 4. Address Public Facilities and Infrastructure Needs;
- 5. Promote Economic Development and Employment; and
- 6. Provide for Planning and Administration Activities.

These goals will be achieved through the implementation of actions associated with the following priority areas:

- Increase, Improve, and Preserve Affordable Housing There will be continued provision
  of affordable housing for lower-income households due to the high cost of housing in
  Garden Grove. This will be done through acquisition/rehabilitation of rental units,
  rehabilitation assistance to low-income homeowners, and reduction of substandard
  housing conditions, including addressing lead-based paint hazards.
- Promote New Construction of Affordable Housing To help address the shortage of new
  affordable housing in the community, Garden Grove will promote and facilitate the new
  construction of affordable housing.
- Provide Rental Assistance to Alleviate Cost Burden The Garden Grove Housing Authority administers the Section 8 Housing Choice Voucher program. To assist the need demonstrated by the 13,800-person waitlist, the City will continue to support a Tenant-Based Rental Assistance program.
- Promote Programs to Meet Homeless Needs The ESG funds allocated to the City will be
  used to address the needs of homeless individuals and those at risk of homelessness.

Garden Grove will also continue to participate in the Orange County Continuum of Care System for the Homeless.

- Preserve and Improve Existing Supportive Services The preservation and improvement
  of existing community supportive services for special needs groups will be a priority area,
  especially for special needs groups including seniors, lower-income households, and
  youth. Anti-crime and safety programs will also be implemented to improve general
  safety and well-being.
- Address Public Facilities/Infrastructure Needs Public facilities and infrastructure improvements will be addressed through Garden Grove's Capital Improvement Program.
   The City will help support improvements to public facilities and infrastructure in incomeeligible areas.
- **Promote Economic Development and Employment** Economic development and employment opportunities will be supported through various programs that will stimulate economic growth and vitality in the City.
- Provide for Necessary Planning and Administration Planning and Administration
   activities to address housing and community development needs will be prioritized to
   allow effective service provision to city residents. Implementation of the goals and
   objectives of the Consolidated Plan will continue to be in compliance with the CDBG,
   HOME, and ESG program regulations and requirements.

# 3. Evaluation of past performance

During the 2015-2020 Consolidated Plan period, targeted the use of CDBG, HOME, and ESG funds in four primary areas:

- 1. Development of decent and affordable housing;
- 2. Provision of community and supportive services;
- 3. Improvement of public facilities and infrastructure; and
- 4. Expansion of economic opportunities and anti-poverty activities.

The City of Garden Grove allocated the following resources to meet the goals and objectives of the Consolidated Plan during the 2015-2020 periods:

**2015** - \$2,620,846

**2016** - \$4,001,355

**2017** - \$2,591,627

**2018** - \$3,913,983

**2019** - \$3,040,207

The performance of programs and systems are evaluated on a regular basis through Consolidated Annual Performance and Evaluation Reports (CAPERs). A more detailed summary of the City's evaluation of past performance in previous CAPERs can be viewed on the City's website at <a href="https://ggcity.org/neighborhood-improvement">https://ggcity.org/neighborhood-improvement</a>.

## 4. Summary of citizen participation process and consultation process

The City of Garden Grove provided public notice on Friday, August 23, 2019, through a press release inviting the residents of Garden Grove to add their input towards this Consolidated Planning process. The Survey was made available through the City of Garden Grove Website in English, Spanish and Vietnamese. The survey was also made available during community workshops. The Housing and Community Needs public workshops were announced for the public to give their views on the Consolidated Plan. The workshops were held on Wednesday, September 18, 2019, 6:30 p.m., at Bolsa Grande High School's cafeteria, 9401 Westminster Avenue, and on Thursday, October 17, 2019, 6:30 p.m., at the Garden Grove Community Meeting Center 'A' Room, 11300 Stanford Avenue. The Bolsa Grande High School Cafeteria and the Garden Grove Community Meeting Center are accessible to those who are physically disabled and meet the American with Disability Act requirements.

The draft plan was made available for public review from May 22, 2020 to June 23, 2020. A public hearing is scheduled and is planned to be held with the Neighborhood Improvement and Conservation Commission on June 1, 2020 to gather community views on the draft plan. Another public hearing is scheduled and will be held with the City Council on June 23, 2020 to gather additional community views on the draft plan. Approximately 8 people attended the workshops, and residents attended the public hearing to review the draft plan. There were 197 responses to the Survey.

#### 5. Summary of public comments

Top priorities identified by the public include the following:

- Energy-efficient improvements for housing;
- Street/alley infrastructure improvements;
- Cleanup of abandoned lots and buildings;
- More anti-crime programs;

- Storefront improvements for businesses;
- Improvements for parks and recreation facilities; and
- Improved homeless shelters and services.

## 6. Summary of comments or views not accepted and the reasons for not accepting them

All comments and views were accepted during the consultation process.

# 7. Summary

The City of Garden Grove has undertaken diligent and good faith efforts to outreach to all segments of the community that may benefit from CDBG, ESG, and HOME programs. The City of Garden Grove will continue to concentrate its resources for maximum impact and strive to address the needs, priorities, and goals identified in this 2020-2025 Consolidated Plan.

#### The Process

#### PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

# 1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency	
CDBG Administrator	GARDEN GROVE	Community And Economic Development	
		Department	
HOME Administrator	GARDEN GROVE	Community and Economic Development	
		Department	
ESG Administrator	GARDEN GROVE	Community and Economic Development	
		Department	

Table 1 - Responsible Agencies

#### **Narrative**

The City of Garden Grove's Community and Economic Development Department, Office of Economic Development, Neighborhood Improvement Unit administers the City's CDBG, HOME, and ESG programs. In addition to this funding, the City also received CDBG-CV and ESG-CV funding in response to the COVID-19 Pandemic and have included the funding by amending the 2019-2020 Action Plan. This funding was made available by the federal government through the CARES Act which was passed by Congress and subsequently signed into law by President Trump on March 27th, 2020. The purpose of this funding is to provide "fast and direct economic assistance for American workers, families, and small businesses, and preserve jobs for our American industries", which have been greatly affected due to the social distancing directives issued by the federal government to curb the spread of the COVID -19 virus. The City allocated \$1,194,311.00 in CDBG-CV funding and \$602,486.00 in ESG-CV funding.

Community Development Block Grant (CDGB) - The CDBG is authorized under Title 1 of the Housing and Community Development Act of 1974, Public Law 93-383, as amended 42 U.S.C.-530.1 et seq. The Program provides annual grants to develop viable urban communities by providing decent housing and a suitable living environment, and by expanding economic opportunities, principally for low- and moderate-income households. The funds are utilized for several community development projects, such as construction and improvement of public facilities and rehabilitation of housing and commercial buildings.

The HOME Investment Partnerships Program (HOME) - The program provides a wide range of

activities, including building, acquisition, and/or rehabilitating affordable housing for rent or

homeownership or providing direct rental assistance to low-income households. HOME is

provided to states and localities that communities use - often in partnership with local nonprofit

groups. It is the largest Federal block grant to state and local governments designed exclusively

to create affordable housing for low-income households.

The Emergency Solutions Grant (ESG) - The Homeless Emergency Assistance and Rapid

Transition to Housing Act of 2009 amended the McKinney-Vento Homeless Assistance Act,

revising the Emergency Shelter Grant Program in significant ways and renaming it the Emergency

Solutions Grants (ESG) program. This Program addressed the needs of homeless people in

emergency or transitional shelters to assist people to quickly regain stability in permanent

housing after experiencing a housing crisis and homelessness.

**Consolidated Plan Public Contact Information** 

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# PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)

#### 1. Introduction

The City of Garden Grove implemented a comprehensive outreach program to seek community input in the development of this consolidated plan. Residents, program beneficiaries, agencies, service providers, non-profit organizations, and other city departments provided inputs required to create strategic development plans for the city's needs for the 2020-2025 Consolidated Plan.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

There has been input by residents, service providers, non-profit organizations, religious institutions, other city departments, and other agencies through a community survey and public hearings. These views are incorporated into the Garden Grove 2020-2025 Consolidated Plan and its programs. A total of 159 stakeholders, including: public and assisted housing providers and developers; private and governmental agencies; and health, mental health and service agencies were directly contacted and invited to participate in the planning process for Garden Grove.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The County of Orange Department of Housing and Community Services (HCS) coordinates the County Continuum of Care in response to the ongoing homeless needs in the region. A collaborative approach to addressing homelessness in Garden Grove dubbed United to End Homelessness was established in May 2019 uniting the five major sectors of the population: residents, businesses, non-profit organizations, faith-based groups and philanthropic organizations. The City of Garden Grove also participates in the Point in Time Survey that assesses the level of homelessness and an inventory of available local community resources to address homelessness in the county. The Neighborhood Improvement and Conservation Commission is an advisory body to the City Council that promotes citizen awareness, involvement, and support for neighborhood improvement and preservation for the community.

Consolidated Plan GARDEN GROVE 12

OMB Control No: 2506-0117 (exp. 06/30/2018)

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City of Garden Grove is one of five jurisdictions that receive ESG funds directly within the County of Orange. To this end, the city contributes to the countywide CoC providing funding to:

- 1. Engage homeless individuals and families living on the street;
- 2. Improve the number and quality of emergency shelters for homeless individuals and families;
- 3. Help operate these shelters;
- 4. Provide essential services to shelter residents;
- 5. Rapidly re-house homeless individuals and families; and
- 6. Prevent families/individuals from becoming homeless.

The City allocates the resources to sub-recipients to rehabilitate and operate emergency and transitional shelters, provide essential social services, and prevent homelessness.

The City actively participates in the Orange County CoC by attending meetings to discuss how to establish performance measures that benefit the broader goals of the region. Garden Grove provides data for CoC surveys and relies heavily upon the CoC's research and discussions to identify and address critical gaps in local care for the homeless. In doing so, the City is able to meet homeless needs in the community through assistance to providers and programs that offer emergency/transitional housing or homeless prevention services.

The Orange County CoC is the Homeless Management and Information System (HMIS) lead agency, also referred to as Orange County HMIS. This organization administers the HMIS for the region and sets a uniform standard for all homeless and at-risk service providers and agencies to submit client-level and demographic data for HUD reporting and local homeless strategies. All ESG-funded organizations enter information to the Orange County HMIS system.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	211 Orange County
	Agency/Group/Organization Type	Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what was are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provided direct input, helped to identify priority needs in the community, and participated in a community workshop for the Garden Grove 2020-2025 Consolidated Plan.
2	Agency/Group/Organization	Helping Others Prepare for Eternity
	Agency/Group/Organization Type	Services-Children Services-Victims of Domestic Violence Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provided direct input, helped to identify priority needs in the community, and participated in a community workshop for the Garden Grove 2020-2025 Consolidated Plan.
3	Agency/Group/Organization	Garden Grove Community Arts Society
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provided direct input, helped to identify priority needs in the community, and participated in a community workshop for the Garden Grove 2020-2025 Consolidated Plan.
4	Agency/Group/Organization	Illumination Foundation
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provided direct input, helped to identify priority needs in the community, and participated in a community workshop for the Garden Grove 2020-2025 Consolidated Plan.
5	Agency/Group/Organization	Garden Grove United Methodist Church
	Agency/Group/Organization Type	Community Church
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provided direct input, helped to identify priority needs in the community, and participated in a community workshop for the Garden Grove 2020-2025 Consolidated Plan.

#### Identify any Agency Types not consulted and provide rationale for not consulting

No agency/ organization was left out of the consultation process.

## Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with
		the goals of each plan?
Continuum of	County of Orange	The Orange County Point-in-Time count provided
Care		homeless data for the Consolidated Plan. The Orange
		County Ten-Year Plan to End Homelessness Strategic
		Plan is closely aligned with the goals of the CoC. Garden
		Grove is an administering agency for CoC and ESG funds
		in addition to the City's CDBG and HOME allocations.
City of Garden	City of Garden Grove	The Housing Element serves as a policy guide to help the
Grove Housing	Community and	City meet existing and future housing needs. Both the
Element (2014-	Economic	Consolidated Plan and the Housing Element share
2021)	Development	common goals that address housing-related issues in the
	Department	community.
Garden Grove	City of Garden Grove	The Consolidated Plan is aligned with the City's annual
Proposed Biennial	Finance Department	budgets. Finance prepares annual strategies and
Budget FY 2019-		financing to fulfill the Action Plan and by extension the
2020		overall Consolidated Plan.
Economic	City of Garden Grove	The City of Garden Grove's 2018 Economic Development
Development	Office of Economic	Strategic Plan is a baseline assessment of existing
Strategic Plan,	Development	conditions that drive economic investment and outlines
2018		strategic recommendations to address the community's
		economic issues and opportunities.

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The City's Housing Authority coordinates its activities with the Orange County Housing Authority to provide affordable housing services. The Garden Grove Housing Authority has Memorandums of Understanding with service providers and developers who provide information on local needs and available housing. The Orange County Continuum of Care (CoC) coordinates strategies to offer assistance to homeless persons. The City of Garden Grove reached out to several public agencies to participate in the Consolidated Planning process.

# PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Citizen participation is a core part of the Consolidated Plan process. This plan is developed through a collaborative process that involves City Staff, service providers, residents, and non-profit agencies. This section gives insight into the collaborative process that took place in the development of this plan. Public input was used to prioritize community needs in the Consolidated Plan. The following avenues were used to obtain public comments:

**Consolidated Plan Survey** - The City of Garden Grove gave public notice on Friday, August 23, 2019, through a press release inviting residents of Garden Grove to add their input towards the consolidated planning process. The Survey was made available through the City of Garden Grove's website in English, Spanish, and Vietnamese. It was also made available during community workshops.

**Community Workshops** - In August 2019, the Housing and Community Needs Public Workshops were announced through a press release for the public to give their views on housing and community issues related to the Consolidated Plan. The workshops were held on Wednesday, September 18, 2019, at 6:30 p.m., at Bolsa Grande High School's cafeteria, 9401 Westminster Avenue, and on Thursday, October 17, 2019, at 6:30 p.m., at the Garden Grove Community Meeting Center 'A' Room, 11300 Stanford Avenue.

Draft Consolidated Plan public review – May 22, 2020 – June 23, 2020

Public hearings to review the Consolidated Plan – June 1, 2020 (NICC) and June 23, 2020 (Council)

# **Citizen Participation Outreach**

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments
			response/attendance	comments received	not accepted
					and reasons
1	Public Meeting	Non-	Community meeting	Community	All comments were
		targeted/broad	held on 9/18/2019.	meeting held on	received and
		community	See Appendix B.	9/18/2019. See	considered during
				Appendix B.	preparation of this
					Consolidated Plan.
2	Public Meeting	Non-	Community meeting	Community	All comments were
		targeted/broad	and Service Provider	meeting and	received and
		community	Focus Group held on	Service Provider	considered during
			10/10/2019. See	Focus Group held	preparation of this
		Local service	Appendix B.	on 10/10/2019. See	Consolidated Plan.
		providers and		Appendix B.	
		organizations			
3	Internet Outreach	Non-English	197 community	No additional	All comments were
		Speaking - Specify	members completed	comments were	received and
		other language:	the survey online.	received with the	considered during
		Spanish and	See Appendix B for	surveys.	preparation of this
		Vietnamese	further details on the		Consolidated Plan.
			survey results.		
		Non-			
		targeted/broad			
		community			
4	Public Meeting	Non-	The Draft 2020-2025	See Appendix B.	All comments were
		targeted/broad	Consolidated Plan		received and
		community	was reviewed during		considered during

Consolidated Plan GARDEN GROVE 18

OMB Control No: 2506-0117 (exp. 06/30/2018)

			an NICC meeting on		preparation of this
			June 1, 2020.		Consolidated Plan.
			Members of the NICC		
			provided comments		
			and no members of		
			the public provided		
			comments. See		
			Appendix B for		
			minutes of the		
			meeting.		
5	Public Hearing	Non-	The Draft 2020-2025	See Appendix B.	All comments received
		targeted/broad	Consolidated Plan		during the public
		community	was reviewed during		hearing were
			a public hearing with		considered during the
			the City Council on		preparation of this
			June 23, 2020. No		Consolidated Plan.
			members of the		
			public provided		
			comments during the		
			public hearing. See		
			Appendix B for		
			minutes of the		
			hearing.		
6	Public Review	Non-English	See Appendix B.	See Appendix B.	All comments were
	Notice	Speaking - Specify			received and
		other language:			considered during
		Spanish and			preparation of this
		Vietnamese			Consolidated Plan.

Table 4 – Citizen Participation Outreach

N	lon-		
ta	argeted/broad		
cc	ommunity		

#### **Needs Assessment**

#### **NA-05 Overview**

#### **Needs Assessment Overview**

The needs assessment of housing in the city of Garden Grove will feature data collected in the census and demographic data to assess the housing challenges within the jurisdiction. This assessment assists with the prioritization of housing and community development programs and activities for the use of CDBG, ESG, and HOME funds over the next five years.

The following summary of key findings gives an overview of the needs assessment results, with more detail included in each corresponding section of the Needs Assessment.

#### NA - 10 Housing Needs

- 61% of Garden Grove households are lower income (0-80%) of the Area Median Income (AMI). Of these, 23% (10,580) are extremely low income (0-30% AMI), 17% (7880) are very low income (30-50% AMI), and 22% (10,515) are low income (50-80% AMI).
- Approximately 40% of Garden Grove households are cost-burdened, of which 62% (11,667) are renters and 37% (6,835) are homeowners paying more than 30% of their income towards housing costs.
- Severe housing problems (defined as lack of kitchen or complete plumbing, severe overcrowding, or severe cost burden) affect about 33% of households (15,300). Out of this number, 64% are extremely low-income households (5,560 renters and 1,910 homeowners).

# NA - 15 Disproportionately Greater Need: Housing Problems and NA-20 Disproportionately Greater Need: Severe Housing Problems

 Extremely low-income households are most affected in the jurisdiction as a whole. At least one racial/ethnic group has a disproportionate share of housing problems within almost all income categories.

#### NA - 25 Disproportionately Greater Need: Housing Cost Burden

• A disproportionately greater need exists among households that have a cost burden of 50% or higher for the entire jurisdiction. At least one racial/ethnic group has a disproportionate share of housing cost burden within almost all income categories.

#### NA - 30 Disproportionately Greater Need: Discussion

A summary of disproportionately greater need and housing cost burden is provided.
 Within nearly all income categories, Hispanic, African American, American Indian/Alaskan
 Native, and Pacific Islander households have experienced a disproportionate amount of housing problems and housing cost burdens.

#### NA - 35 Public Housing

• The Housing Choice Voucher Program (Section 8) currently serves approximately 2,200 lower-income households. The waiting list had 13,800 applicants as of February 2020.

#### NA - 40 Homeless Needs

- The 2019 Point-in-Time (PIT) homeless count found that 6,860 homeless persons were living in Orange County. Approximately 58% were unsheltered and living in a place not meant for human habitation.
- Countywide, 23% of homeless individuals are a member of a family, composed of both adults and children.

#### NA - 45 Non-Homeless Special Needs

• A brief analysis of groups in the population who have special housing needs and their characteristics.

#### **NA - 50 Non-Housing Community Development Needs**

• Needs and prioritization of public facilities and services.

# NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

# **Summary of Housing Needs**

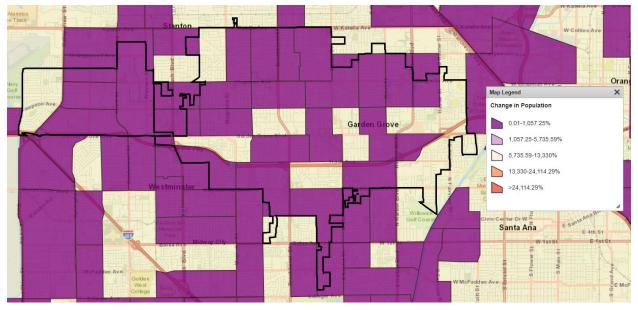
The total household incomes are a vital indicator of how much of the population will require housing assistance. It is worth noting that these needs have been compounded with the economic strain caused by the COVID-19 pandemic. The rising unemployment rate and economic downturn has been brought on as a result of the social distancing directives to mitigate the spread of the virus. This section explores household characteristics and housing problems experienced by different income levels:

- 0-30% of AMI-Extremely Low Income;
- 30%-50% of AMI-Very Low Income;
- 50%-80% of AMI-Low Income; and
- 80%-100% OF AMI-Moderate Income.

Demographics	Base Year: 2009	Most Recent Year: 2015	% Change
Population	170,883	174,720	2%
Households	44,168	47,000	6%
Median Income	\$59,761.00	\$58,449.00	-2%

**Table 5 - Housing Needs Assessment Demographics** 

**Data Source:** 2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)



**Change in Population** 

# **Number of Households Table**

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households	10,580	7,880	10,515	5,125	12,890
Small Family Households	4,120	3,750	4,985	2,480	6,959
Large Family Households	1,955	1,650	2,670	1,275	2,530
Household contains at least one					
person 62-74 years of age	2,120	1,850	2,330	1,230	3,109
Household contains at least one					
person age 75 or older	1,890	1,140	1,290	495	925
Households with one or more					
children 6 years old or younger	2,284	1,554	2,310	1,120	739

Table 6 - Total Households Table

**Data** 2011-2015 CHAS

Source:

# **Housing Needs Summary Tables**

1. Housing Problems (Households with one of the listed needs)

			Renter			Owner				
	0-30%	>30-	>50-	>80-	Total	0-	>30-	>50-	>80-	Total
	AMI	50%	80%	100%		30%	50%	80%	100%	
		AMI	AMI	AMI		AMI	AMI	AMI	AMI	
Number of House	Number of Households									
Substandard										
Housing -										
Lacking										
complete										
plumbing or										
kitchen										
facilities	260	100	125	4	489	80	30	25	10	145
Severely										
Overcrowded -										
With >1.51										
people per										
room (and										
complete										
kitchen and										
plumbing)	550	365	320	85	1,320	105	120	170	135	530

			Renter					Owner		
	0-30%	>30-	>50-	>80-	Total	0-	>30-	>50-	>80-	Total
	AMI	50% AMI	80% AMI	100% AMI		30% AMI	50% AMI	80% AMI	100% AMI	
Overcrowded -										
With 1.01-1.5										
people per										
room (and										
none of the										
above										
problems)	1,135	735	855	240	2,965	150	205	510	215	1,080
Housing cost										
burden greater										
than 50% of										
income (and										
none of the										
above										
problems)	3,615	1,190	160	0	4,965	1,580	1,285	765	185	3,815
Housing cost										
burden greater										
than 30% of										
income (and										
none of the										
above										
problems)	655	1,570	1,765	225	4,215	350	490	1,665	870	3,375
Zero/negative										
Income (and										
none of the										
above										
problems)	475	0	0	0	475	165	0	0	0	165

Table 7 – Housing Problems Table

**Data** 2011-2015 CHAS

Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

			Renter			Owner				
	0-	>30-	>50-	>80-	Total	0-	>30-	>50-	>80-	Total
	30%	50%	80%	100%		30%	50%	80%	100%	
	AMI	AMI	AMI	AMI		AMI	AMI	AMI	AMI	
Number of Househ	olds									
Having 1 or more										
of four housing										
problems	5,560	2,390	1,455	330	9,735	1,910	1,640	1,470	545	5,565
Having none of										
four housing										
problems	1,620	1,990	3,275	1,375	8,260	855	1,860	4,315	2,875	9,905
Household has										
negative income,										
but none of the										
other housing										
problems	475	0	0	0	475	165	0	0	0	165

**Table 8 – Housing Problems 2** 

Data

2011-2015 CHAS

Source:

## 3. Cost Burden > 30%

		Re	nter			Ov	Owner			
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total		
Number of Hou	seholds									
Small Related	2,785	1,895	1,170	5,850	635	1,015	1,470	3,120		
Large Related	1,419	835	340	2,594	350	425	610	1,385		
Elderly	1,434	395	174	2,003	830	460	390	1,680		
Other	485	520	415	1,420	290	140	220	650		
Total need by income	6,123	3,645	2,099	11,867	2,105	2,040	2,690	6,835		

Table 9 – Cost Burden > 30%

**Data** 2011-2015 CHAS

Source:

# 4. Cost Burden > 50%

		Rei	nter		Owner					
	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total	0-30% AMI	>30- 50% AMI	>50- 80% AMI	Total		
Number of House	Number of Households									
Small Related	2,510	655	95	3,260	605	725	410	1,740		
Large Related	1,209	255	0	1,464	315	290	155	760		
Elderly	994	160	4	1,158	565	305	135	1,005		
Other	440	300	55	795	250	125	110	485		
Total need by income	5,153	1,370	154	6,677	1,735	1,445	810	3,990		

Table 10 – Cost Burden > 50%

Data 201

2011-2015 CHAS

Source:

# 5. Crowding (More than one person per room)

			Renter			Owner				
	0-30%	>30-	>50-	>80-	Total	0-	>30-	>50-	>80-	Total
	AMI	50%	80%	100%		30%	50%	80%	100%	
		AMI	AMI	AMI		AMI	AMI	AMI	AMI	
Number of Housel	holds									
Single family										
households	1,610	905	880	180	3,575	230	160	350	205	945
Multiple,										
unrelated family										
households	105	235	320	135	795	45	165	350	145	705
Other, non-										
family										
households	0	0	15	14	29	0	0	0	0	0
Total need by	1,715	1,140	1,215	329	4,399	275	325	700	350	1,650
income										

Table 11 – Crowding Information – 1/2

**Data** 2011-2015 CHAS

Source:

	Renter				Owner			
	0-30%	>30-	>50-	Total	0-30%	>30-50%	>50-80%	Total
	AMI	50%	80%		AMI	AMI	AMI	
		AMI	AMI					
Households with								
Children Present	0	0	0	0	0	0	0	0

Table 12 - Crowding Information - 2/2

Data Source Comments:

#### Describe the number and type of single person households in need of housing assistance.

There is a total of 47,536 occupied housing units based on the 2013-2017 ACS 5-year estimates. Approximately 15% of these housing units are single-person households. Most of these households are owner-occupied with 1,942 belonging to seniors 65 years and over. Households require mortgage assistance, especially those that belong to lower-income households (0-80% AMI). Renter households may need rent subsidies such as housing vouchers also for the lower-income households. Also, they may both need to have accessibility features and rehabilitation assistance to maintain a good quality of housing stock. There may be a need for additional social services for persons under 18 years of age who live alone.

# Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

There were an estimated 14,626 persons with disabilities in the 2011-2015 ACS 5-year estimates, 75% of whom were not in the labor force. This number rose to 16,817 in the 2013-2017 ACS estimates with 76% not in the labor force. Families in need of housing assistance who are disabled may have housing that lacks accessibility features including ramps, wide elevators and lower countertops, to name a few. They may also live in housing that has plumbing issues and those that lack kitchen facilities.

Families that are victims of domestic violence, dating violence, sexual assault, and stalking are most likely to need emergency housing, rapid-re-housing, or homeless prevention assistance as they may be hiding from their assailants. They are at risk of being homeless as a result of their experiences. There are 365 unsheltered and 185 sheltered homeless individuals as a result of domestic violence in Orange County. Some of them likely include the 225 homeless people recorded in Garden Grove in 2019.

#### What are the most common housing problems?

Based on tables 9 and 10 above, the most common housing problems for both renters and owners is overpayment. This can be further broken down as follows:

- 1. Housing cost burden > 30% 18,702 households
- 2. Housing cost burden > 50% 10,667 households

#### Are any populations/household types more affected than others by these problems?

Table 8 illustrates the number of households that experience more than one housing problem in Garden Grove. Renter households are most affected at 9,735 households, 57% of which have a household income of 0-30% AMI. In comparison, both renter and owner households earning an income that is 50%-80% of the AMI have no housing problems. Given the data provided in table 7 above, households with a cost burden of 50% and no other housing problems were the highest at 4,965 for renter households. Extremely low-income households with 0-30% of the AMI were most affected at 72.8% of the households. For the owner households, the same income group (0-30% of the AMI) was most affected at a rate of 41.4%. Households with a cost burden of 30% and no other housing problem were also highest among renter households with a low income (50%-80% of AMI) at 41.9 % or 4215 households. Owner households in the same income category (50-80% of AMI) were also most affected at 3,375 (49.3%) households. Households that experienced overcrowding with 1.01-1.5 people per room were more prevalent among renters at 2,965. The income bracket most affected is the extremely low-income households (0-30% of AMI) at 38.3%. Owner households that were most affected by overcrowding were in the low-income bracket (50%-80% of the AMI), which represents 47.2% or 1,080 households.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

The individuals and families that are at the highest risk of homelessness are those that experience a housing cost burden of 50% or greater. This is evident for renter households with an extremely low income (0-30% of AMI), which is approximately 5,138 households, as illustrated in table 10. The numbers of individuals who are at risk of being homeless are even higher for elderly persons who have a fixed income and increased medical needs. The same can be said for persons with disabilities and families with members that are from either one or both special needs groups. Large families that are also within the extremely low-income category are also at a very high risk

of homelessness due to the higher cost of housing with more rooms. All this is further explored in NA 45, where special needs populations are examined in detail.

Formerly homeless families and individuals require access to healthcare and counseling services to secure income and permanent housing. They also require rental assistance through programs such as the City's Homeless Emergency Assistance Rental Transition (HEART) Program, which pays a portion of the household's rent and utility deposits. They also need access to economic programs that allow for skills building along with access to job boards and training that would allow them to rejoin the labor force and improve their standard of living.

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

Households (families and individuals) are considered to be "at-risk" when they have low and limited income and would need to spend 30% or more of their income on housing. In some cases, these households spend 50% or more of their income on housing. They will therefore become homeless if they experience any strain on their income, including loss of employment or other emergencies requiring financial reserves.

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

High-cost burden and low incomes cause instability and an increased risk of homelessness. This is even more prominent for special needs groups that will be further discussed in NA 45 below.

#### Discussion

This section analyzed the relationship between incomes and housing problems. Notably, renter households suffer more housing problems than owner households. However, housing cost is the greatest challenge facing low-income households in this jurisdiction.

# NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

According to the Federal Register as per the regulations at 91.205(b) (2), 91.305(b) (2), and 91.405, a grantee must provide an assessment for each disproportionately greater need identified. A disproportionately greater need exists when the members of a racial or ethnic group, at a given income level, experience housing problems at a greater rate (10 percentage points or more) than the income level as a whole. The final column in red texts shows the calculation to determine if a disproportionately greater need exists.

Although the purpose of these tables is to analyze the relative level of need for each race and ethnic category, the data also provides information for the jurisdiction, as a whole that can be useful in describing overall needs. Disproportionate housing needs in a population are defined as having one or more of the following four housing problems in greater proportion than the jurisdiction as a whole: 1) living in housing that lacks complete kitchen facilities, 2) living in housing that lacks complete plumbing facilities, 3) more than one person per room (overcrowded), and 4) cost burden greater than 30% of the Area Median Income (AMI).

#### 0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	8,475	1,470	640
White	1,440	390	200
Black / African American	95	25	0
Asian	3,745	825	290
American Indian, Alaska Native	70	4	0
Pacific Islander	35	0	0
Hispanic	3,030	190	125

Table 13 - Disproportionally Greater Need 0 - 30% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

<sup>\*</sup>The four housing problems are:

#### 30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	6,095	1,790	0
White	1,030	745	0
Black / African American	25	25	0
Asian	2,435	555	0
American Indian, Alaska Native	30	4	0
Pacific Islander	50	0	0
Hispanic	2,430	430	0

Table 14 - Disproportionally Greater Need 30 - 50% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

#### 50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	6,355	4,165	0
White	1,420	1,635	0
Black / African American	74	25	0
Asian	2,490	1,150	0
American Indian, Alaska Native	30	10	0
Pacific Islander	30	35	0
Hispanic	2,235	1,260	0

Table 15 - Disproportionally Greater Need 50 - 80% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

<sup>\*</sup>The four housing problems are:

<sup>\*</sup>The four housing problems are:

#### 80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,970	3,155	0
White	550	1,245	0
Black / African American	4	25	0
Asian	770	1,150	0
American Indian, Alaska Native	0	0	0
Pacific Islander	10	4	0
Hispanic	605	695	0

Table 16 - Disproportionally Greater Need 80 - 100% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4.Cost Burden greater than 30%

#### Discussion

A disproportionately greater need exists at the highest rate in the 0-30% of the AMI income category in the jurisdiction as a whole. 80.07% of extremely low-income households have a disproportionately greater need. 77.30% of very low-income households (30% -50% of AMI) have a disproportionately greater need. Only 38.44% of households earning 80%-100% of AMI had a disproportionately greater need.

<sup>\*</sup>The four housing problems are:

# NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

The disproportionately greater need is determined when members of a particular ethnic community or race experience housing problems at a greater rate (10 percentage points or more) than the income level as a whole.

Although the purpose of these tables is to analyze the relative level of need for each race and ethnic category, the data also provides information for the jurisdiction as a whole that can be useful in describing overall needs. Disproportionate housing needs in a population are defined as having one or more of the following four housing problems in greater proportion than the jurisdiction as a whole: 1) living in housing that lacks complete kitchen facilities, 2) living in housing that lacks complete plumbing facilities, 3) more than 1.5 person per room (severe overcrowded), and 4) cost burden greater than 50% of the Area Median Income (AMI).

#### 0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	7,470	2,475	640
White	1,140	695	200
Black / African American	95	25	0
Asian	3,180	1,390	290
American Indian, Alaska Native	70	4	0
Pacific Islander	35	0	0
Hispanic	2,900	325	125

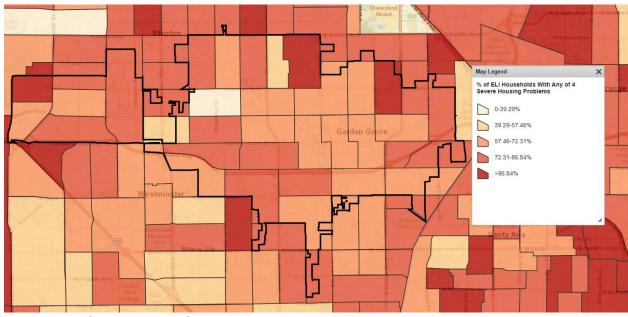
Table 17 – Severe Housing Problems 0 - 30% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%

<sup>\*</sup>The four severe housing problems are:



30% AMI with Housing Burden

# 30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	4,030	3,850	0
White	670	1,110	0
Black / African American	10	45	0
Asian	1,655	1,335	0
American Indian, Alaska Native	30	4	0
Pacific Islander	25	25	0
Hispanic	1,590	1,275	0

Table 18 - Severe Housing Problems 30 - 50% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%

<sup>\*</sup>The four severe housing problems are:

#### 50%-80% of Area Median Income

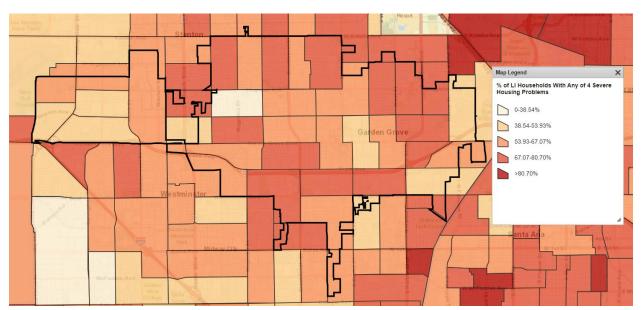
Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,925	7,590	0
White	470	2,585	0
Black / African American	15	85	0
Asian	1,105	2,535	0
American Indian, Alaska Native	0	35	0
Pacific Islander	25	40	0
Hispanic	1,280	2,220	0

Table 19 – Severe Housing Problems 50 - 80% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%



50-80% AMI with Housing Burden

<sup>\*</sup>The four severe housing problems are:

#### 80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	875	4,250	0
White	85	1,710	0
Black / African American	0	30	0
Asian	365	1,560	0
American Indian, Alaska Native	0	0	0
Pacific Islander	10	4	0
Hispanic	400	895	0

Table 20 – Severe Housing Problems 80 - 100% AMI

**Data** 2011-2015 CHAS

Source:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4.Cost Burden over 50%

## Discussion

A disproportionately greater need exists at the highest rate in the extremely low-income population in Garden Grove (0-30% of the AMI), which is 70.57%. 51.14% of very low-income households (30% -50% of AMI) have a disproportionately greater need. Only 17.07% of households earning 80%-100% of the AMI had a disproportionately greater need.

<sup>\*</sup>The four severe housing problems are:

## NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

The housing cost burden refers to the percentage of income that households spend on housing. HUD has determined that housing should cost less than 30% of a household's total income to be considered affordable. The disproportionately greater need is determined when members of a particular ethnic community experience housing problems at a greater rate (10 percentage points or more) than the income level as a whole.

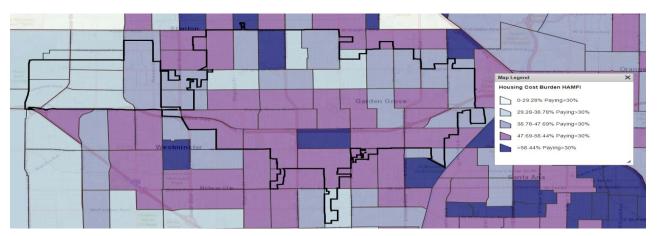
## **Housing Cost Burden**

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	25,330	10,060	10,930	680
White	9,415	2,585	2,110	200
Black / African				
American	325	100	105	0
Asian	8,825	3,880	4,755	305
American Indian,				
Alaska Native	19	70	100	0
Pacific Islander	105	45	75	0
Hispanic	6,360	3,285	3,660	155

Table 21 - Greater Need: Housing Cost Burdens AMI

**Data** 2011-2015 CHAS

Source:



**Housing Cost Burden** 

## NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

#### **NA-15: Housing problems**

- 0-30% AMI Pacific Islander households have a disproportionately greater need at 100 %, followed by American Indian/Alaska Native at 94.59% and Hispanic households at 90.58%.
- 30%-50% AMI Pacific Islander households have a disproportionately greater need at 100 %, followed by American Indian/Alaska Native households at 88.24%, Hispanic households at 87.97%, and Asian households at 81.44%.
- 50-80% AMI American Indian/Alaska Native households have a disproportionately greater need at 75%, followed by African American households at 74.75%.
- 80-100% AMI Pacific Islander households have a disproportionately greater need at 71.43%.

## NA-20: Severe housing problems

- 0-30% AMI Pacific Islander households have a disproportionately greater need at 100 %, followed by American Indian/Alaska Native at 94.59%, and Hispanic households at 86.57%.
- 30%-50% AMI American Indian/Alaska Native households have a disproportionately greater need at 88.24%.
- 50-80% AMI Pacific Islander households have a disproportionately greater need at 38.46%.
- 80-100% AMI Pacific Islander households have a disproportionately greater need at 71.43%, followed by Hispanic households at 30.89%.

#### **NA-25: Housing Cost Burdens**

- 30%-50% Cost burden American Indian/Alaska Native households have disproportionately greater housing cost burden at 37.04%.
- Cost Burden greater than 50% American Indian/Alaska Native households have disproportionately greater housing cost burden at 52.91%, followed by Pacific Islander households at 33.33%.

## If they have needs not identified above, what are those needs?

No other needs have been identified.

# Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

Asian/Pacific Islander households, Hispanic households, and White households form a majority of the population in Garden Grove. Referring to the corresponding Map in Appendix C, racial or ethnic groups are seemingly evenly distributed in the city except for the West to North West of the city, where white households are the majority and the East where there are a higher percentage of Hispanic households. Asian/Pacific islander households are populated in the central and southern parts of the city. However, data on the percentage of households with burdens/housing problems are unavailable.

## **NA-35 Public Housing – 91.205(b)**

#### Introduction

The City of Garden Grove Housing Authority is a Section 8 Housing Authority. The City works with the County of Orange and local jurisdictions to provide lower-income affordable housing for its residents. In total, the City provides approximately 1,171 affordable units to lower-income households. Due to the 13,800 applicants on the Housing Authority's Section 8 Choice Voucher Program waiting list, there is a need to develop additional units of affordable housing.

#### **Totals in Use**

Program Type									
	Certificate	Mod-	Public	Vouchers					
		Rehab	Housing	Total	Project -	Tenant -	Specia	al Purpose Vol	ıcher
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers in									
use	0	0	0	2,569	51	2,516	0	0	2

**Table 22 - Public Housing by Program Type** 

**Data Source:** PIC (PIH Information Center)

<sup>\*</sup>includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

## **Characteristics of Residents**

Program Type									
	Certificate	Mod-	Public	Vouchers					
		Rehab	Housing	Total	Project -	Tenant -	Special Purp	ose Voucher	
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	
Average Annual Income	0	0	0	16,446	14,423	16,487	0	0	
Average length of stay	0	0	0	8	0	8	0	0	
Average Household size	0	0	0	2	1	2	0	0	
# Homeless at admission	0	0	0	6	2	4	0	0	
# of Elderly Program									
Participants (>62)	0	0	0	1,273	29	1,244	0	0	
# of Disabled Families	0	0	0	322	7	313	0	0	
# of Families requesting									
accessibility features	0	0	0	2,569	51	2,516	0	0	
# of HIV/AIDS program									
participants	0	0	0	0	0	0	0	0	
# of DV victims									
	0	0	0	0	0	0	0	0	

Table 23 – Characteristics of Public Housing Residents by Program Type

**Data Source:** PIC (PIH Information Center)

## **Race of Residents**

				Progran	n Type				
Race	Certificate	Mod-	Public	Voucher	S				
		Rehab	Housing	Total	Project -	Tenant -	Specia	ıcher	
					based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
White									
	0	0	0	451	11	440	0	0	0
Black/African									
American									
	0	0	0	66	3	63	0	0	0
Asian									
	0	0	0	2,037	34	2,001	0	0	2
American									
Indian/Alaska Native	0	0	0	4	1	3	0	0	0
Pacific Islander									
	0	0	0	11	2	9	0	0	0
Other		0	0	0	0	0	0	0	0
*•	0	0	0	0	0	0	0	0	0
*includes Non-Elderly	Disabled, Main	stream One	-Year, Main	stream Fiv	ve-year, and	Nursing Hom	e Transition		

Table 24 – Race of Public Housing Residents by Program Type

**Data Source:** PIC (PIH Information Center)

#### **Ethnicity of Residents**

Program Type									
Certificate	Mod-	Public	Vouchers						
	Rehab	Housing	Total	Project -	Tenant -	Specia	l Purpose Vou	cher	
				based	based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *	
0	0	0	286	11	275	0	0	0	
0	0	0	2,283	40	2,241	0	0	2	
	Certificate  0 0			CertificateMod-RehabPublic HousingVouchers000286	Certificate     Mod-Rehab     Public Housing     Vouchers       Total     Project - based       0     0     0       286     11	Certificate     Mod-Rehab     Public Housing     Vouchers       Total     Project - based     Tenant - based       0     0     0     286     11     275	Certificate Mod-Rehab Housing Total Project - based Veterans Affairs Supportive Housing 0 0 0 0 286 11 275 0	Certificate Rehab Housing Total Project - based Dased Veterans Supportive Housing O 0 0 286 11 275 0 0	

Table 25 – Ethnicity of Public Housing Residents by Program Type

**Data Source:** PIC (PIH Information Center)

Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

There are 2,569 families requesting housing with accessibility features. Approximately 1,273 elderly program participants (older than 62 years of age) and 322 disabled families are also in need of this type of affordable housing. Currently, 2,677 applicants on the Housing Authority's Section 8 Choice Voucher Program waitlist are disabled, which represents approximately 19%.

## Most immediate needs of residents of Public Housing and Housing Choice voucher holders

With voucher holders having an average annual income of \$16,446 (26.3% of AMI), applicants require affordable housing. Approximately, 4,164 households require affordable housing with accessibility features.

## How do these needs compare to the housing needs of the population at large

These needs are not different from the housing needs of the general population. This is evident where the disproportionately greater need exists among extremely low, very low, and low-income households which may not be receiving any housing assistance. These households may include the 14,425 that have one or more housing problems and an income ranging from 0-80% of the AMI.

Consolidated Plan GARDEN GROVE 45

OMB Control No: 2506-0117 (exp. 06/30/2018)

## NA-40 Homeless Needs Assessment – 91.205(c)

#### Introduction

According to the "2019-2020 Budget: Considerations for Governor's Proposals to Address Homelessness", California has more people experiencing homelessness than any other state in the nation and is facing a severe affordable housing crisis. California has 25% of the total homeless population in the nation, which represented around 130,000 homeless individuals as of January 2018. The Orange County Continuum of Care (CoC) is a regional partnership that aims to address the needs of individuals and families experiencing homelessness and preventing homelessness by:

- 1. Promoting community-wide commitment to the goal of ending homelessness through Regional Coordination and collaboration;
- 2. Advocating for funding and resources to end homelessness and provide funding for proven efforts by nonprofit providers, state and local government agencies to quickly rehouse people experiencing homelessness while minimizing the trauma and dislocation caused to homeless individuals, families, and communities;
- 3. Promoting access to and effective utilization of mainstream programs by homeless individuals and families; and
- 4. Promoting implementation of best practices and evidence-based approaches to homeless programming and services.

The City of Garden Grove is part of the Orange County CoC, which comprises 34 cities and Unincorporated Areas and requires participation from County departments and agencies, local governments, housing providers, homeless and supportive service providers, and community groups (including non-profits, faith-based organizations, business leaders, schools, and individuals with lived experiences).

According to the Orange County 2019 Point-in-Time (PIT) Count, 6,860 persons were registered as homeless in Orange County. Out of this number, 3,961 were experiencing unsheltered homelessness (57.74%), and 2,899 (42.26%) of individuals were sheltered. The County is divided into three service planning areas (SPA): North, Central, and South. The City of Garden Grove is located in the Central SPA, where there are 3,332 homeless individuals.

#### **Homeless Needs Assessment**

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in						
Households						
with Adult(s)						
and Child(ren)	14	49	62	49	24	0
Persons in						
Households						
with Only						
Children	0	0	0	0	0	0
Persons in						
Households						
with Only						
Adults	149	13	160	126	62	0
Chronically						
Homeless						
Individuals	163	62	223	175	87	0
Chronically						
Homeless						
Families	1	2	3	2	1	0
Veterans	7	0	7	5	3	0
Unaccompanied						
Child	0	0	0	0	0	0
Persons with						
HIV	3	1	4	3	2	0

**Table 26 - Homeless Needs Assessment** 

The data in the chart above is from the 2019 Orange County Point In Time (PIT) Count that was conducted in January of 2019. The 2019 PIT Count provided the County with the number of homeless persons who are experiencing homelessness on a given night. Surveys were completed for each homeless individual that was encountered, which included the population data that is presented in the Homeless Needs Assessment chart above. The City does not have data for the estimated number of days persons experience homelessness because this data was not captured

Data Source Comments:

in the 2019 PIT Count.

Indicate if the homeless Has No F population is:

Has No Rural Homeless

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Due to the high mobility of homeless persons and families, it is quite difficult to keep track of the rate of homelessness over 12 months. The PIT Count helps assess homelessness in the jurisdiction and provides data that can be used to address the needs of the homeless. There are two main categories of homeless persons in the Orange County 2019 PIT count under which families are counted.

- 1. **Unsheltered Homeless** People with a primary nighttime residence that is a public or private place not designed for, or ordinarily used as, regular sleeping accommodation for human beings.
- Sheltered Homeless People who are living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low-income individuals).
- 3. **Chronically homeless** Persons who have either been continuously homeless for at least 12 months or have experienced at least four episodes of homelessness in the last three years where the combined occasions total at least 12 months.

Occasions are separated by a break of at least seven nights. Stays in institutions of fewer than 90 days do not constitute a break and are also considered in this count. 2,491 adults were experiencing chronic homelessness. Of this number, 52% (1,932) were unsheltered, and 25.81% (559) were sheltered.

There are also three subpopulations considered in the 2019 PIT count:

- 1. **Veterans** There were 311 veterans counted in Orange County. Nearly 31.83% were sheltered, and 68.17% were unsheltered. 46.30% of the veterans were identified as chronically homeless. 54.66% of sheltered and unsheltered veterans were age 55 and older.
- 2. **Seniors (62 years and above)** There were 612 seniors counted. 48.86% of them were chronically homeless. 14.05% of the seniors are veterans, and 43.2% of unsheltered seniors were retired and disabled.

3. **Transitional youth (18-24 years)** - 275 transitional age youth were counted as experiencing homelessness countywide. Of these, 117 were sheltered and 158 were counted as unsheltered. A total of 12% were identified as chronically homeless.

## Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:		Unsheltered (optional)
White		2,103	2,880
Black or African American		435	333
Asian		95	123
American Indian or Alaska			
Native		112	74
Pacific Islander		35	66
Ethnicity:	Sheltered:		Unsheltered (optional)
Hispanic		1,126	1,354
Not Hispanic		2,607	426

Data Source Comments:

Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

During the 2019 PIT Count, there were 466 families totaling over 1,550 persons that were counted as homeless in Orange County. Out of this number, 584 persons were adults and 966 persons were children. In the City of Garden Grove alone, there were 225 homeless persons. Out of this number, there were 63 families and 7 veterans. In the City of Garden Grove, the homeless family composition was as follows:

#### Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

In the Central SPA, the extent of homelessness by racial and ethnic group is shown as follows:

2019 PIT Count Orange County – Central SPA Page 43

Non-Hispanic ethnicities have the highest prevalence of homelessness in Orange County and in the City of Garden Grove. Specifically, white individuals had the highest number of homeless persons in the Central SPA.

#### Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

In Orange County, there were a total of 3,961 unsheltered and 2,899 sheltered families and individuals. There were 1,827 unsheltered and 1,505 sheltered individuals and families in the Central SPA.

A total of 52.02% of homeless adults in Orange County were chronically homeless and unsheltered, while those who were sheltered represent 25.81% of the population. In comparison, the number of chronically homeless people in the central SPA was 52.91% unsheltered, and 25.56% sheltered adults. The City of Garden Grove has 225 (163 unsheltered and 62 sheltered) persons recorded as experiencing homelessness. Of these, 162 were individuals (149 unsheltered and 13 sheltered), 63 were families (14 unsheltered and 49 sheltered), 7 were unsheltered veterans, 8 were transitional aged youth (4 unsheltered and 4 sheltered), and 15 were unsheltered seniors.

#### **Discussion:**

The Garden Grove Coalition to end homelessness offers rental assistance through the Homeless Emergency Assistance Rental Transition (HEART) Program. The program pays a portion of a household's rent (including security and utility deposits) while offering services to achieve self-sufficiency for homeless individuals and families. The program is administered by two non-profit service providers, Interval House and Mercy House and aims to assist 20 households over a 12-month period.

Orange County also launched the Marching Home: A Strategy to End Veterans Homelessness in Orange County. The purpose is to house the 311 veterans who identified as experiencing homelessness during the 2019 PIT Count. There was, however, an increase in the number of homeless persons/families in Orange County by 43% compared to the 2017 PIT count.

# NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d) Introduction

Special needs groups have unique challenges to access affordable housing. These challenges include but are not limited to: being a senior (over the age of 62), overcrowding due to large family sizes, female-headed households, persons with physical disabilities, persons with developmental disabilities, persons who have severe mental illness, persons with drug/alcohol addiction, victims of domestic violence, and persons with AIDS and related diseases.

#### Describe the characteristics of special needs populations in your community:

**Seniors** - Seniors are defined as persons above the age of 62. Typically, elderly persons have limited and fixed incomes, increasing physical limitations and disabilities, and high medical expenses. Also, many are transit-dependent and live alone. Based on the ACS 2013-2017 5- year estimates, 16.1% of the population in Garden Grove is above the age of 62. There were an estimated 9,490 owner-occupied units and 5,293 renter-occupied units of persons from the age of 60 to 85 years and over.

Large Families - Household size is broken into large (5+) and small (4 or less). These households are usually families with two or more children or families with extended family members. Based on the 2010 Census, there were approximately 13,000 large households with four or more members in Garden Grove. At least 56% were homeowners. This number increased to about 20,175 in the 2013-2017 ACS estimates, 43% being renters and 42% being homeowners. The greatest problem experienced by this population is a high housing cost burden, which leads to overcrowding in many cases. According to CHAS data, 86% of large families renting experienced housing problems, compared to 67% of all households who are renting in Garden Grove.

**Female Heads of Households** - According to the 2010 census data, 16% of all households in Garden Grove were female-headed, representing approximately 7,400 households. At least 7% of these households had children. This number reduced slightly to 7,383 households covering 15.5% of households in the 2013-2017 ACS estimates. Of these, 13% are owners, while 18.5% are renter households.

**Persons with a Disability** - HUD defines a disability as a physical or mental impairment that substantially limits one or more of the major life activities for an individual. In the 2010 census, 10% of the United States' population reported a disability. A total of 40% identified as senior citizens. Most were unable to work and may only have access to a fixed income.

**Developmentally Disabled** - A "developmental disability" is a disability that originates before an individual is 18 years of age, continues, or can be expected to continue, indefinitely, and constitutes a substantial disability for that individual (i.e., mental retardation, cerebral palsy, epilepsy, and autism). Developmental disabilities do not include other handicapping conditions that are solely physical.

**Severely Mentally III** - Severe mental illness includes a diagnosis of psychoses (e.g., schizophrenia) and major affective disorder (e.g., bipolar disorder, major depression).

What are the housing and supportive service needs of these populations and how are these needs determined?

The needs for all these populations are determined through this Consolidated Plan as follows:

**Seniors** – Due to their fixed incomes, increasing medical needs and mobility challenges, seniors require accessible housing in close proximity to healthcare facilities and ease of transit. Seniors also need rehabilitation services to maintain and improve the condition of their housing. Additionally, seniors often need rental assistance through housing vouchers due to their fixed incomes.

**Disabled** - Disabled individuals would require not only housing assistance in the form of rental and mortgage subsidies, but also group housing with accessibility features that would be ideal for people with mobility issues and sensory limitations. Their housing needs will also require ease of access to transit, shopping and healthcare facilities. They may also require specialized medical care and education, especially for the developmentally disabled. Additionally, disabled individuals who have been discharged from medical/healthcare facilities might also need transitional housing.

Large Families and Families with Female Heads of Households - Large families need low-cost housing that require a minimum of 3 bedrooms to accommodate all members in the home sufficiently. This housing would need to cost lower than the Fair market rent for 3- and 4-bedroom households at \$2,626 and \$3,045 respectively. Families with Female Heads of Households may not only require affordable housing assistance, but those with children also need accessibility to healthcare facilities and educational institutions. Child Care assistance for those who are not of school-going age may also be required. These same needs may also apply to large families.

# Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

According to the Orange County HIV Disease Surveillance and Monitoring Program, through the 2018 HIV Disease Fact Sheet by the Health Care Agency, Disease Control Division, the total estimated number of people living with HIV (PLWH) in Orange County is 7,262. There were 6,369 PLWH at the end of 2018 and an estimated 893 persons who are unaware of their HIV status. Of that total 87.7% have been diagnosed, 81.7% had linked to HIV care, 66.4% were retained in HIV care, while 62.8% PLWH are estimated to be receiving antiretroviral therapy (ART).

The rate of those who have HIV has decreased from 8.2% in 2009 to 4.4% in 2018. There were 280 persons newly diagnosed with HIV and 57 persons were concurrently diagnosed with AIDS in 2018. This indicates that the individual was living with HIV disease, but unaware of their status for a significant amount of time. Concurrently diagnosed persons are those who had an AIDS-defining condition (CD4 count below 200 cells/ $\mu$ L and a diagnosis of a disease that is an indicator condition for AIDS) within one month (31 days) of their HIV diagnosis.

The rate of infection among males was 17.0% from 2016 to 2018. The female population had a significantly lower infection rate at 1.6% in the same period. The average rate of infection per 100,000 population from 2016-2018 was highest among African American people at 29.8%, followed by Hispanic people at 12.9%, Caucasians at 7.4% and Asians were the least likely at 6.6%. The rate of infection was the highest among persons between 26-35 years of age at 26.9%.

The rate of infection in Garden Grove per 100,000 population was between 9.6-13.7%. In the 2019 PIT count, 2.07% (25) sheltered Individuals and 2.47% (42) unsheltered individuals had HIV in the Central SPA. Individuals with HIV require consistent medical care in addition to transitional and affordable housing.

## NA-50 Non-Housing Community Development Needs – 91.215 (f)

## Describe the jurisdiction's need for Public Facilities:

- Park & Recreation Facilities
- Health Care Facilities
- Youth Centers
- Libraries
- Fire Stations & Equipment
- Community Centers
- Child Care Centers
- Senior Centers

#### How were these needs determined?

The City of Garden Grove conducted a Community Needs Survey for this Consolidated Plan. The need for Parks and recreation facilities, as well as fire stations and equipment, were identified as high priority areas as indicated below:

- 1. Park & Recreation Facilities 51.81%
- 2. Fire Stations & Equipment 41.49%

#### Describe the jurisdiction's need for Public Improvements:

- Drainage Improvements
- Sidewalk/Alley Improvements
- Street Lighting
- Water/Sewer Treatment
- Graffiti Removal
- Trash & Debris Removal
- Cleanup of Abandoned Lots and Buildings
- Parking Facilities
- Landscaping

#### How were these needs determined?

#### **Public Works**

- 1. Street/Alley Improvements 62.94%
- 2. Sidewalk Improvements 54.17%

## **Neighborhood Services**

- 1. Cleanup of Abandoned Lots and Buildings 71.79%
- 2. Graffiti Removal 62.76%

## **Housing Market Analysis**

#### **MA-05 Overview**

#### **Housing Market Analysis Overview:**

The city of Garden Grove has had a modest population growth rate of 1.2% from 2010 to 2017 based on the ACS data estimates. The cost of housing, however, is rising much faster each year. This growing population requires a growing housing market that caters to all income categories. This section is broken down as follows:

## MA 10 - Number of Housing Units

Examines the current number of different types of housing and projects future housing needs that cater to the population within the city.

#### MA 15 - Housing Costs

Analyzes the cost of housing, taking into consideration projected home values and comparing HOME and fair housing rents.

#### MA 20 - Condition of Housing

The age of housing is analyzed to determine the quality of the housing stock.

#### MA 25 - Public and Assisted Housing

The availability of affordable housing units and growth potential for low-income households is examined in this section.

#### MA 30 - Homeless Facilities and Services

This section is a follow up from the Needs Assessment (NA), which outlined the programs and initiatives that support homeless persons within the jurisdiction.

#### MA 35 - Special Needs Facilities and Services

This section expands on the Needs Assessment that explored the facilities and services available to special needs groups, such as seniors and the disabled.

#### MA 40 - Barriers to Affordable Housing

This area looks at how government regulations can prevent the growth of the housing market by preventing timely construction and rehabilitation of housing stock.

## MA 45 - Non-Housing Community Development Assets

This section analyzes how the labor force has acted as an asset towards economic development efforts within the city. The relationship between academic attainment, income level, and the ability to afford housing is analyzed.

#### MA 50 - Needs and Market Analysis Discussion

The Market Analysis also gives insights into the housing needs in the City of Garden Grove and how regional and state agencies, through their programs, actualize local goals to improve housing in the jurisdiction.

## **MA-10 Number of Housing Units – 91.210(a)&(b)(2)**

#### Introduction

Based on the 2013-2017 ACS, the total number of housing units was an estimated 48,758. 1-unit detached structures are the most prevalent type of housing in the housing market at 56.3%. This is followed by 5-19 units of housing at 12.8% and 20 or more units of housing at 10.2% respectively. Mobile homes, boats and RVs were the least prevalent at 3.6%. Owner-occupied housing units constitute 53.8% of occupied households in the city, while renter-occupied households make up 46.2% of the city.

There has been a small growth of housing units in Garden Grove from 2010 (47,454) at an annual rate of approximately 1.4%, with the exception of a small decline of 0.1% from 2016 to 2017.

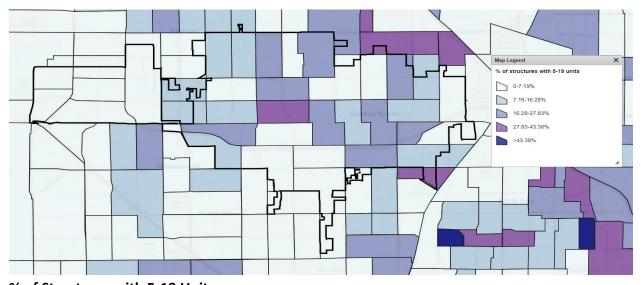
## All residential properties by number of units

Property Type	Number	%
1-unit detached structure	27,570	57%
1-unit, attached structure	4,090	8%
2-4 units	4,055	8%
5-19 units	6,040	12%
20 or more units	4,785	10%
Mobile Home, boat, RV, van, etc	1,845	4%
Total	48,385	100%

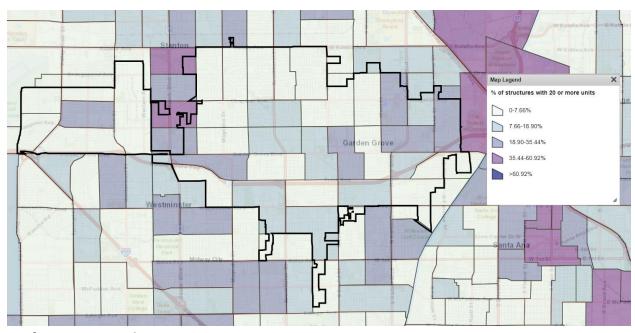
Table 27 – Residential Properties by Unit Number

**Data** 2011-2015 ACS

Source:



% of Structures with 5-19 Units



% of Structures with 20 or more Units

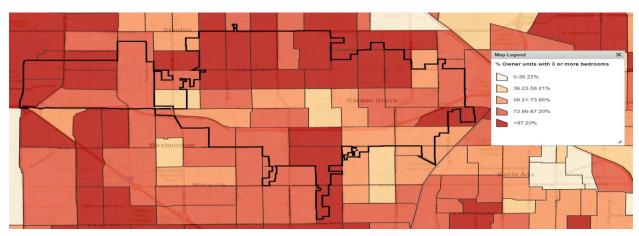
## **Unit Size by Tenure**

	Own	ers	Renters		
	Number	%	Number	%	
No bedroom	220	1%	625	3%	
1 bedroom	730	3%	5,740	27%	
2 bedrooms	3,154	12%	7,975	37%	
3 or more bedrooms	21,523	84%	7,035	33%	
Total	25,627	100%	21,375	100%	

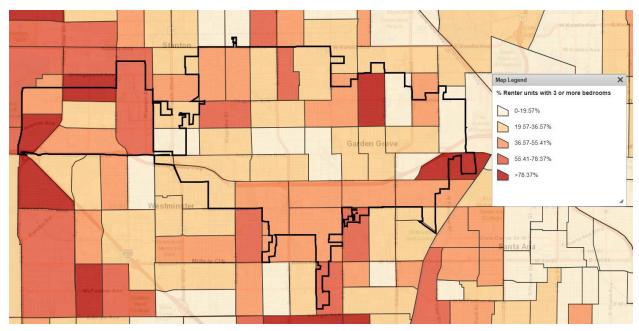
Table 28 - Unit Size by Tenure

**Data** 2011-2015 ACS

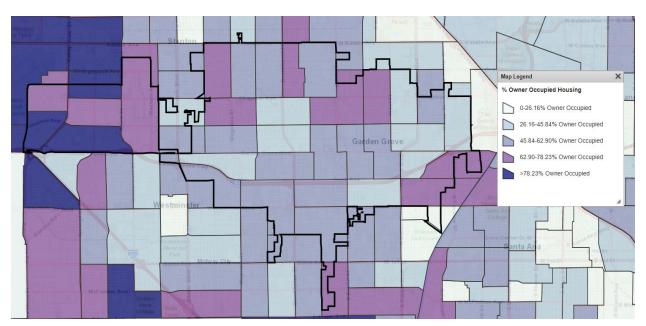
Source:



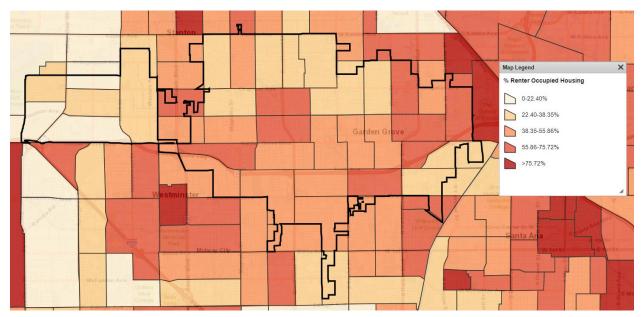
**Owner Units with 3 or more Bedrooms** 



**Rental Units with 3 or more Bedrooms** 



**Owner Occupied Units** 



**Renter Occupied Units** 

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

The City of Garden Grove is a recipient of the Community Development Block Grant (CDBG) and Home Investment Partnerships (HOME) to fund housing initiatives. Housing grants and funding is targeted to fund programs that serve extremely low to moderate income households earning 0-80% of the Area Median Income (AMI). There are approximately 18 housing projects with 1,232 affordable housing units.

Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

According to the City of Garden Grove's 2014-2021 Housing Element, between 2014 and 2024, a total of 21 assisted developments that provide 528 affordable units have expiring affordability covenants. These include developments that hold Federal Section 8 contracts and/or were financed with redevelopment set aside funds or federal programs (CDBG, HOME).

#### Does the availability of housing units meet the needs of the population?

The number of housing units in Garden Grove has seen a modest growth of 1.4% from 2010 to 2017 based on ACS data estimates. The number of vacant units also reduced from 3.7% in 2010 to 2.5% in 2017 and the vacancy rate also reduced from 4.4% to 1.6%, which is an indicator that population growth is outpacing the availability of housing.

#### Describe the need for specific types of housing:

The Regional Housing Needs Allocation (RHNA) is a mandated state quota for increasing housing stock within different jurisdictions. This allocation mandates that jurisdictions have to increase their housing stock to meet the demand for housing in different income categories. For the City of Garden Grove, the Southern California Association of Governments (SCAG) determines this allocation. About 27.9% of households in Garden Grove are low-income households. Based on the RHNA allocations for the City of Garden Grove as shown in the table below, there is a 38% allocation for extremely low and low-income populations. This allocation is also pursuant to AB 2634, where local jurisdictions are required to project the housing needs of extremely low-income households (0-30% AMI).

#### Southern California Association of Governments - RHNA 2014-2021

In addition, based on the needs assessment there is a need for low-income housing units in the housing stock to reduce the rate of overpayment and overcrowding.

## MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

#### Introduction

The cost of housing is an indicator of the availability and affordability of housing in a jurisdiction. The high cost of housing may lead to overpayment, overcrowding and in some cases homelessness, especially for low-income households (0-50% of AMI)

According to the ACS 2013-2017 data estimates, there has been an increase in median rents by 5% and a slight increase of median home values by 0.4%. The Area Median Income (AMI) has only increased by 1.3% from 2010-2017 which shows that the cost of housing is increasing at a higher rate than incomes.

## **Cost of Housing**

	Base Year: 2009	Most Recent Year: 2015	% Change
Median Home Value	495,600	421,700	(15%)
Median Contract Rent	1,162	1,261	9%

Table 29 – Cost of Housing

Data

2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)

Source:

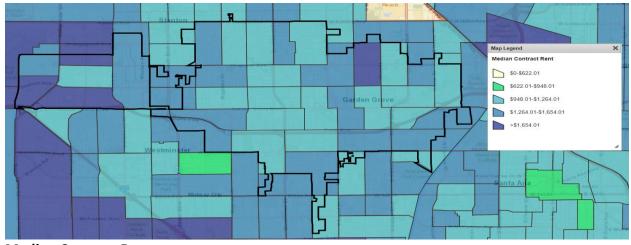
Rent Paid	Number	%
Less than \$500	2,295	10.7%
\$500-999	3,515	16.4%
\$1,000-1,499	9,745	45.6%
\$1,500-1,999	3,985	18.7%
\$2,000 or more	1,830	8.6%
Total	21,370	100.0%

**Table 30 - Rent Paid** 

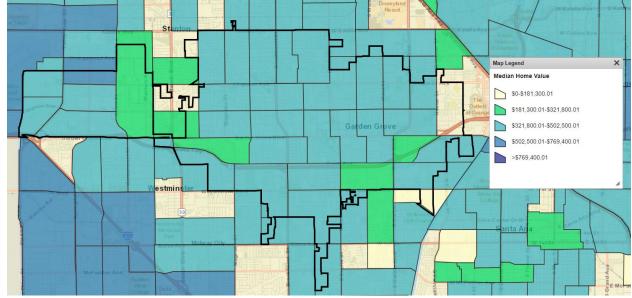
Data

2011-2015 ACS

Source:



**Median Contract Rent** 



**Median Home Value** 

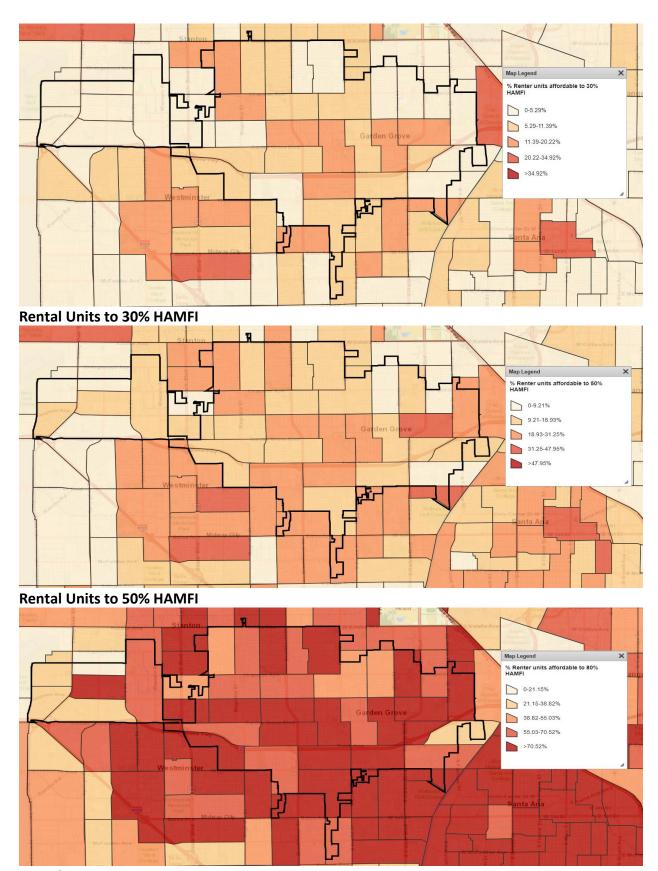
## **Housing Affordability**

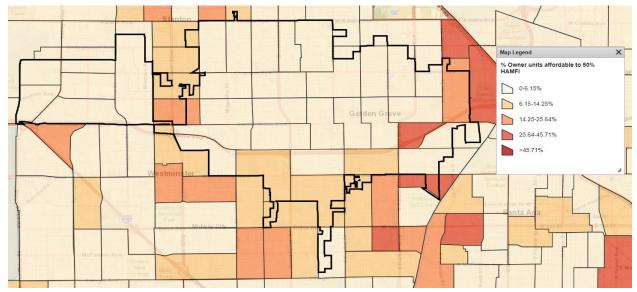
% Units affordable to Households	Renter	Owner
earning		
30% HAMFI	1,860	No Data
50% HAMFI	3,864	985
80% HAMFI	15,269	2,825
100% HAMFI	No Data	5,920
Total	20,993	9,730

Table 31 – Housing Affordability

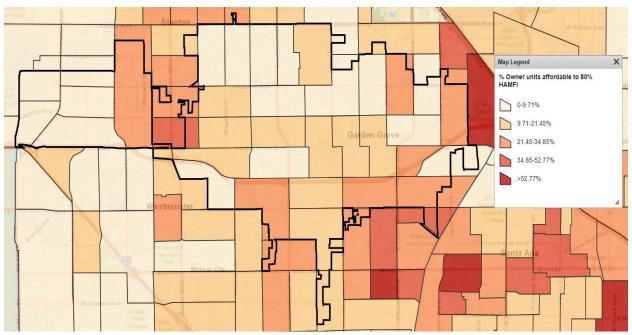
**Data** 2011-2015 CHAS

Source:

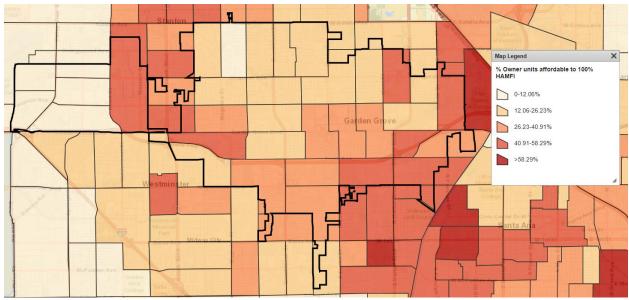




**Owner Units to 50% HAMFI** 



**Owner Units to 80% HAMFI** 



**Owner Units to 100% HAMFI** 

## **Monthly Rent**

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	1,294	1,493	1,876	2,626	3,045
High HOME Rent	1,224	1,313	1,577	1,814	2,004
Low HOME Rent	957	1,025	1,230	1,421	1,585

**Table 32 – Monthly Rent** 

Data HUD FMR and HOME Rents

Source:

#### Is there sufficient housing for households at all income levels?

Based on the data in Table 35, households with extremely low- and very low-incomes in Garden Grove have a shortage of affordable housing. There are 1,860 affordable rental units available to extremely low-income households (0-30% of HAMFI) and 3,864 renter and 985 owner units available to very low-income households (31-50% of HAMFI). According to the 2013-2017 ACS estimates, about 8,937 households have incomes between 0-30% of AMI in Garden Grove and about 8,889 households with incomes between 30%-50% of AMI. The City has 18,094 housing units affordable to households earning incomes between 50%-80% of AMI.

## How is affordability of housing likely to change considering changes to home values and/or rents?

The AMI has only increased by 1.3% while median rents have gone up by 5% with a slight increase of median home values increasing by 0.4% between 2010 and 2017. According to Table 34, 39.1% of renters were paying \$1,000-\$1,499, which is the median value based on the 2013-2017 ACS data. The Santa Ana-Anaheim-Irvine, CA HUD Metro FMR Area HOME/ Housing Trust Fund (HTF) Homeowner value limits for 2018 show a \$60,000 increase in the unadjusted median value from \$540,000 for existing units to \$600,000 for new units. This figure saw an increase in 2019, which increased to \$560,000 for existing units (\$20,000 increase from 2018) and \$630,339 (\$30,339 increase from 2018) for new units, which is an increase of \$70,339 from existing to new units. This indicates that the cost of housing continues to rise in Garden Grove. In addition to the increase in affordable housing units through the RHNA allocation, the City continues to invest in rental assistance through the Section 8 Program, as well as maintaining the current housing stock through the City's rehabilitation programs and partnerships with nonprofits and developers.

In addition, the housing market may also be affected as a result of the economic downturn caused by the COVID-19 pandemic. There is a high risk of homelessness due to increased rents and higher home values after the virus is eradicated and this may have lasting effects on the housing market.

# How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

The Fair Market Rent is determined by the housing demand and supply in an area while HOME Rent Limits are what beneficiaries of the affordable housing programs pay. HOME rents in the city are lower than the fair market rents. However, those paying high HOME rents for two or more-bedroom units are paying higher than the median contract rent. The same applies to those paying low HOME rents for 4 or more-bedroom units. This may greatly affect large families who identify as a special needs group. There may be a need to provide subsidies for development permits and fees to maintain the low cost of new units and to maintain lower rents.

#### Discussion

In the last quarter of 2019, the Tenant Protection Act (AB 1482) was enacted to protect low-income renter households from arbitrary rental increases. However, the law came into effect on January 1, 2020 since it did not receive a two-thirds majority vote by the California State Assembly. During the implementation period there has been a need to issue temporary eviction moratoriums across the state of California by various jurisdictions to stop the eviction of tenants.

## MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

#### Introduction

Housing units need to be maintained to ensure reinvestment, safety, and quality of housing. There are 4 conditions examined under the ACS data to determine the need for rehabilitation: lack of complete plumbing facilities, lack of complete kitchen facilities, 1.01 or more occupants per room in the household, and selected monthly owner or gross rent costs as a percentage of household income greater than 30%. The age of the housing stock informs the City of Garden Grove of the rehabilitation needs for its housing stock.

#### **Definitions**

According to the California Housing Law and Regulations (SB-488 on Substandard Housing), a housing unit is considered substandard when its condition "endangers the life, limb, health, property, safety, or welfare of the public or the occupants." These conditions include inadequate or lack of sanitation facilities, such as: poor water supply, lack of lavatory and/or shower, poor or deteriorating flooring, damaged foundations and walls, and poor condition of electrical wiring and plumbing.

#### **Condition of Units**

Condition of Units	Owner-	Occupied	Renter-Occupied		
	Number	%	Number	%	
With one selected Condition	9,770	38%	11,600	54%	
With two selected Conditions	780	3%	2,900	14%	
With three selected Conditions	20	0%	70	0%	
With four selected Conditions	0	0%	0	0%	
No selected Conditions	15,060	59%	6,800	32%	
Total	25,630	100%	21,370	100%	

**Table 33 - Condition of Units** 

**Data** 2011-2015 ACS

Source:

#### **Year Unit Built**

Year Unit Built	Owner-	Occupied	Renter-Occupied		
	Number	%	Number	%	
2000 or later	1,125	4%	1,205	6%	
1980-1999	2,760	11%	4,225	20%	
1950-1979	20,813	81%	14,710	69%	
Before 1950	929	4%	1,235	6%	

Year Unit Built	Owner-	Occupied	Renter	-Occupied
	Number	%	Number	%
Total	25,627	100%	21,375	101%

Table 34 – Year Unit Built

Data

2011-2015 CHAS

Source:

#### Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied Rent		Renter-C	ter-Occupied	
	Number	%	Number	%	
Total Number of Units Built Before 1980	21,742	85%	15,945	75%	
Housing Units build before 1980 with children present	1,940	8%	800	4%	

#### Table 35 - Risk of Lead-Based Paint

Data

2011-2015 ACS (Total Units) 2011-2015 CHAS (Units with Children present)

Source:

#### **Vacant Units**

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	0	0	0
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

**Table 36 - Vacant Units** 

Data

2005-2009 CHAS

Source:

#### **Need for Owner and Rental Rehabilitation**

Any housing structure that is more than 30 years old requires maintenance to remain fit for habitation. According to the 2013-2017 ACS data estimates, there are 82.8% of owner units and 75.4% of renter units that are at least 39 years old. This study also shows that 79% of all the housing units are more than 30 years old. 48% of the housing stock has no selected housing conditions. Out of the 52% of units that have one to three housing conditions, 21,154 units require rehabilitation for one housing condition. Renter households have a higher need for rehabilitation with 68.5% of them having one to three housing conditions. 38.2% of the owner units have one to three housing conditions.

## Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

Housing that has been built before 1978 are at high risk of having lead-based paint (LBP) hazards. According to the 2013-2017 ACS data, 83% of owner households (21,193) and 75% of renter units (16,534) were built before 1980 and are therefore at risk of having LBP hazards.

#### Discussion

Data for the Vacant Units chart is not available for the City of Garden Grove and therefore is not applicable.

## MA-25 Public and Assisted Housing – 91.210(b)

#### Introduction

The City of Garden Grove Housing Authority receives federal funds to facilitate the housing needs of persons from low-income households. The City does not operate or own public housing units, however, it disseminates rental assistance through the Section 8 vouchers. The City is currently serving 2,200 households through the rental assistance program.

#### **Totals Number of Units**

				Progr	am Type				
	Certificate	Mod-	Public				Vouchers		
		Rehab	Housing	Total	Project	Tenant	Special	Purpose Vouch	ner
					-based	-based	Veterans Affairs Supportive Housing	Family Unification Program	Disabl ed *
# of units									
vouchers									
available				2,337			0	0	0
# of									
accessibl									
e units									

<sup>\*</sup>includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

**Table 37 – Total Number of Units by Program Type** 

**Data Source:** PIC (PIH Information Center)

## Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

There are no public housing units.

## **Public Housing Condition**

Public Housing Development	Average Inspection Score

**Table 38 - Public Housing Condition** 

Describe the restoration and revitalization needs of public housing units in the jurisdiction:

There are no public housing units.

Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

There are no public housing units.

# MA-30 Homeless Facilities and Services – 91.210(c) Introduction

The Orange County Continuum of Care (CoC) has coordinated housing and social services funding for the homeless since 1988. The inter-agency and multi-organizational planning body also conducts the Point in Time (PIT) Homeless Biennial Count to monitor the rate of homelessness. The PIT Count determines the number of homeless persons in the jurisdiction by conducting a county-wide count of all sheltered and unsheltered homeless individuals on a given day. Those participating in the PIT Count were asked to complete surveys of each homeless person they encountered throughout the day and submit the results. The data that was collected is intended to capture information that can be used by jurisdictions to address issues surrounding homelessness.

## **Facilities and Housing Targeted to Homeless Households**

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and					
Child(ren)	590	0	816	516	0
Households with Only Adults	1,798	400	319	1,711	0
Chronically Homeless Households	0	0	0	0	0
Veterans	0	0	0	0	0
Unaccompanied Youth	0	0	0	0	0

Table 39 - Facilities and Housing Targeted to Homeless Households

Data Source Comments:

Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

Nhan Hoa Comprehensive Health Care Clinic - This is a non-profit organization founded in 1992 by a group of Vietnamese professionals who responded to the needs of the underserved Vietnamese population. This facility provides cost-effective, family-based health services to people who may not otherwise have access to these services due to financial, language, cultural, lifestyle, or psychological barriers. Services offered include general medicine, health education, and application assistance for MSI and Healthy Families programs, pediatric care, women's healthcare, vision and dental care.

County of Orange Health Care Agency - This is a regional provider that promotes individual, family, and community health through coordination of public and private sector resources. Services sponsored by the Health Care Agency include: food protection, hazardous waste regulation, protection from animal-related diseases, water quality monitoring and pollution prevention, mental health services, alcohol and drug abuse services, preventive health services for the aging, healthcare for incarcerated individuals, communicable disease control, child health, and a disability program. All Health Care Agency services are available to the Garden Grove community.

**Casa de la Familia** - The Organization is sponsored by the California Hispanic Commission on Alcohol and Drug Abuse. La Familia's services are designed to promote a better understanding of alcohol and drug abuse and related effects on families and communities. The programs are administered and funded through the State Victim Assistance Program, Board of Control. Programs offer psychological counseling and psychiatric treatment to victims and their families to help them cope with the trauma of being either a victim or a witness of a crime.

Mental Health Services - The Orange County Health Care Agency, Behavioral Health Services coordinates resources, treatment programs, support services, and educational outreach for Orange County residents of all ages, backgrounds, and income status. Behavioral Health Services consists of three divisions: Adult Mental Health Services, Children and Youth Mental Health Services and Alcohol and Drug Abuse Services. Additionally, the Orange County Health Care Agency manages the Mental Health Services Act (MHSA) program, which consist of six components: Community Services and Supports (CSS), Workforce, Education and Training (WET), Prevention and Early Intervention (PEI), Capital Facilities and Technological Needs, MHSA Housing, and Innovative Programs.

**Orange County Workforce Investment Board** - WIA youth services emphasize long-term educational and career development for youth ages 16 to 21 that are foster youth or

emancipated foster youth, pregnant or parenting, ex-offenders, disabled, deficient in basic skills, school dropouts, homeless, runaway, and have other barriers to employment. The WIA youth services help youth achieve placement in employment or education, attainment of a degree or certificate, and literacy and numeracy gains.

**Orange County One-Stop Center** - This resource is funded by the Workforce Investment Act (WIA) and provides coordinated, customer-friendly, locally driven workforce development services and programs. Through the collaborative efforts of federal, state, county, local agencies, and businesses, the Orange County One-Stop Centers are designed to meet the needs of the employer and job seeker. One-Stop Centers are located in the cities of Westminster, Irvine, and Buena Park.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

**Emergency Shelters** - HUD defines emergency shelter as any facility with overnight sleeping accommodations. The primary purpose is to provide temporary shelter for the homeless in general or specific populations of homeless persons. The length of stay can range from one night up to as much as three months or more. Local emergency shelters include:

 A total of 1,318 emergency shelter beds that serve the central SPA, where the city of Garden Grove is located.

**Transitional Housing** - HUD defines transitional housing as a program that is designed to provide housing and appropriate support services to homeless persons to facilitate movement to independent living within 24 months. Local transitional housing facilities include:

- Grandma's House of Hope (Men's Bridge) 10 beds
- Thomas House 64 beds
- There is a total of 578 transitional housing beds that serve the Central SPA where the city of Garden Grove is located.

**Permanent Supportive Housing (PSH)** - HUD defines PSH as long-term, community-based housing and supportive services for homeless persons. PSH intends to enable special needs populations to live as independently as possible in a permanent setting. The supportive services may be provided by the organization managing the housing or provided by other public or private service agencies. PSH programs in Orange County include:

**Shelter Plus Care (S+C)** - is provided through the Orange County Housing Authority (OCHA) and is designed to assist homeless disabled individuals and families by providing safe permanent housing. In addition, PSH assists the homeless individual maintain residential stability, increase their life skills, obtain greater self-sufficiency and advance the goals of ending chronic homelessness. In 1997, OCHA received the first grant award to serve 35 homeless, disabled households. OCHA currently administers 13 tenant-based and two project-based S+C grant projects, which provide rental assistance and supportive services for over 600 formerly homeless and disabled households through a collaborative effort between OCHA and various care providers throughout Orange County.

# MA-35 Special Needs Facilities and Services – 91.210(d)

#### Introduction

Special needs groups were mentioned and broken down in the Needs Assessment section above. This section outlines the facilities available to these groups in the city of Garden Grove and within Orange County.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

As described in the NA-45 Non-Homeless Special Needs Assessment, supportive housing services are needed for the City's elderly, persons with disabilities, developmentally disabled persons, persons with addictions, and those living with HIV/AIDS. Elderly persons may require long-term supportive housing that includes long-term assisted living, transportation, and nursing care. While many disabled persons can live and work independently within a conventional housing environment, more severely disabled individuals require a group living environment where supervision is provided. The most severely disabled individuals may require an institutional environment where medical attention and physical therapy are provided. Those suffering from substance abuse might require counseling or case management and a short-term housing solution while undergoing rehabilitation. Other more challenging or on-going conditions might require supportive services that include long-term assisted living, as well as transportation and nursing care. Persons with HIV are often able to live independently as advances in medical treatment enable persons with HIV to lead normal lives. However, persons living with AIDS may require long-term supportive housing as their health conditions deteriorate and impact their ability to work.

# Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

In 2016, the County of Orange was approved through the State of California's Department of Health Care Services (DHCS) to implement the Whole Person Care (WPC) Pilot Program. WPC is a five-year project that coordinates physical health, behavioral health, and social services in a patient-centered approach. WPC aims to improve health and well-being through more efficient and effective use of resources for Medi-Cal beneficiaries struggling with homelessness. WPS coordinates hospitals, Cal Optima, community clinics, OC Health Care Agency (HCA) behavioral health services and public health services, as well as recuperative care providers to improve access and navigation of services for the homeless population.

The County's program includes the development of WPC Connect, which alerts participating entities when a patient experiencing homelessness enters an emergency room. Upon notification of a non-urgent situation, the County's community partner connects the individual to recuperative care or other supportive services, which may include: one on one support through a CalOptima care coordinator, coordinated entry into permanent supportive housing, linkage to mental health and substance use disorder treatment and a community referral network.

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

The funding allocations for FY 2020-21 will be focused on specific projects addressing high community priorities and producing tangible community benefits. To this end, the City will fund the following projects over the next year:

- 1. **Administration and Planning** Provide for necessary planning and administration activities for the CDBG, HOME, and ESG programs.
- 2. **Public Services** Provide public services through the Special Resource Team, Senior Center, and Meals on Wheels.
- 3. Public Facilities and Infrastructure Rehabilitate Garden Grove Park and Maureen Drive.
- 4. **Affordable Housing –** Produce and incentivize the production of affordable housing.
- 5. **Owner-Occupied Rehabilitation** Improve substandard homes for low-income Garden Grove residents.
- 6. **Economic Development and Employment** –Assist Garden Grove businesses create and retain jobs.
- 7. **ESG 20 Garden Grove** Promote programs that address the needs of homeless persons and those at-risk of becoming homeless.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

The projects mentioned in the previous question also cover special needs groups.

# MA-40 Barriers to Affordable Housing – 91.210(e)

#### Negative Effects of Public Policies on Affordable Housing and Residential Investment

Housing Regulations are enforced to ensure proper urban planning; however, these policies can be a hindrance to the growth of the housing stock. According to the city of Garden Grove Housing Element (2014-2021), they include the following:

**Development Fees** - The City charges planning fees to process and review plans for residential projects and also charges impact fees to ensure that infrastructure and facilities are in place to serve these projects. These fees include: a zone change of \$2,700, planned unit development review of \$4,725, and site plan review of \$3,375, to name a few. The City has designed their fees to recoup City costs associated with the review and approval of proposed projects. These fees may increase the cost of building affordable housing in the jurisdiction. It is worth noting that these fees are much lower in Garden Grove compared to neighboring jurisdictions (Fountain Valley, Santa Ana, Stanton, and Westminster).

**Development Review and Permit Processing** - These are necessary steps to ensure that residential construction proceeds in an orderly manner. However, the time and cost of permit processing and review can be a constraint to housing development if they place an undue burden on the developer. The review process in Garden Grove takes approximately 4 to 6 weeks for a typical single-family project, 6 to 8 weeks for a typical multi-family project, and approximately 10 to 12 weeks for a planned unit development. To improve the permit process, the City has created its one-stop counter and streamlined process.

**Environmental Review Process** - Environmental factors such as the presence of sensitive biological resources and habitats or geological hazards can constrain residential development in a community by increasing costs and reducing the amount of land suitable for housing construction. State law (California Environmental Quality Act, California Endangered Species Act) and federal law (National Environmental Protection Act, Federal Endangered Species Act) require an environmental review of proposed discretionary projects (e.g., subdivision maps, use permits, etc.). Costs resulting from the environmental review process are added to the cost of housing.

Loopholes by Public Policies - The Tenant Protection Act (AB 1482) was enacted in October 2019, protecting renters from paying high rents, however, the law came into effect on the 1st of January 2020 since it did not receive a two-thirds majority vote. During the 85-day waiting period, there has been a need to issue temporary eviction moratoriums across the state of California by various cities to stop the eviction of tenants due to the 30-day notice period required for eviction. This has rendered several lower-income renters homeless and in need of emergency housing.

Consolidated Plan GARDEN GROVE 80

OMB Control No: 2506-0117 (exp. 06/30/2018)

# MA-45 Non-Housing Community Development Assets – 91.215 (f)

#### Introduction

Economic growth and development drive various factors including incomes and housing costs. Educational attainments also determine the level of income. The purpose of this section is to show how the level of education affects employment type. This, in turn, affects the level of income and the type of housing a household can afford to occupy. This section explores the level of economic development in Garden Grove.

# **Business Activity**

Business by Sector	Number of	Number of Jobs	Share of Workers	Share of Jobs	Jobs less workers
	Workers		%	%	%
Agriculture, Mining, Oil & Gas Extraction	559	29	1	0	-1
Arts, Entertainment, Accommodations	10,467	7,225	16	17	1
Construction	3,898	2,401	6	6	0
Education and Health Care Services	10,664	8,179	16	20	4
Finance, Insurance, and Real Estate	4,116	1,237	6	3	-3
Information	1,304	1,256	2	3	1
Manufacturing	10,958	7,485	17	18	1
Other Services	2,566	2,242	4	5	1
Professional, Scientific, Management					
Services	6,256	2,040	10	5	-5
Public Administration	0	0	0	0	0
Retail Trade	8,257	6,307	13	15	2
Transportation and Warehousing	1,737	647	3	2	-1
Wholesale Trade	4,084	2,556	6	6	0
Total	64,866	41,604			

#### **Table 40 - Business Activity**

**Data** 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs) **Source:** 

#### **Labor Force**

Total Population in the Civilian Labor Force	88,587
Civilian Employed Population 16 years and	
over	80,580
Unemployment Rate	9.02
Unemployment Rate for Ages 16-24	22.24
Unemployment Rate for Ages 25-65	5.71

#### Table 41 - Labor Force

**Data** 2011-2015 ACS

Source:

Occupations by Sector	Number of People
Management, business and financial	14,400
Farming, fisheries and forestry occupations	3,850
Service	10,735
Sales and office	19,825
Construction, extraction, maintenance and	
repair	7,440
Production, transportation and material	
moving	6,395

Table 42 – Occupations by Sector

**Data** 2011-2015 ACS

Source:

### **Travel Time**

Travel Time	Number	Percentage
< 30 Minutes	45,925	60%
30-59 Minutes	25,195	33%
60 or More Minutes	6,040	8%
Total	77,160	100%

**Table 43 - Travel Time** 

**Data** 2011-2015 ACS

Source:

## **Education**

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labo		
	Civilian Employed Unemployed		Not in Labor
			Force
Less than high school graduate	15,370	1,290	7,240
High school graduate (includes			
equivalency)	15,800	1,615	5,520
Some college or Associate's degree	21,840	1,560	5,605
Bachelor's degree or higher	14,860	910	2,530

**Table 44 - Educational Attainment by Employment Status** 

**Data** 2011-2015 ACS

Source:

### Educational Attainment by Age

	Age				
	18-24 yrs	25-34 yrs	35-44 yrs	45-65 yrs	65+ yrs
Less than 9th grade	260	1,805	3,930	7,278	4,259
9th to 12th grade, no diploma	2,110	2,080	3,465	5,350	2,100
High school graduate, GED, or					
alternative	4,854	5,070	6,160	11,715	5,530
Some college, no degree	8,235	5,855	5,335	10,630	4,375
Associate's degree	1,070	2,200	1,690	3,310	1,235
Bachelor's degree	1,649	5,135	3,375	5,520	2,420
Graduate or professional degree	65	1,065	1,255	1,950	1,015

**Table 45 - Educational Attainment by Age** 

**Data** 2011-2015 ACS

Source:

### Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months	
Less than high school graduate	29,632	
High school graduate (includes equivalency)	53,223	
Some college or Associate's degree	55,144	
Bachelor's degree	44,364	
Graduate or professional degree	68,581	

Table 46 – Median Earnings in the Past 12 Months

**Data** 2011-2015 ACS

Source:

# Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The three major employment sectors in the city of Garden Grove with the largest share of workers are: manufacturing with 10,958; education and healthcare services with 10,664; and arts, entertainment, and accommodations with 10,467. Sectors with the greatest share of jobs are: education and health care services at 8,179, representing 18%; manufacturing at 7,485, representing 17%; and arts, entertainment, and accommodations at 7,225, representing 16%.

The biggest occupational sector in Garden Grove is in sales and offices at 19,825 people. The management, business and financial sector follow at 14,400 people. This is due to the Grove District and the Anaheim Resort destinations with restaurants, convention space, commercial and industrial business opportunities and retail locations.

#### Describe the workforce and infrastructure needs of the business community:

The total civilian labor force in Garden Grove is 89,435 people, 59.7% of whom are employed and 16 years of age and older. The total unemployment rate is 6.2%, which is higher than the state's 4.0% rate, with the highest rate of unemployment belonging to persons between the ages 16-24 at 28.9%. It is important to note that a portion of this age group forms part of the dependent population as some of them fall under the age of 18.

With 56% of people traveling less than 30 minutes to work, the transportation system is sufficient to cater to the present workforce. The labor forces with the highest number of employed workers are those with an Associate's Degree or equivalent. The unemployment rate represents the mismatch between the number of jobs available and the number of workers, which is greater than 6%. According to the Business Activity Table 45 above, there are a low share of jobs in the following sectors: agriculture, mining, oil, & gas; transportation and warehousing; and finance, insurance, and real estate. There is a need to diversify the economy of Garden Grove to increase job opportunities. Since some of the work in these sectors may require some technical skills, there is a need for training opportunities for the workforce to take up roles in these industries.

The City of Garden Grove Office of Economic Development provides programs that facilitate a partnership with the business community through the Chamber of Commerce. The goal is to retain and attract companies in Garden Grove by providing support, economic incentives, and development opportunities.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The following is a summary of planned and existing projects in Garden Grove that will boost the economy:

**Cottage Industries** - Shaheen Sadeghi, who created "anti-malls" in Costa Mesa and revitalized downtown Anaheim with the Packing House and Center Street Promenade, is buying and leasing 17 parcels, mostly houses, that will be transformed into small businesses. Sadeghi's vision is to

create a vibrant downtown for Garden Grove. The plan is to undertake an adaptive reuse by converting the buildings into art galleries, restaurants, yoga and coffee shops.

**SteelCraft Garden Grove** - An outdoor urban eatery built primarily out of 22 repurposed shipping containers. The 20,000 square-foot craft food and drink gathering space houses 10 unique small businesses consisting of boutique eateries, a brewery, wine vendor, micro-retail space, incubator space, and a vintage arcade. SteelCraft Garden Grove celebrated its grand opening on September 26, 2019. The property is located in Garden Grove's downtown area and has created over 100 new jobs.

**BN Group** - The City approved the sale of the City-owned real property consisting of approximately 1.45 acres, which is located at 13650 Harbor Boulevard. The developer is BN Group and they have secured a franchise agreement for the development of a Home 2 Suites by Hilton hotel. The developer has completed entitlements and construction drawings for a new 124-room hotel. The ground breaking ceremony was held on June 27, 2010. The hotel began construction in the 1st quarter 2019. This project is the first new hotel to be built south of the Garden Grove Freeway.

The Brookhurst Triangle Development - The largest residential and commercial multiphase mixed-use development in the city consisting of a minimum of 80,000 square feet and up to 200,000 square feet of commercial/retail space, and a maximum of 600 residential units and boutique hotel. The master plan for the project includes residential rental units, for-sale condominiums, and up to 120 affordable housing units.

The Nickelodeon Resort -This is a public-private partnership between the City of Garden Grove and Kam Sang Company. Comprising a 600-room resort hotel with 500 guest rooms and 100 timeshare units, a resort pool, and Nickelodeon amenities, the project will also include above and below-grade structured parking of approximately 350,000 square feet. Also, the development will feature approximately a 10,000 square foot spa, 3,000 square foot fitness center, 6,000 square foot arcade, 17,000 square feet of restaurant space, 4,500 square foot studio, 1,950 square feet of retail space, 25,400 square foot of meeting space and a 10,600 square foot office. Additionally, the development will feature a resort pool with water features of approximately 2.5-4 acres.

**Site C** - The Site C project is a resort hotel campus that has entitlements to build two hotel towers, a 398 key hotel and a 371-key hotel. The development will include approximately 40,000 square feet of restaurant/retail and entertainment space, a stand-alone restaurant pad, conference/meeting space and a 1,221-space parking structure. Upon completion, it is

anticipated the project will generate approximately \$3.8 to \$4.9 million in additional annual tax revenue for the City.

There will need to be plans to expand infrastructure developments including drainage, roads, pavements and streetlights for the planned developments. There will also need to be plans to expand city services such as waste collection and management and security to these areas.

# How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

The 45-65-year-old range of workers represents the highest number of persons for every academic category, with a total of 46,584 workers. This also shows that part of the senior population still makes a significant part of the workforce, especially due to their academic qualifications. People with some college and no degrees represent 33,997 workers in Garden Grove and form the highest category of educational attainment in the city.

The largest occupational sectors in Garden Grove are sales and office, and management, business and finance, which may not require specialized training. However, sectors such as healthcare still require specialized training to increase the number of workers which may be necessary due to the population increase that is driving prospective workers to Garden Grove.

The City of Garden Grove will continue to work with local educational institutions, employers, real estate developers, and other stakeholders to review changes in Garden Grove's workforce needs and anticipate changes occurring in employment demands.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

Several workforce training initiatives and programs are available to Garden Grove residents that will help meet the service needs of the community, as described in this Consolidated Plan. The Orange County One-Stop Centers provide comprehensive employment and training services, including a resource center with access to computers, fax machines, copiers, and telephones. Other services include a resume distribution program, veteran transition services, a career resource library, labor market information, networking opportunities, job search workshops, onsite interviews with local employers, transferable skills information, job leads, and training programs. There are programs for youth, older workers, and people with disabilities, adults, and veterans.

The Garden Grove Chamber of Commerce is a non-profit, non-governmental, and voluntary membership organization of local businesses and leaders interested in enhancing the Garden Grove community. The Chamber of Commerce serves as the link between businesses, local government, neighborhood associations, and the general public. Chamber members can mutually aid each other in promoting and producing business, as well as aid the community by providing important services and tax revenues.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The Orange County Community Services Division (OCCS) prepares the Orange County Comprehensive Economic Development Strategy that provides the framework required for entities and projects in Orange County to be eligible to receive the U.S. Department of Commerce, Economic Development Administration (EDA) funding every five years. The 2019-2023 Orange County Comprehensive Economic Development Strategy (CEDS) identifies some of the major trends impacting Orange County which include:

- 1. Technological advances, such as social media, e-commerce, and automation, which are currently disrupting many traditional industries;
- 2. A surging housing market representing tremendous economic growth while simultaneously creating affordability concerns for many residents; and
- 3. Near record-low unemployment rates and significant employment growth in traditional and emerging industry sectors.

The 2019 CEDS Report provides a blueprint designed to bring together the public and private sectors in the creation of a roadmap to diversify and strengthen the regional economy by aligning efforts to arrive at common countywide goals, which include:

- 1. Addressing the skills gap and the discrepancies between employer needs and employee skills, by better aligning education and training programs with the current job market;
- Promoting key industry clusters that drive economic growth and innovation in Orange County and making Orange County more competitive in an interconnected global economy;
- Maintaining and improving county infrastructure; and

4. Improving conditions in Orange County's "Red Zone" areas with higher than average unemployment and lower than average per capita income.

Garden Grove's economic development goals are closely aligned with the County's CEDS, which are: increase the local tax base, create and retain jobs within the City, address sales tax leakage, diversify the sales tax base, create new markets within the City, and build local and regional relationships to aid in the advancement of the economic development mission. The Garden Grove Chamber of Commerce is also providing resources and incentives that drive economic growth within the city.

#### Discussion

Due to the COVID-19 pandemic, small businesses and industries have been forced to downsize or completely close down causing high rates of unemployment and economic strain in the country and locally in Garden Grove. CDBG-CV funds were allocated to the Small Business Job Retention Program in the 2019-2020 AAP. Any funding that will remain from this program will be carried forward to support economic activity in Garden Grove for the 2020-2021 AAP.

### MA-50 Needs and Market Analysis Discussion

# Are there areas where households with multiple housing problems are concentrated? (Include a definition of "concentration")

Housing problems would likely be concentrated or are highest in neighborhoods with extremely low, very low, and low-income households. Due to the high housing cost burden, they are likely to lack surplus income that can be used to rehabilitate their housing stock. Referring to the corresponding Map in Appendix C, the darkest areas have the greatest housing problems, which are an indicator of where low-income homes are located. The Northwestern and Western part of Garden Grove have a poverty index of 70.1%-100%. Parts of the Northern, Eastern and Southern parts of the city have a lower poverty index of about 40.1%-60%. The Northern, Eastern and Southern parts of the city are densely populated compared to the Western parts of Garden Grove. Housing problems are likely experienced more in these densely populated areas.

# Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (Include a definition of "concentration")

Areas with concentrations of minority residents may have different needs, particularly in areas where recent immigrants tend to reside. Concentration, in this case, refers to the locations where racial groups live in greater frequency than the population as a whole. As previously mentioned, racial or ethnic groups are evenly distributed in the city. The exception is for the West to North West portion of the city, where White households live at a greater frequency, and the East where Hispanic households represent the majority. Asian/Pacific islander households are located at a higher frequency in the Central and Southern parts of the city.

#### What are the characteristics of the market in these areas/neighborhoods?

These neighborhoods are likely to have lower-income families earning 0-80% of the Area Median Income. These households characteristically have a fixed income and therefore lack the financing to rehabilitate their homes.

#### Are there any community assets in these areas/neighborhoods?

Garden Grove strives to have community assets in all areas of the city. Schools, parks, recreational centers, shopping, libraries, public transportation, police and fire stations, are found throughout the city, including areas with concentrations of lower-income households. The city has a network of active and dedicated nonprofit organizations and community groups that work to address the housing and community development needs in these neighborhoods and the city

at large. Many of the lower-income areas are located within a short distance of these organizations along major corridors.

## Are there other strategic opportunities in any of these areas?

The City will continue to work closely with its partners-from nonprofit housing and service providers to private sector developers and other local agencies in Orange County-to ensure services and programs are delivered in an effective and efficient manner and provide assistance to those who are most in need.

# MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

The California Emerging Technology Fund (CETF), in partnership with the State of California, conducted a survey in 2019 titled," Internet Connectivity and the Digital Divide" in California to "assess the rate of internet use in the state". The study found that 88% of the respondents had been connected to the internet since 2017, showing a 33% increase since 2008. The study also indicated that 78% of respondents could connect to the internet at home through a computing device, and 84% also connected through their smartphones. Additionally, the analysis also showed that 55% of respondents used the internet for online shopping, with only 21% used it to work from home. Furthermore, 18% communicated with their doctors online, and 13% took education or job training courses from home online. The study demonstrates that there is a significant need for internet connectivity at home, which can be indicated by 58% of respondents who did not connect to the internet outside of their homes.

These services are also crucial for students to assist with their learning, with 43% of respondents having no access to a computing device at school. Of the 52% of respondents who are assigned these devices in school, 22% cannot take them home. In addition, 82% of guardians have access to their children's school websites, with 85% being able to contact their teachers through email. This also demonstrates the need for internet connectivity at home to enhance the learning experience and guardians' involvement in education.

In Garden Grove, the following internet connection options are available:

- **DSL:** Copper telephone wires transfer data to develop an internet connection at speeds typically ranging from 10-40 Mbps.
- **Cable:** Cable internet is an affordable option and uses TV coaxial cables to deliver data at faster speeds than DSL.
- **Fixed Wireless:** Common with businesses in Garden Grove, fixed wireless maintains an internet connection through radio airwaves which are transmitted between two fixed locations.
- **Fiber-Optic:** With fiber-optic internet, users can experience fast download speeds up to 1,000 Mbps. This is achieved via the integration of glass-threaded wires.
- **Satellite:** As the name suggests, a satellite internet connection occurs when a dish is installed on the roof or balcony of your home and delivers data via communication with satellites in space.

Based on the ACS 5 year data from 2013- 2017, 91.3% of households in Garden Grove have one or more types of computing devices, with 83.1% indicating they have some sort of internet subscription. Additionally, 56.9% of households have a tablet or other portable, wireless device. In terms of affordability, 55.4% extremely low income households have a broadband internet subscription, 0.7% have a dial-up connection while 43.9% of these households have no internet subscription. For Very low and low income households, 81.8% have some sort of internet connection, 1.1% have a dial up internet connection and 17.1% have no internet subscription. This shows that loer income households are in need of good internet connections with speeds between 25 Mbps and 100 Mbps or more. In Garden Grove Charter Spectrum, AT&T Internet and AT&T Fiber are the leading internet providers that offer cable, DSL, and fiber internet to residents and business owners offering speeds between 100-1000 Mbps from a starting price of about \$49.99 per month. Sonic and Frontier communications have the cheapest rates in the city from \$20 a month, however, their internet speeds for the cheaper packages start from 20 Mbps and 6 Mbps respectively which are lower than the recommended minimum speeds of 25 Mbps.

# Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

Increased competition among internet providers improve the quality of services through competition as well as ensure more affordable options for broadband, particularly for lower-income households. More households may be able to have access to better internet speeds above the recommended minimum of 25 Mbps. The 2019 "Internet Connectivity" survey indicated that 73% of respondents were unaware of affordable internet connectivity service providers and options. This is crucial for persons who are not connected to the internet or are under-connected at home. Based on the survey, over 45% of respondents felt disadvantaged while trying to use the internet to help children with schoolwork. This is an even greater need now due to the COVID-19 virus that has caused a great shift in schooling and business with these activities taking place at home. The same applied to 24% of respondents who were trying to gain new career skills or classes online while another 22% when they wanted to learn about/access government services, among other uses.

# MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

Climate change continues to be at the forefront of discussion in the political sphere, especially in California where in recent years it has experienced multiple wildfires, both in Northern and Southern California. The City of Garden Grove has developed a Local Hazard Mitigation Plan in 2019 pursuant to the requirements of the Disaster Mitigation Act of 2000 (Public Law 106 390) and the implementing regulations set forth by the Interim Final Rule published in the Federal Register on February 26, 2002, (44 CFR §201.6) and finalized on October 31, 2007. Climate Change, though difficult to quantify, may have a high likelihood of occurrences in the City. Severe weather such as heavy rains and storms, high winds and extreme heat have extensive geographic extent and are highly likely to reoccur with limited severity.

Earthquakes continue to be a major potential hazard because Garden Grove is located in a geologically active part of the United States and is at risk to earthquakes from multiple faults. The region's geology is dominated by the intersection of the Pacific and North American tectonic plates, two components of the earth's crust that are moving in opposite directions. As a result the geographical extent of earthquakes is extensive with highly likely/occasional likelihood of occurrence. The severity of earthquakes is catastrophic in the city with high significance. Earthquake Liquefaction ,which is the loss of soil strength or stiffness due to a build-up of pore-water pressure during a seismic event and is associated primarily with relatively loose, saturated fine-to medium-grained unconsolidated soils, has a limited geographic extent but critical magnitude/severity.

### **Strategic Plan**

#### **SP-05 Overview**

### **Strategic Plan Overview**

The Garden Grove 2020-2025 Consolidated Plan describes the City's strategy for addressing housing and community development needs to enhance the quality of life for community members through the use of CDBG, HOME, and ESG funds. The 5-Year Housing and Community Development Strategic Plan is the focal point of this Consolidated Plan, laying out a specific course of action to accomplish housing and community development goals and objectives. The Strategic Plan describes:

- 1. Priorities for assisting households in Garden Grove;
- 2. Programs to assist those households; and
- 3. 5-year objectives that identify planned accomplishments.

Also, the Strategic Plan describes the institutional structure for carrying out the Consolidated Plan, discusses the City's anti-poverty strategy, and describes efforts to reduce barriers to affordable housing and lead-based paint hazards.

#### **Priority Goals**

The CDBG and HOME programs have a stated national goal to support the development of viable urban communities by funding programs that provide decent housing, suitable living environments, and expansion of economic opportunities, principally for persons of low and moderate-income. The ESG program is designed to provide emergency and transitional housing in addition to supportive services for the homeless and those at risk of becoming homeless. The City of Garden Grove intends to pursue national goals through the implementation of this Strategic Plan. Thus, the City will allocate CDBG, HOME, and ESG funds for the support of community planning, development, and housing programs and activities directed toward achieving the following goals:

- Provide decent and affordable housing;
- 2. Address the needs of homeless individuals and those at risk of homelessness;
- 3. Provide community and supportive services;
- 4. Address public facilities and infrastructure needs;
- 5. Promote economic development and employment opportunities; and
- 6. Provide for planning and administration activities.

# SP-10 Geographic Priorities – 91.215 (a)(1)

### **Geographic Area**

#### **General Allocation Priorities**

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

The City has not established specific target areas to focus the investment of CDBG funds at this time. In terms of the specific geographic distribution of investments, infrastructure improvements and public facilities will be focused primarily in areas with concentrations of lower-income populations. Appendix C contains a map and a list of applicable census block groups that illustrate the lower-income areas in the City (defined as a block group with at least 51% of the population with incomes not exceeding 80% of the Area Median Income or AMI). Investments in public facilities and services for special needs populations and primarily lower-income persons will be made throughout the city. Housing assistance will be available to income-qualified households citywide. The City will evaluate eligible projects and programs based on the urgency of need, availability of other funding sources, and financial feasibility.

# SP-25 Priority Needs - 91.215(a)(2)

# **Priority Needs**

# Table 47 – Priority Needs Summary

1	Priority Need Name	Increase, Improve, and Preserve Affordable Housing
	Priority Level	High
	Population	Extremely Low Low Large Families Families with Children Elderly Persons with Developmental Disabilities
	Geographic Areas Affected	Citywide
	Associated Goals	Provide Decent and Affordable Housing
	Description	The provision of affordable housing for lower-income households is a key concern due to the high cost of housing in Garden Grove. Encouraging and facilitating the production of affordable housing allows persons of all economic segments to live in the community. The City will continue to take an active role in the production, preservation, and improvement of affordable housing through acquisition/rehabilitation of rental units, rehabilitation assistance to low-income homeowners, and abatement of substandard housing conditions, including addressing lead-based paint hazards. When funding is available, the City will support homeownership programs as a means of augmenting the City's affordable housing stock.

	Basis for Relative Priority	Approximately 61% of the City's households are lower-income households earning less than 80% AMI, and may require assistance to maintain their homes or afford their rents. Since the majority of the housing stock is older (built during the 1950s), there remains an ongoing need for housing rehabilitation activities and assistance. Furthermore, almost a quarter of the housing units are overcrowded, which accelerates deterioration of housing. With 13,800 applicants on the Section 8 waiting list, the City recognizes the continuing demand for affordable housing and will continue to seek opportunities to increase and preserve the supply of affordable housing through rehabilitation and acquisition of properties to provide additional affordable units.
		In addition, the price of housing has significantly outpaced income growth in the past decade, making homeownership out of reach for households with lower incomes (less than 80% of the AMI). While funding resources are very limited, Garden Grove will actively seek federal and state housing program funds to assist lower-income households to achieve homeownership.
2	Priority Need Name	Promote New Construction of Affordable Housing
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Frail Elderly
	Geographic Areas Affected	Citywide
	Associated Goals	Provide Decent and Affordable Housing
	Description	To help address the shortage of new affordable housing in the community, Garden Grove will promote and facilitate new construction of affordable housing. While funding resources in this endeavor are limited, particularly after the loss of Redevelopment Agencies in California, Garden Grove will continue to support new projects that include affordable housing through targeted policies to facilitate such developments and use of available funds.

Basis for Relative Priority	With the loss of Redevelopment in 2012, the City has limited resources to create new affordable housing units. However, due to the high need for affordable housing in Garden Grove and the region as a whole, the City will strive to leverage any available funds, such as HOME funds, to facilitate the development of new affordable housing. In particular, affordable senior housing is a key need in the community, as evidenced by the rapid leasing of units in new senior developments. There are currently 400 units of senior housing being built on Garden Grove Boulevard. The growing need for affordable senior housing will continue as the population ages. In addition to leveraging available funds, the City provides density bonuses and streamlined review for projects involving affordable housing to facilitate development of this housing product.
Priority Need Name	Provide Rental Assistance to Alleviate Cost Burden
<b>Priority Level</b>	High
Population	Extremely Low Low Large Families Families with Children Elderly Individuals Families with Children Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities
Geographic Areas Affected	Citywide
Associated Goals	Provide Decent and Affordable Housing Address the Needs of Homeless Individuals
Description	The City will provide rental assistance to lower-income renter households to alleviate rental cost burden.
	Relative Priority  Priority Need Name  Priority Level  Population  Geographic Areas Affected  Associated Goals

	Basis for Relative Priority	The Garden Grove Housing Authority administers the Section 8 Housing Choice Voucher program in the City. Section 8 program participants and applicants are extremely low- and very low-income households (with incomes less than 50% AMI). As of February 2020, there were approximately 2,200 households receiving rental assistance through the Section 8 program and 13,800 households on the waitlist. To assist the need demonstrated by the waitlist, the City supports a Tenant Based Rental Assistance program.
4	Priority Need Name	Promote Programs to Meet Homeless Needs
	Priority Level	High
	Population	Extremely Low Low Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally III Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Developmental Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	Geographic Areas Affected	Citywide
	Associated Goals	Address the Needs of Homeless Individuals

	Description	Address the needs of homeless individuals and those at risk of homelessness through allocation of ESG funds to support local efforts to prevent and address homelessness. The City will also continue to participate in the Orange County Continuum of Care System for the Homeless.
	Basis for Relative Priority	It is estimated that two to three families are on the verge of homelessness for every family in a shelter. The "at-risk" population is families and individuals living in poverty who, upon loss of employment or other emergency requiring financial reserves, would lose their housing and become homeless. Families in this situation are generally experiencing a housing cost burden, paying more than 30% of their income for housing. According to the 2011 CHAS, 83% of the City's extremely low-income renter-households and 71% of the extremely low-income owner-households were spending more than 30% of their income on housing. These households are very vulnerable to sudden change in financial situations and could have the potential to become homeless. Furthermore, approximately 31% of female-headed families are living below the poverty level, making these households particularly vulnerable to homelessness.
		Another at-risk population group includes veterans who may face difficulty paying rent or maintaining jobs due to posttraumatic stress disorder or other mental health issues. Veterans comprised 4.5% of the countywide homeless population in 2019. Individuals released from penal, mental, or substance abuse facilities are also at risk if they cannot access permanent housing or lack an adequate support network, such as a family or relatives in whose homes they could temporarily reside.
		Another particularly vulnerable population is foster care youth. Upon reaching 18 years of age, foster youth lose eligibility for many public services and are often released without the skills necessary to obtain employment and a place to live. Several agencies throughout the county provide temporary housing and services to abused, neglected, abandoned, and/or runaway children. Once these children reach legal adult age, the services provided by these agencies cannot continue. It is important to ensure that these young adults do not age out of their program into a life of homelessness.
5	Priority Need Name	Preserve and Improve Existing Supportive Services
<u> </u>	Priority Level	High

	Population	Extremely Low
	· opaiation	Low
		Large Families
		Families with Children
		Elderly
		Elderly
		Frail Elderly
		Persons with Mental Disabilities
		Persons with Physical Disabilities
		Persons with Developmental Disabilities
		Persons with Alcohol or Other Addictions
		Persons with HIV/AIDS and their Families
		Victims of Domestic Violence
	Geographic	Citywide
	Areas	
	Affected	
	Associated	Provide Community and Supportive Services
	Goals	
	Description	The City will preserve and improve existing community supportive services for special needs groups, in particular seniors, lower-income households, and youth. An overarching need for all special needs groups is anti-crime and safety programs to improve general safety and well-being. The City will also continue to address community safety for all community members, including special needs groups, by supporting crime prevention efforts.
	Basis for	The City has a large number of lower-income households with extensive needs
	Relative	for a variety of supportive services. Based on community input and analysis of
	Priority	needs for community services, the City will focus on crime prevention
		and awareness programs, services for seniors, and services for lower-income households.
6	Priority Need	Address Public Facilities/Infrastructure Needs
	Name	
	Priority Level	High

Population	Extremely Low
	Low
	Moderate
	Large Families
	Families with Children
	Elderly
	Chronic Homelessness
	Individuals
	Families with Children
	Mentally III
	Chronic Substance Abuse
	veterans
	Persons with HIV/AIDS
	Victims of Domestic Violence
	Unaccompanied Youth
	Elderly
	Frail Elderly
	Persons with Mental Disabilities
	Persons with Physical Disabilities
	Persons with Developmental Disabilities
	Persons with Alcohol or Other Addictions
	Persons with HIV/AIDS and their Families
	Victims of Domestic Violence
Geographic Areas Affected	Citywide
Associated Goals	Address Public Facilities and Infrastructure Needs
Description	The City will improve neighborhoods through public facilities and infrastructure improvements. While public facilities and infrastructure improvements are primarily addressed through the City's Capital Improvement Program by the Public Works Department, when funding is available from federal resources such as CDBG, the City will help support improvements to public facilities and infrastructure in income-eligible areas.

		7
	Basis for Relative Priority	Infrastructure improvements are CDBG-eligible activities in lower-income areas, which constitute a majority of the City. Much of the City's infrastructure, including roads and sidewalks, were built over 30 years ago and are now in need of replacement or repair. In addition, as the City is largely characterized by families with children, parks and recreational facilities are well used and in high demand. Maintenance and improvement of the City's facilities and infrastructure is thus an important need for special needs groups in the community.
		CDBG funds have been utilized in the past on a limited basis to finance street maintenance and construction of new facilities within CDBG income-eligible areas. For the most part, however, the Public Works Department (charged with the planning and operation of capital improvements that lie within the public right-of-way) relies on General Fund monies; County, State, and Federal expenditures; and grants to fund most infrastructure improvements.
7	Priority Need Name	Promote Economic Development and Employment
	<b>Priority Level</b>	High
		Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally III Chronic Substance Abuse
		Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development

	Geographic Areas Affected	Citywide
	Associated Goals	Promote Economic Development and Employment
	Description	The City will promote economic development and employment opportunities by supporting programs that increase jobs and stimulate economic growth and vitality in the City.
	Basis for Relative Priority	Job training and placement services are a critical need for the unemployed population, as are housing assistance and other social services. Upon availability of funds, the City will also support and invest resources in economic development project(s) that stimulate business growth and create jobs. Improved economic health will yield additional resources for the provision of services for the City's special needs groups, in addition to providing employment opportunities for unemployed residents.
8	Priority Need Name	Provide for Necessary Planning and Administration
	Priority Level	High

Population	Extremely Low
	Low
	Moderate
	Large Families
	Families with Children
	Elderly
	Chronic Homelessness
	Individuals
	Families with Children
	Mentally III
	Chronic Substance Abuse
	veterans
	Persons with HIV/AIDS
	Victims of Domestic Violence
	Unaccompanied Youth
	Elderly
	Frail Elderly
	Persons with Mental Disabilities
	Persons with Physical Disabilities
	Persons with Developmental Disabilities
	Persons with Alcohol or Other Addictions
	Persons with HIV/AIDS and their Families
	Victims of Domestic Violence
	Non-housing Community Development
Geographic Areas Affected	Citywide
Associated Goals	Provide for Planning and Administration Activities
Description	The City will provide for necessary planning and administration activities to address housing and community development needs in the City. The City will implement the goals and objectives of the Consolidated Plan by delivering a variety of housing and community development programs and activities. The City will continue to administer the CDBG, HOME, and ESG programs in compliance with program regulations and requirements.
	In addition, the City will actively promote services provided by the City's fair housing provider at public counters, on the City's website, etc. The City will also continue to comply with fair housing planning requirements (Analysis of Impediments to Fair Housing Choice) and incorporate actions in the annual Action Plan.

# Basis for Relative Priority

To ensure the effective use of limited CDBG and HOME funds, the City must allocate money towards planning and monitoring.

The City enforces State and Federal fair housing laws. To achieve fair housing goals, Garden Grove has contracted with a fair housing service provider to provide information, mediation, and referrals to residents. Additionally, the City also collaborates with other Orange County municipalities and the County of Orange to complete a comprehensive Regional Analysis of Impediments to Fair Housing Choice. Included in promoting fair housing, the City will continue to work toward providing and maintaining equal housing opportunities for special needs residents.

## Narrative (Optional)

Through the community survey, the following needs were identified as the highest priority areas in Garden Grove:

- 1. Increase, Improve, and Preserve Affordable Housing;
- Promote New Construction of Affordable Housing;
- Provide Rental Assistance to Alleviate Cost Burden;
- 4. Promote Programs to Meet Homeless Needs;
- Preserve and Improve Existing Supportive Services;
- 6. Address public facilities and infrastructure needs;
- 7. Promote economic development and employment opportunities; and
- 8. Provide for necessary planning and administration activities.

These priority needs have formed the goals that the city has set over the next 5 years. The disbursement and expenditure of CDBG, HOME, and ESG grants will be based on the following criteria:

- 1. High Priority: The City will make every effort to address this need using available CDBG or HOME funds during the next 5 years.
- 2. Low Priority: If additional CDBG or HOME funds are available, activities to address this need may be funded by the City during these 5 years.

# SP-30 Influence of Market Conditions – 91.215 (b)

## **Influence of Market Conditions**

Market Characteristics that will influence
the use of funds available for housing type
Given the high demand for rental assistance in the City indicated by the 2,200
households participating in the Housing Choice Voucher (Section 8) program
and the 13,800-person waitlist, the City plans to utilize HOME funds for Tenant
Based Rental Assistance (TBRA) for individuals experiencing homelessness and
those at risk of homelessness.
The high demand for rental assistance in the City is indicated by the 2,200
households participating in the Housing Choice Voucher (Section 8) program
and the 13,800-person waitlist. The City plans to utilize HOME funds for Tenant
Based Rental Assistance (TBRA). The TBRA Program will be for very low- and
extremely low-income households, as these households are most in need in the
City, as described in the Needs Assessment.
The majority of the City's lower- and moderate-income households experience
housing cost burden. The supply of affordable housing is limited compared to
the need. Based on funding availability and allocations, the City will allocate a
portion of the HOME funds to increase the supply of safe, decent, affordable
housing for lower-income households (including extremely low-income
households), such as seniors.
About 79% of the City's housing stock is at least 30 years of age, indicating a
significant need for rehabilitation. The City will provide assistance to
rehabilitate single-family units and multi-family units. This will be included in
the annual Action Plans.
The City has traditionally been active in increasing and preserving the supply of
affordable housing through acquisition and rehabilitation of properties. While
funding resources are limited, the City has been effective in working with
several nonprofit organizations and developers to produce affordable units
through acquisition and rehabilitation. The City enters into these partnerships
not only to preserve the supply of affordable housing in the community but
also to stimulate high-quality property management and neighborhood
improvement.
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**Table 48 – Influence of Market Conditions** 

# SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

#### Introduction

For the 5 years covering July 1, 2020, through June 30, 2025, the City has planned for the following estimated allocations:

- 1. \$9.9 million in CDBG funds;
- 2. \$3.9 million in HOME funds; and
- 3. \$852,000 in ESG funds.

Garden Grove does not receive funding under the Housing Opportunities for Persons with AIDS (HOPWA) programs. In estimating the amounts of funding available over this Consolidated Plan period, the City took a conservative approach to assume an annual reduction of 3 percent.

In terms of program income, the City anticipates an unsteady stream of program income throughout this Consolidated Plan. During the past 5 years, the level of program income received varied from \$30,000 in one year to over \$90,000 in another. Program income received from the repayment of rehabilitation (CDBG and HOME) and first-time homebuyer (HOME) loans will automatically be reprogrammed for loan activities in those same or similar programs from which the funds were originally provided to the extent possible. If additional program income funds are received that are not automatically reprogrammed, specific projects will be identified during the Action Plan process.

## **Anticipated Resources**

Program	Source	Uses of Funds	Exped	ted Amour	t Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2 020 210	0	1 425 427	2.465.646	7.060.701	The estimated amount of CDBG funds available over the planning period is based on a 3% annual reduction, rounding down to approximately \$9.9 million over five years.  Approximately, \$1,435,427 in unexpended and/or unanticipated prior year resources will be carried over to fund the GG Park and Maureen street Rehab Projects, as well as the Home Improvement
			2,030,219	0	1,435,427	3,465,646	7,869,781	and JOBS 1st Programs.

Program	Source	Uses of Funds	Exped	ted Amour	t Available Y	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
HOME	public -	Acquisition						The estimated amount of HOME
	federal	Homebuyer						funds available over the planning
		assistance						period is based on a 3% annual
		Homeowner						reduction, rounding down to
		rehab						approximately \$3.9 million over
		Multifamily						five years and anticipated program
		rental new						income of \$250,000 over the same
		construction						five years.
		Multifamily						
		rental rehab						Approximately, \$640,000 in
		New						unexpended prior year resources
		construction for						will be carried over to fund Tenant
		ownership						Based Rental Assistance.
		TBRA	803,230	50,000	640,000	1,493,230	3,096,770	

Program	Source	Uses of Funds	Exped	ted Amoun	t Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation:	Program Income:	Prior Year Resources:	Total: \$	Amount Available	
			\$	\$	\$		Remainder of ConPlan	
							\$	
ESG	public -	Conversion and						The estimated amount of ESG
	federal	rehab for						funds available over the planning
		transitional						period is based on a 3% annual
		housing						reduction, rounding down to
		Financial						approximately \$852,000 over five
		Assistance						years.
		Overnight shelter						
		Rapid re-housing						Approximately, \$5,442 in
		(rental						unexpended prior year resources
		assistance)						will be carried over to fund
		Rental Assistance						Homeless Prevention.
		Services						
		Transitional						
		housing	174,721	0	5,442	180,163	677,279	

**Table 49 - Anticipated Resources** 

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

### **Workforce Initiative Subsidy for Homeownership Grant**

Under the Workforce Initiative Subsidy for Homeownership (WISH) Program, the Federal Home Loan Bank in San Francisco sets aside a portion of its annual Affordable Housing Program contribution to provide matching grants through bank members for down payment

and closing cost assistance to eligible first-time homebuyers. Through the continued partnership with Pacific Mercantile Bank, who is a member bank of Federal Home Loan Bank in San Francisco, the City will continue to leverage WISH funds for homebuyers.

### **Permanent Local Housing Allocation Program**

In 2019, the City was awarded an annual allocation of Permanent Local Housing Allocation Program funds. The Permanent Local Housing Allocation Program is part of a 15-bill housing package aimed at addressing California's housing shortage and high housing costs. The first year of the grant is designed to assist jurisdictions with planning and administration activities, including: updating the Housing Element, creating objective development standards, creating objective development standards for supportive housing, updating the City's density bonus ordinance, creating development standards for hotel and motel conversions, updating the multifamily residential ordinance to allow by-right permanent supportive housing, and providing funding for the University of California, Irvine Housing Study.

Eligible program activities after the first year include predevelopment, development, acquisition, rehabilitation, and preservation of multifamily, residential live-work, and rental housing that is affordable to extremely low-, very low-, low-, or moderate-income households; affordable rental and ownership housing that assists households earning up to 120% AMI, or 150% AMI in high-cost areas; matching portions of funds placed into local or regional housing trust funds; matching portions of funds available through the Low-and Moderate-Income Housing Asset Fund; capitalized reserves for services connected to the preservation and creation of new permanent supportive housing; assisting persons who are experiencing or at risk of homelessness; accessibility modifications; efforts to acquire and rehabilitate foreclosed or vacant homes and apartments; homeownership opportunities; and matching funds invested by a county in an affordable housing development project.

### **Low-Moderate Income Housing Trust Fund**

The City anticipates receiving approximately \$13M into the LMIHAF over the 5-year Consolidated Plan period. Per State regulations, up to \$250,000 per year may be expended to provide programs and services to homeless Garden Grove households. During FY 2019-2020, the City utilized \$100,000 in LMIHAF monies to subsidize the services portion of a rental assistance program for homeless households as a part of the Homeless Emergency Assistance Rental Transition (HEART) Program. The City expects to extend this

program throughout the 5-year Consolidated Planning period to reduce homelessness within the jurisdiction. Remaining LMIHAF monies will be expended to produce affordable housing for low-income residents throughout the City.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A.

### Discussion

Approximately \$200,000 of anticipated program income over the remaining 4 Years on the Consolidated Plan is included in the \$3,096,770 expected amount of HOME funds available in the remainder of the Consolidated Plan.

### SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Garden Grove	Government	Economic	Jurisdiction
		Development	
		Homelessness	
		Non-homeless special	
		needs	
		Planning	
		Rental	
		neighborhood	
		improvements	
		public facilities	
		public services	
Housing Authority of	Departments and	Planning	Jurisdiction
the City of Garden	agencies	Rental	
Grove			
Fair Housing	Regional organization	Homelessness	Region
Foundation		Non-homeless special	
		needs	
		Ownership	
		Rental	
		public services	
211 ORANGE COUNTY	Continuum of care	Homelessness	Region
		Non-homeless special	
		needs	
		public services	

**Table 50 - Institutional Delivery Structure** 

### Assess of Strengths and Gaps in the Institutional Delivery System

Lack of funding resources is the primary obstacle to meeting all of the needs identified in the Needs Assessment and those identified as priorities in this Strategic Plan. The public and private agencies, which serve the needs of low- and moderate-income residents, offer supportive housing services. In 2012 the state ended Redevelopment, taking a primary funding source from local agencies to fill the state budget shortfalls. Continued state budget shortfalls have caused the state of California to reduce funding for local aid to cities and towns, significantly impacting the funding of local programs. Also, entitlement grants have not kept up with inflation and have been reduced over the years, further decreasing funds available to provide services and meet the

City's needs. In some cases, having a portion of the funds available from resources through the City may not do a project if sufficient public and private funds, such as Low-Income Housing Tax Credits (LIHTC) or additional development financing, are not available to the project or program.

The City of Garden Grove will continue to function in a coordinating role between local non-profit service providers and other county, state, and federal organizations, as well as regional agencies and plans such as the Orange County Continuum of Care (CoC).

## Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention	Available in the	Targeted to	Targeted to People		
Services	Community	Homeless	with HIV		
	Homelessness Preventi	ion Services			
Counseling/Advocacy	X	Χ	X		
Legal Assistance	X	Χ	Х		
Mortgage Assistance	X	X	Х		
Rental Assistance	Х	Х	Х		
Utilities Assistance	Х	X	Х		
<u> </u>	Street Outreach So	ervices			
Law Enforcement	Х	Х	X		
Mobile Clinics					
Other Street Outreach Services	Х	Х	X		
<u> </u>	Supportive Serv	vices	•		
Alcohol & Drug Abuse	Х	Х	Х		
Child Care	Х	Х	Х		
Education	Х	Х	X		
Employment and Employment					
Training	X	X	X		
Healthcare	Х	Х	X		
HIV/AIDS	Х	Х	X		
Life Skills	Х	Х	Х		
Mental Health Counseling	Х	Х	Х		
Transportation	Х	Х	Х		
•	Other				

**Table 51 - Homeless Prevention Services Summary** 

OMB Control No: 2506-0117 (exp. 06/30/2018)

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

The needs of homeless persons have been previously discussed in the Needs Assessment and Housing Market Analysis sections. The number of services available is not sufficient to meet the needs of residents. The City continues to collaborate and work closely with local organizations to continually make progress in meeting specific objectives for reducing and ending homelessness. Some of the following activities that have been undertaken in recent years include:

- 1. **City Net** ESG funds for street outreach services to connect homeless individuals and families to essential services and housing;
- 2. **Thomas House Temporary Shelter** ESG funds to support shelter operations and essential services;
- 3. Mercy House ESG funders for shelter operations and homeless prevention services;
- 4. **Interval House** ESG funds for essential services for victims of domestic violence, including rapid rehousing;
- 5. **Meals on Wheels** CDBG funds for senior services to support hot lunches and delivered meals;
- 6. **Interval House (HEART)** HOME and LMIHTF funds for tenant based rental assistance and supportive services for homeless individuals and families through the Homeless Emergency Assistance Rental Transition (HEART) Program; and
- 7. **Mercy House (HEART):** HOME and LMIHTF funds for tenant based rental assistance and supportive services for homeless individuals and families through the Homeless Emergency Assistance Rental Transition (HEART) Program.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The special needs populations and homeless persons receive services that are coordinated through the Garden Grove Housing Authority as well as the Orange County Continuum of Care Homeless Management Information System (HMIS). Orange County 2-1-1 services are also a resource that links persons in need to different agencies that offer assistance. The greatest challenge the City continues to experience is the lack of funding resources.

## Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

In May 2019, a campaign was launched in Orange County dubbed "united to end homelessness" that brought together businesses, non-profits, faith-based institutions, philanthropists and governments to create strategies that would end homelessness. Under this campaign, the Garden Grove Coalition to End Homelessness (GGCEH) was formed as a comprehensive approach for homeless persons to obtain and maintain permanent housing.

## **SP-45 Goals Summary – 91.215(a)(4)**

## **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Provide Decent	2020	2024	Affordable	Citywide	Increase, Improve, and	CDBG:	Rental units constructed:
	and Affordable			Housing	,	Preserve Affordable	\$1,200,000	5 Household Housing Unit
	Housing			Homeless		Housing	номе:	
	_			Non-Homeless		Promote New	\$3,510,000	Rental units rehabilitated:
				Special Needs		Construction of Affordable		10 Household Housing
						Housing		Unit
						Provide Rental Assistance		
						to Alleviate Cost Burden		Homeowner Housing
								Rehabilitated:
								200 Household Housing
								Unit
								Tenant-based rental
								assistance / Rapid
								Rehousing:
								134 Households Assisted

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
2	Address the Needs	2020	2024	Homeless	Citywide	Provide Rental Assistance	ESG:	Tenant-based rental
	of Homeless					to Alleviate Cost Burden	\$852,000	assistance / Rapid
	Individuals					Promote Programs to		Rehousing:
						Meet Homeless Needs		15 Households Assisted
								Homeless Person
								Overnight Shelter:
								435 Persons Assisted
								Homelessness Prevention:
								130 Persons Assisted
								Other:
								1000 Other
3	Provide	2020	2024	Homeless	Citywide	Preserve and Improve	CDBG:	Public service activities
	Community and			Non-Homeless		Existing Supportive	\$1,500,000	other than Low/Moderate
	Supportive			Special Needs		Services		Income Housing Benefit:
	Services			Non-Housing				3500 Persons Assisted
				Community				
				Development				
4	Address Public	2020	2024	Non-Homeless	Citywide	Address Public	CDBG:	Public Facility or
	Facilities and			Special Needs		Facilities/Infrastructure	\$4,720,000	Infrastructure Activities
	Infrastructure			Non-Housing		Needs		other than Low/Moderate
	Needs			Community				Income Housing Benefit:
				Development				35000 Persons Assisted
5	Promote Economic	2020	2024	Non-Housing	Citywide	Promote Economic	CDBG:	Jobs created/retained:
	Development and			Community		Development and	\$500,000	20 Jobs
	Employment			Development		Employment		

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
6	Provide for	2020	2024	Affordable	Citywide	Provide for Necessary	CDBG:	
	Planning and			Housing		Planning and	\$1,980,000	
	Administration			Homeless		Administration	HOME:	
	Activities			Non-Homeless			\$390,000	
				Special Needs				
				Non-Housing				
				Community				
				Development				

Table 52 – Goals Summary

## **Goal Descriptions**

1	Goal Name	Provide Decent and Affordable Housing
	Goal Description	The City is focused on providing decent and affordable housing through a variety of programs as funding permits.  Programs and activities to accomplish the City's goal include: new construction of affordable housing; acquisition and/or rehabilitation activities; rehabilitation assistance programs; lead-based paint hazard reduction efforts and home ownership assistance.
2	Goal Name	Address the Needs of Homeless Individuals
	Goal Description	The City of Garden Grove will continue to use its funds to address homeless needs in the City in a manner that supports the countywide CoC system.
3	Goal Name	Provide Community and Supportive Services
	Goal Description	The City will provide for a variety of community and supportive services, with a focus on crime awareness and prevention programs and senior services. Other services may be considered if funding is available.

4	Goal Name	Address Public Facilities and Infrastructure Needs							
	Goal Description	The City will coordinate improvements to public facilities and infrastructure to improve living conditions for low-income residents and neighborhoods.							
5	<b>Goal Name</b>	Promote Economic Development and Employment							
	Goal Description	The City will promote greater employment opportunities and support of economic development activities throughout the city.							
6	Goal Name	Provide for Planning and Administration Activities							
	Goal Description	The City will continue to administer the CDBG, HOME, and ESG programs in compliance with program regulations and requirements. To ensure the effective use of limited CDBG, HOME, and ESG funds, the City must allocate funding towards planning and monitoring of the programs.							
		The City complies with state and federal fair housing laws. To achieve fair housing goals, the City has contracted with a fair housing service provider to provide information, mediation, and referrals to residents. Garden Grove will strive to provide and maintain equal housing opportunities for all residents in the City, including special needs residents.							

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

Based on information from the Garden Grove Housing Authority, Rental assistance through section 8 vouchers will continue to be provided to the current recipients totaling up to about 2,200 people. This will also be extended to those who will be moved from the waitlist to beneficiaries, including those exempt from the waitlist process such as veterans and victims of domestic violence.

## SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

There is no public housing in Garden Grove.

**Activities to Increase Resident Involvements** 

Not Applicable.

Is the public housing agency designated as troubled under 24 CFR part 902?

Not Applicable.

Plan to remove the 'troubled' designation

Not Applicable.

### SP-55 Barriers to affordable housing – 91.215(h)

### **Barriers to Affordable Housing**

Housing Regulations are enforced to ensure proper urban planning; however, these policies can be a hindrance to the growth of the housing stock. According to the city of Garden Grove Housing Element (2014-2021), they include the following:

**Development Fees** - The City charges planning fees to process and review plans for residential projects and also charges impact fees to ensure that infrastructure and facilities are in place to serve these projects. These fees include: a zone change of \$2,700, planned unit development review of \$4,725, and site plan review of \$3,375, to name a few. The City has designed their fees to recoup City costs associated with the review and approval of proposed projects. These fees may increase the cost of building affordable housing in the jurisdiction. It is worth noting that these fees are much lower in Garden Grove compared to neighboring jurisdictions (Fountain Valley, Santa Ana, Stanton, and Westminster).

**Development Review and Permit Processing** - These are necessary steps to ensure that residential construction proceeds in an orderly manner. However, the time and cost of permit processing and review can be a constraint to housing development if they place an undue burden on the developer. The review process in Garden Grove takes approximately 4 to 6 weeks for a typical single-family project, 6 to 8 weeks for a typical multi-family project, and approximately 10 to 12 weeks for a planned unit development. To improve the permit process, the City has created its one-stop counter and streamlined process.

**Environmental Review Process** - Environmental factors such as the presence of sensitive biological resources and habitats or geological hazards can constrain residential development in a community by increasing costs and reducing the amount of land suitable for housing construction. State law (California Environmental Quality Act, California Endangered Species Act) and federal law (National Environmental Protection Act, Federal Endangered Species Act) require an environmental review of proposed discretionary projects (e.g., subdivision maps, use permits, etc.). Costs resulting from the environmental review process are added to the cost of housing.

Loopholes by Public Policies - The Tenant Protection Act (AB 1482) was enacted in October 2019, protecting renters from paying high rents, however, the law came into effect on the 1st of January 2020 since it did not receive a two-thirds majority vote. During the 85-day waiting period, there has been a need to issue temporary eviction moratoriums across the state of California by various cities to stop the eviction of tenants due to the 30-day notice period required for eviction. This has rendered several lower-income renters homeless and in need of emergency housing.

### Strategy to Remove or Ameliorate the Barriers to Affordable Housing

Market and governmental factors pose barriers to the provision of adequate and affordable housing. These factors tend to disproportionately impact lower- and moderate-income households due to their limited resources for absorbing the costs. Garden Grove works to remove barriers to affordable housing by implementing a Housing Element that is consistent with California law and taking actions to reduce costs or provide offsetting financial incentives to assist in the production of safe, high-quality, affordable housing. The City is committed to removing governmental constraints that hinder the production of housing and offers a "one-stop" streamlined permitting process to facilitate efficient entitlement and building permit processing.

The City of Garden Grove has instituted additional actions aimed at reducing the impact of the public sector role in housing costs. City efforts to remove barriers to affordable housing include:

- Periodical analysis and revision of the zoning code aimed at developing flexible zoning provisions in support of providing an adequate supply of desirable housing, such as mixeduse zoning standards and updates to the Housing Element;
- 2. Provision of affordable housing projects through acquisition and rehabilitation activities, and new construction of affordable housing units;
- 3. Establishing a streamlined service counter to reduce the processing time;
- 4. Density bonuses for affordable projects; and
- 5. Continued assessment of existing policies, procedures, and fees to minimize unnecessary delays and expenses to housing projects.

Also, the City will use its Analysis of Impediments to Fair Housing Choice (AI) report in coordination with other local jurisdictions. This report has identified any potential impediments to fair housing and has established a Fair Housing Action Plan to outline steps to overcome any identified impediments.

### SP-60 Homelessness Strategy – 91.215(d)

## Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Garden Grove participates in the Orange County Continuum of Care (CoC) system. For the past several years, leadership and coordination of Orange County's Continuum of Care planning process have been the shared responsibility of OC Partnership, 211 Orange County, and the Orange County Community Services Department. This public/nonprofit partnership helps ensure comprehensive, regional coordination of efforts and resources to reduce the number of homeless and persons at risk of homelessness throughout Orange County. This group serves as the regional convener of the year-round CoC planning process and acts as a catalyst for the involvement of the public and private agencies that make up the regional homeless system of care. The Orange County Continuum of Care system consists of six basic components:

- Advocacy on behalf of those who are homeless or at-risk of becoming homeless;
- 2. A system of outreach, assessment, and prevention for determining the needs and conditions of an individual or family who is homeless;
- 3. Emergency shelters with appropriate supportive services to help ensure that homeless individuals and families receive adequate emergency shelter and referrals;
- 4. Transitional housing to help homeless individuals and families who are not prepared to make the transition to permanent housing and independent living;
- 5. Permanent housing, or permanent supportive housing to help meet the long-term needs of homeless individuals and families; and
- 6. Reducing chronic homeless in Orange County and addressing the needs of homeless families and individuals using motels to meet their housing needs.

### Addressing the emergency and transitional housing needs of homeless persons

The City of Garden Grove uses ESG funds to support a variety of services and programs for the homeless (sheltered and unsheltered), consistent with the goals of the Orange County CoC. This includes funding for the Homeless Emergency Assistance Rental Transition (HEART) Program which is currently administered by two non-profit service providers, Interval House and Mercy House. Most of these services and programs supported by the City include an outreach component.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City actively participates in the Orange County CoC by attending meetings to discuss how to establish performance measures that benefit the broader goals of the region. Consistent with the objectives of the countywide CoC, the City's Neighborhood Improvement Committee has developed several strategies to address homelessness. Some of the tasks recently undertaken by the City include: assisting with the 2019 Point in Time Count conducted by the County of Orange; development of a brochure for homeless persons that includes an inventory of local community resources; meetings with local homeless committee activists, including ALMMA (Association of Local Missions & Ministries in Action) to explore potential locations in the community for homeless to shower, store items and use as a permanent address to obtain assistance.

Also, the City addresses the emergency and transitional housing needs of homeless persons through the allocation of its ESG funds. Part of this funding is used for the Homeless Emergency Assistance Rental Transition (HEART) Program, which is part of Garden Grove's Comprehensive Four-Point approach to end homelessness. The aim of the program is to assist 20 households over a 12-month period through providing a portion of a household's rent (including security and utility deposits) while offering services to achieve self-sufficiency. Garden Grove supports several homeless services providers that provide homeless prevention, supportive services, and emergency and transitional shelters. These include:

- 1. Women's Transitional Living Center (emergency shelter and support services for 1,280 domestic violence survivors):
- 2. Interval House (domestic violence shelter for support services to 400 victims of domestic violence and rapid re-housing services);
- 3. OC Partnership (provides technical support and training to homelessness service providers);
- 4. Thomas House Temporary Shelter (food supply, shelter, and life skill resources to approximately 30 homeless families); and
- 5. Mercy House (seasonal homeless shelter and homeless prevention services).

The City mobilizes its Section 8 Housing Choice Voucher program, to the extent possible, to address the needs of homeless individuals and families. The Housing Authority gives homeless

families referred by social service and emergency/transitional shelter programs preference for Section 8 vouchers to assist in the transition to stable and permanent housing.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

According to the 2012 Orange County Ten-Year Plan to End Homelessness, the chronically homeless are the primary targets of most outreach activities presently conducted in Orange County. The two organizations most frequently involved in these efforts are the County of Orange Health Care Agency and the Mental Health Association of Orange County. These two agencies dispatch outreach teams to cities and unincorporated areas throughout the Orange County region. The Mental Health Association of Orange County has teams of workers who also conduct outreach to the chronically homeless throughout the County. These teams are dispatched on a referral basis, as well as through the agency's outreach schedule. Frequently, the Health Care Agency and the Mental Health Association of Orange County collaborate and coordinate activities and services for individual clients.

Since 2005 (when the planning began for the Mental Health Services Act), the Orange County Health Care Agency has partnered with several private agencies to allocate resources for the mentally ill homeless individuals, including outreach activities. This work involves comprehensive services to assist various homeless populations with mental illness, including: children, transitional age youth, adults, older adults, those dually diagnosed with co-occurring disorders, and those discharged from the Orange County jail system.

### SP-65 Lead based paint Hazards – 91.215(i)

### Actions to address LBP hazards and increase access to housing without LBP hazards

The Childhood Lead Poisoning Prevention Branch (CLPPB), as part of the state government, provides a children's environmental health program with multi-layered solutions to this complex problem. Children are considered particularly at risk of lead-based paint (LBP) hazards because of their developing immunities. According to the Center for Disease Control and Prevention, 250,000 American children aged 1 to 5 years old have blood lead levels higher than the level considered normal. High blood lead levels are a concern because they may cause harmful effects to a child's developing organ systems such as the kidneys, brain, liver, and blood-forming tissues. This may affect a child's ability to learn. Their bodies absorb up to 40% of the lead with which they come into contact as opposed to only 10% absorbed by adults. Lead enters the body through breathing or ingestion.

The California Department of Public Health (CDPH) has a childhood lead poisoning prevention branch (CLPPB) to certify construction professionals in identifying lead hazards in and around the home. The program ensures that construction activities involving lead are performed in a manner to eliminate existing lead hazards and avoid creating new lead hazards for children and other occupants, as well as the construction professionals. The primary activities include:

- 1. Evaluating and accrediting training providers who teach lead specialists on how to find and abate lead hazards; and
- 2. Evaluating the qualifications of applicants for lead certification and granting certification to those qualified to perform lead-related construction work in an effective and lead-safe manner.

The Home Improvement Grant Program requires lead based paint inspections and lead safe work on all projects containing lead in the paint.

### How are the actions listed above related to the extent of lead poisoning and hazards?

The number of lead poisoning cases in Orange County is declining. This can be attributable to public outreach and education and increased public awareness of lead-based paint hazards.

### How are the actions listed above integrated into housing policies and procedures?

When HUD funds are used to assist in the rehabilitation of housing units, testing for lead-based paint is required; when lead-based paint is found, the abatement efforts are included in the scope of the rehabilitation assistance.

### SP-70 Anti-Poverty Strategy – 91.215(j)

### Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Poverty is defined by the U.S. Social Security Administration as the minimum income an individual must have to survive at a particular point in time. Although there are many causes of poverty, some of the more pronounced causes of poverty include:

- 1. Low income-earning capability;
- 2. Low educational attainments and job skills;
- 3. Discrimination; and
- 4. Personal limitations (e.g., developmental and physical disabilities, mental illness, drug/alcohol dependency, etc.).

Based on the 2017 ACS estimates, 15.8% of Garden Grove residents live in poverty. Out of this number, 29.6% are unemployed. The City has several projects being planned, such as the Brookhurst Triangle Development, which includes residential rentals, for-sale condominiums, and affordable housing units. Garden Grove continues to look for ways to expand economic activities to include all people and provide programs to those people who are less fortunate. Other essential elements of the City's anti-poverty strategy include:

- 1. Section 8 Housing Choice Voucher Program;
- 2. Housing Choice Voucher Family Self Sufficiency Program;
- 3. Economic development programs;
- 4. Workforce Investment Board outreach and training programs;
- 5. Anti-Crime programs;
- 6. Housing Rehabilitation programs;
- 7. Creation of Affordable Housing; and
- 8. Homeless service programs.

Through these programs, the City is working to reduce the number of families living below the poverty line. The goals and strategies outlined in this Consolidated Plan are related to funding housing production, community development, and community services activities. These goals and strategies often directly address poverty issues through the provision of funding or services or indirectly through the creation of jobs.

# How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan?

The City will allocate up to 15% of its CDBG funds annually to public service agencies that offer supportive services to reduce poverty. Many of these agencies also assist with securing affordable housing.

### **SP-80 Monitoring – 91.230**

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

HUD uses information from the Integrated Disbursement & Information System (IDIS) to report to Congress and to monitor grantees for Community Planning and Development (CPD) activities underway across the nation. Through staff training, particularly the Community and Economic Development and Finance Departments are experienced working on HUD program financial administration and IDIS. The City continues to ensure that personnel are well equipped to improve the timeliness of HUD fund drawdowns, establish better procedures and schedules for aligning the City's general budget planning and the HUD Action Plan process. This will also ensure proper handling of the City's general ledger, remaining funds, and IDIS records.

Monitoring will include the review of funding applications, performance goals, and contracts, quarterly or semi-annual performance reports or audits, and an approval process for reimbursement requests. The purpose of the City's monitoring procedures is to evaluate the following areas consistently:

- Performance Management Ensure that grantees and recipients are conducting their program following agreed-upon performance goals in the contract, utilizing funds only for eligible activities, and establishing that the clients are eligible for the applicable HUDfunded program (i.e., they meet income guidelines).
- 2. Financial Management Ensure that grantees and recipients are adhering to all appropriate federal financial management requirements. The City's contract manager will carefully review requests for reimbursement to make sure that costs are eligible, properly classified, and procured according to procedures and spending limits established by federal regulation and the contract budget. Also, the City will evaluate the contractor's annual audits to ensure compliance with the applicable federal Office of Management and Budget standards.
- 3. **Other Administrative Management** Ensure that work is implemented in compliance with federal environmental and labor regulations as well as policies regarding conflict of interest and prohibitions on political activity.
- 4. **Annual Objectives and Outcomes Measures** Pursuant to HUD requirements for the use of an outcome performance measurement system, this is used to identify the objective and outcome categories. This will be achieved, in part, through the CAPER annual reports.

### **Expected Resources**

### **AP-15 Expected Resources – 91.220(c)(1,2)**

#### Introduction

For the 5 years covering July 1, 2020, through June 30, 2025, the City has planned for the following estimated allocations:

- 1. \$9.9 million in CDBG funds;
- 2. \$3.9 million in HOME funds; and
- 3. \$852,000 in ESG funds.

Garden Grove does not receive funding under the Housing Opportunities for Persons with AIDS (HOPWA) programs. In estimating the amounts of funding available over this Consolidated Plan period, the City took a conservative approach to assume an annual reduction of 3 percent. In terms of program income, the City anticipates an unsteady stream of program income throughout this Consolidated Plan. During the past 5 years, the level of program income received varied from \$30,000 in one year to over \$90,000 in another. Program income received from the repayment of rehabilitation (CDBG and HOME) and first-time homebuyer (HOME) loans will automatically be re-programmed for loan activities in those same or similar programs from which the funds were originally provided to the extent possible. If additional program income funds are received that are not automatically reprogrammed, specific projects will be identified during the Action Plan process.

## **Anticipated Resources**

Program	Source	Uses of Funds	Exped	ted Amour	t Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public -	Acquisition						The estimated amount of CDBG
	federal	Admin and						funds available over the planning
		Planning						period is based on a 3% annual
		Economic						reduction, rounding down to
		Development						approximately \$9.9 million over
		Housing						five years.
		Public						
		Improvements						Approximately, \$1,435,427 in
		Public Services						unexpended and/or unanticipated
								prior year resources will be carried
								over to fund the GG Park and
								Maureen street Rehab Projects, as
								well as the Home Improvement
			2,030,219	0	1,435,427	3,465,646	7,869,781	and JOBS 1st Programs.

Program	Source	Uses of Funds	Exped	ted Amour	t Available Y	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
HOME	public -	Acquisition						The estimated amount of HOME
	federal	Homebuyer						funds available over the planning
		assistance						period is based on a 3% annual
		Homeowner						reduction, rounding down to
		rehab						approximately \$3.9 million over
		Multifamily						five years and anticipated program
		rental new						income of \$250,000 over the same
		construction						five years.
		Multifamily						
		rental rehab						Approximately, \$640,000 in
		New						unexpended prior year resources
		construction for						will be carried over to fund Tenant
		ownership						Based Rental Assistance.
		TBRA	803,230	50,000	640,000	1,493,230	3,096,770	

Program	Source	Uses of Funds	Exped	ted Amour	nt Available Ye	ar 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	174,721	0	5,442	180,163	677,279	The estimated amount of ESG funds available over the planning period is based on a 3% annual reduction, rounding down to approximately \$852,000 over five years.  Approximately, \$5,442 in unexpended prior year resources will be carried over to fund Homeless Prevention.

**Table 53 - Expected Resources - Priority Table** 

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

### **Workforce Initiative Subsidy for Homeownership Grant**

Under the Workforce Initiative Subsidy for Homeownership (WISH) Program, the Federal Home Loan Bank in San Francisco sets aside a portion of its annual Affordable Housing Program contribution to provide matching grants through bank members for down payment and closing cost assistance to eligible first-time homebuyers. Through the continued partnership with Pacific Mercantile Bank, who is

a member bank of Federal Home Loan Bank in San Francisco, the City will continue to leverage WISH funds for homebuyers.

### **Permanent Local Housing Allocation Program**

In 2019, the City was awarded an annual allocation of Permanent Local Housing Allocation Program funds. The Permanent Local Housing Allocation Program is part of a 15-bill housing package aimed at addressing California's housing shortage and high housing costs. The first year of the grant is designed to assist jurisdictions with planning and administration activities, including: updating the Housing Element, creating objective development standards, creating objective development standards for supportive housing, updating the City's density bonus ordinance, creating development standards for hotel and motel conversions, updating the multifamily residential ordinance to allow by-right permanent supportive housing, and providing funding for the University of California, Irvine Housing Study.

Eligible program activities after the first year include predevelopment, development, acquisition, rehabilitation, and preservation of multifamily, residential live-work, and rental housing that is affordable to extremely low-, very low-, low-, or moderate-income households; affordable rental and ownership housing that assists households earning up to 120% AMI, or 150% AMI in high-cost areas; matching portions of funds placed into local or regional housing trust funds; matching portions of funds available through the Low-and Moderate-Income Housing Asset Fund; capitalized reserves for services connected to the preservation and creation of new permanent supportive housing; assisting persons who are experiencing or at risk of homelessness; accessibility modifications; efforts to acquire and rehabilitate foreclosed or vacant homes and apartments; homeownership opportunities; and matching funds invested by a county in an affordable housing development project.

### **Low-Moderate Income Housing Trust Fund**

The City anticipates receiving approximately \$13M into the LMIHAF over the 5-year Consolidated Plan period. Per State regulations, up to \$250,000 per year may be expended to provide programs and services to homeless Garden Grove households. During FY 2019-2020, the City utilized \$100,000 in LMIHAF monies to subsidize the services portion of a rental assistance program for homeless households as a part of the Homeless Emergency Assistance Rental Transition (HEART) Program. The City expects to extend this program throughout the 5-year Consolidated Planning period to reduce homelessness within the jurisdiction. Remaining LMIHAF

monies will be expended to produce affordable housing for low-income residents throughout the City.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A.

### Discussion

Approximately \$200,000 of anticipated program income over the remaining 4 Years on the Consolidated Plan is included in the \$3,096,770 expected amount of HOME funds available in the remainder of the Consolidated Plan.

## **Annual Goals and Objectives**

## **AP-20 Annual Goals and Objectives**

### **Goals Summary Information**

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
1	Provide Decent	2020	2025	Affordable	Citywide	Increase, Improve, and	CDBG:	Rental units constructed: 1
	and Affordable			Housing		Preserve Affordable	\$240,000	Household Housing Unit
	Housing			Homeless		Housing	HOME:	Rental units rehabilitated: 2
				Non-Homeless		Promote New	\$1,242,423	Household Housing Unit
				Special Needs		Construction of Affordable		Homeowner Housing
						Housing		Rehabilitated: 40 Household
						Provide Rental Assistance		Housing Unit
						to Alleviate Cost Burden		Tenant-based rental
								assistance / Rapid
								Rehousing: 37 Households
								Assisted
2	Address the Needs	2020	2025	Homeless	Citywide	Promote Programs to	ESG:	Tenant-based rental
	of Homeless					Meet Homeless Needs	\$180,163	assistance / Rapid
	Individuals							Rehousing: 3 Households
								Assisted
								Homeless Person Overnight
								Shelter: 87 Persons Assisted
								Homelessness Prevention:
								26 Persons Assisted
								Other: 200 Other

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
3	Provide	2020	2025	Homeless	Citywide	Preserve and Improve	CDBG:	Public service activities other
	Community and			Non-Homeless		Existing Supportive	\$304,532	than Low/Moderate Income
	Supportive			Special Needs		Services		Housing Benefit: 730
	Services			Non-Housing				Persons Assisted
				Community				
				Development				
4	Address Public	2020	2025	Non-Homeless	Citywide	Address Public	CDBG:	Public Facility or
	Facilities and			Special Needs		Facilities/Infrastructure	\$2,340,070	Infrastructure Activities
	Infrastructure			Non-Housing		Needs		other than Low/Moderate
	Needs			Community				Income Housing Benefit:
				Development				24146 Persons Assisted
5	Promote Economic	2020	2025	Non-Housing	Citywide	Promote Economic	CDBG:	Jobs created/retained: 7
	Development and			Community		Development and	\$175,000	Jobs
	Employment			Development		Employment		
6	Provide for	2020	2025	Affordable	Citywide	Provide for Necessary	CDBG:	
	Planning and			Housing		Planning and	\$406,043	
	Administration			Homeless		Administration	HOME:	
	Activities			Non-Homeless			\$200,807	
				Special Needs				
				Non-Housing				
				Community				
				Development				

Table 54 – Goals Summary

## **Goal Descriptions**

1	Goal Name Provide Decent and Affordable Housing			
	Goal Description	The City is focused on providing decent and affordable housing through a variety of programs as funding permits.  Programs and activities to accomplish the City's goal include: new construction of affordable housing; acquisition and/or rehabilitation activities; rehabilitation assistance programs; lead-based paint hazard reduction efforts; and home ownership assistance.		
2	Goal Name	Address the Needs of Homeless Individuals		
	Goal Description	The City of Garden Grove will continue to use its funds to address homeless needs in the City in a manner that supports the countywide CoC system.		
3 Goal Name Provide Community and Supportive Services		Provide Community and Supportive Services		
	Goal Description	The City will provide for a variety of community and supportive services, with a focus on crime awareness and prevention programs and senior services. Other services may be considered if funding is available.		
4	Goal Name	Address Public Facilities and Infrastructure Needs		
	Goal Description	The City will coordinate improvements to public facilities and infrastructure to improve living conditions for low-income residents and neighborhoods.		
5	Goal Name	Promote Economic Development and Employment		
	Goal Description	The City will promote greater employment opportunities and support of economic development activities throughout the city.		

6	Goal Name	Provide for Planning and Administration Activities					
	Goal Description	The City will continue to administer the CDBG, HOME, and ESG programs in compliance with program regulations and requirements. To ensure the effective use of limited CDBG, HOME, and ESG funds, the City must allocate funding towards planning and monitoring of the programs.					
		The City complies with state and federal fair housing laws. To achieve fair housing goals, the City has contracted with a fair housing service provider to provide information, mediation, and referrals to residents. Garden Grove will strive to provide and maintain equal housing opportunities for all residents in the City, including special needs residents.					

### **Projects**

### **AP-35 Projects – 91.220(d)**

#### Introduction

The Fiscal Year (FY) 2020-21 Action Plan implements the first year of the 2020–2025 Consolidated Plan and addresses HUD consolidated planning requirements for the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) programs for the City of Garden Grove. This plan outlines the action steps that Garden Grove will use to address housing and community development needs in the City. The plan also includes a listing of activities that the City will undertake during FY 2020-21 (July 1, 2020 through June 30, 2021) that utilize CDBG, HOME and ESG funds.

The City makes its funding allocation decisions in part based on proposals received as part of the annual RFP process. Through this process, funds are awarded to eligible activities that support the goals and address the priority needs described in the Strategic Plan. While CDBG, HOME, and ESG funding allocations for FY 2020-21 will not address all of the community's priority needs, allocations are focused toward specific projects addressing high community priorities and producing tangible community benefits.

### **Prior Year Funds Description**

Tenant Based Rental Assistance – During FY 19-20, the City began administering the Homeless Emergency Assistance Rental Transition (HEART) Program, which provides rental assistance with wrap-around services to literally homeless households. Due to its success, the City anticipates extending the program through FY 20-21 with \$500,000 in prior year, unexpended HOME funds. Additionally, during FY 20-21, the City anticipates offering rental assistance to 17 senior citizens at-risk of becoming homeless due to the expiring affordability covenants of the Valley View Senior Villas affordable housing project. Rental assistance for this vulnerable population will be subsidized with \$140,000 in prior year, unexpended HOME funds.

**Emergency Solutions Grant** – During FY 2018-19, there was \$5,442.77 of unexpended Emergency Solutions Grant funds. In order to spend these unexpended funds, Mercy house will be allocated the \$5,442.77 of funds for Homeless Prevention services for Garden Grove homeless individuals and families.

**Beach/Trask Sewer Project** - During FY 2019-20, the City of Garden Grove began work on the Beach/Trask Sewer Project (Project) to fulfill a \$1,542,000 repayment obligation created by canceling HUD Activity #318. Initial projections estimated the Project cost to be at \$1.6M,

however, the Project was bid lower than anticipated (\$1.1M), which will leave a portion of the repayment obligation unpaid. During FY 20-21, the City anticipates funding the Maureen/Barclay Street Rehab project with \$862,900 in prior year, unexpended funds and the Garden Grove Park Rehab project with \$192,000 in prior year, unexpended funds. The total amount of \$1,054,900 in prior year funds will be used to fulfill the remainder of the repayment obligation to HUD. Approximately \$828,397 of funding has been expended to date, leaving another \$271,602 left to expend in FY 2020-2021.

JOBS 1st Program - During FY 2019-20, the City funded the JOBS 1st (formerly Small Business Assistance Program) with \$100,000 in CDBG funds to provide financial assistance to four (4) businesses in exchange for creating four (4) new jobs for low-income individuals; however, the program was only able to assist one (1) business and create one (1) new job. \$75,000 in CDBG funds will be carried over to assist three (3) additional businesses during FY 2020-21.

**Home Improvement Grant** - During FY 2019-20, the City funded the Senior Home Improvement Grant Program with \$162,000 in CDBG funds to assist 30 seniors with home repairs. \$58,520 of unexpended program funds will be carried over to assist additional low-income residents.

### **Projects**

#	Project Name					
1	Administration and Planning					
2	Public Services					
3	Public Facilities and Infrastructure					
4	Affordable Housing					
5	Owner-Occupied Housing Rehabilitation					
6	Economic Development and Employment					
7	ESG20 Garden Grove					

**Table 55 - Project Information** 

## Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The major obstacle to addressing the underserved needs in the community is the lack of adequate funding, especially for affordable housing activities. With the dissolution of redevelopment in California and reduced state and federal funding levels, the City's ability to address the extensive needs in the community is seriously compromised.

## **AP-38 Project Summary**

### **Project Summary Information**

1	Project Name	Administration and Planning			
	Target Area	Citywide			
	Goals Supported	Provide for Planning and Administration Activities			
	Needs Addressed	Provide for Necessary Planning and Administration			
	Funding	CDBG: \$406,043 HOME: \$200,807			
	Description	Provide for necessary planning and administration activities to address housing and community development needs in the City.			
	Target Date	6/30/2021			
	Estimate the number and type of families that will benefit from the proposed activities	Not applicable.			
	Location Description	11222 Acacia Parkway, Garden Grove, CA 92840			
	Planned Activities	Planning and public participation, contract design, management and monitoring, financial administration, and HUD communication to administer the City's CDBG and HOME programs. Garden Grove will strive to provide and maintain equal housing opportunities for all residents in the City, including special needs residents.			
2	Project Name	Public Services			
	Target Area	Citywide			
	Goals Supported	Provide Community and Supportive Services			
	Needs Addressed	Preserve and Improve Existing Supportive Services			
	Funding	CDBG: \$304,532			
	Description	Special Resource Team (\$121,695) - The Police Department's Special Resource Team is responsible for providing response and outreach to homeless individuals. The main goal for the Special Resource Team is to get the homeless residents the services they need to get off of the streets. Funding this organization will enhance safety in lower-income areas.			

		Senior Center Services (\$162,837) - Provide one or more programs for		
		seniors at the H. Louis Lake Senior Center. Programs include recreation		
		and socialization, daily lunch, nutrition health education, and support for seniors.		
		Meals on Wheels (\$20,000) - Provide raw food for congregate meals to		
		Garden Grove residents citywide.		
	Target Date	6/30/2021		
	Estimate the number	Special Resource Team - 200 referrals and 40 street exits.		
	and type of families	Senior Center Services - 300 individuals		
	that will benefit from	Meals on Wheels - 230 individuals		
	the proposed activities			
	Location Description	Special Resource Team - Citywide.		
		<u>Senior Center Services</u> - 11300 Stanford Avenue, Garden Grove, CA		
		92840.		
		Meals on Wheels - Citywide.		
	Planned Activities	Special Resource Team - The Police Department's Special Resource Team		
		is responsible for providing response and outreach to homeless		
individuals. The main goal for the Special Resource Team		individuals. The main goal for the Special Resource Team is to get the		
	homeless residents the services they need to get off of the			
		Funding this organization will enhance safety in lower-income areas.		
		<u>Senior Center Services</u> - Provide one or more programs for seniors at the		
		H. Louis Lake Senior Center. Programs include recreation and		
		socialization, daily lunch, nutrition health education, and support for seniors.		
		Meals on Wheels - Provide raw food for congregate meals to Garden		
3		Grove residents citywide.		
	Project Name	Public Facilities and Infrastructure		
	Target Area			
	Goals Supported	Address Public Facilities and Infrastructure Needs		
	Needs Addressed	Address Public Facilities/Infrastructure Needs		
	Funding	CDBG: \$2,340,070		
	Description	Maureen Drive Rehabilitation (\$1,596,400) - CDBG funds will be used to		
		rehabilitate local residential streets.		
		Garden Grove Park Rehabilitation (\$520,000) - Rehabilitation in Garden		
		Grove park.		

		7		
		Beach/Trask Sewer Project - During FY 2019-20, the City of Garden Grove began work on the Beach/Trask Sewer Project (Project) to fulfill a \$1,542,000 repayment obligation created by canceling HUD Activity #318. Initial projections estimated the Project cost to be at \$1.6M, however, the Project was bid lower than anticipated (\$1.1M), which will leave a portion of the repayment obligation unpaid.		
		During FY 20-21, the City anticipates funding the Maureen/Barclay Street Rehab project with \$862,900 in prior year, unexpended funds and the Garden Grove Park Rehab project with \$192,000 in prior year, unexpended funds. The total amount of \$1,054,900 in prior year funds will be used to fulfill the remainder of the repayment obligation to HUD. Approximately \$876,330 of funding has been expended to date, leaving another \$223,670 left to expend in FY 2020-2021.		
	Target Date	6/30/2021		
	Estimate the number and type of families that will benefit from	Maureen Drive Rehabilitation - Low/Mod Income Individuals Assisted: 2,556 Individuals.		
	the proposed activities	Garden Grove Park Rehabilitation - Low/Moderate Income Individuals Assisted: 9,517 Individuals.		
	<b>Location Description</b>			
	Planned Activities	<u>Maureen Drive Rehabilitation</u> - CDBG funds will be used to rehabilitate local residential streets. <u>Garden Grove Park Rehabilitation</u> - Rehabilitation in Garden Grove park		
4	Project Name	Affordable Housing		
	Target Area	Citywide		
	Goals Supported	Provide Decent and Affordable Housing Address the Needs of Homeless Individuals		
	Needs Addressed	Increase, Improve, and Preserve Affordable Housing Promote New Construction of Affordable Housing Provide Rental Assistance to Alleviate Cost Burden Promote Programs to Meet Homeless Needs		
	Funding	HOME: \$1,242,423		
	Description	New Construction of Affordable Housing (\$301,211) - Facilitate predevelopment of new housing projects.		
		Acquisition/Rehabilitation of Affordable Housing (\$301,212) - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.		

		Tenant Based Rental Assistance (\$640,000) - TBRA for extremely low-		
		income individuals and families.		
		During FY 19-20, the City began administering the Homeless Emergency Assistance Rental Transition (HEART) Program, which provides rental assistance with wrap-around services to literally homeless households. Due to its success, the City anticipates extending the program through FY 20-21 with \$500,000 in prior year, unexpended HOME funds. Additionally, during FY 20-21, the City anticipates offering rental		
		assistance to 17 senior citizens at-risk of becoming homeless due to the expiring affordability covenants of the Valley View Senior Villas affordable housing project. Rental assistance for this vulnerable		
		population will be subsidized with \$140,000 in prior year, unexpended		
		HOME funds.		
	Target Date	6/30/2021		
	Estimate the number	New Construction of Affordable Housing - 1 new affordable housing		
	and type of families	units.		
	that will benefit from	Acquisition/Rehabilitation of Affordable Housing - 2 affordable housing		
	the proposed	units.		
	activities	<u>Tenant Based Rental Assistance</u> - 37 households.		
	<b>Location Description</b>	Citywide.		
	•	Citywide.		
	Planned Activities	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.		
	-	New Construction of Affordable Housing - Facilitate predevelopment of		
	-	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.		
	-	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of		
	-	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for		
	-	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.		
5	-	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.  Tenant Based Rental Assistance - TBRA for extremely low-income		
5	Planned Activities	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.  Tenant Based Rental Assistance - TBRA for extremely low-income individuals and families.		
5	Planned Activities  Project Name	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.  Tenant Based Rental Assistance - TBRA for extremely low-income individuals and families.  Owner-Occupied Housing Rehabilitation		
5	Planned Activities  Project Name  Target Area	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.  Tenant Based Rental Assistance - TBRA for extremely low-income individuals and families.  Owner-Occupied Housing Rehabilitation  Citywide		
5	Planned Activities  Project Name  Target Area  Goals Supported	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.  Tenant Based Rental Assistance - TBRA for extremely low-income individuals and families.  Owner-Occupied Housing Rehabilitation  Citywide  Provide Decent and Affordable Housing		
5	Project Name Target Area Goals Supported Needs Addressed	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.  Tenant Based Rental Assistance - TBRA for extremely low-income individuals and families.  Owner-Occupied Housing Rehabilitation  Citywide  Provide Decent and Affordable Housing  Increase, Improve, and Preserve Affordable Housing		
5	Project Name Target Area Goals Supported Needs Addressed Funding	New Construction of Affordable Housing - Facilitate predevelopment of new housing projects.  Acquisition/Rehabilitation of Affordable Housing - Dedication of affordable rental housing units in exchange for financial assistance for developers to acquire and/or rehabilitate properties.  Tenant Based Rental Assistance - TBRA for extremely low-income individuals and families.  Owner-Occupied Housing Rehabilitation  Citywide  Provide Decent and Affordable Housing  Increase, Improve, and Preserve Affordable Housing  CDBG: \$240,000		

		safety improvements, exterior refurbishing, and painting to eligible lower-income homeowners. During FY 2019-20, the City funded the Senior Home Improvement Grant Program with \$162,000 in CDBG funds to assist 30 seniors with home repairs. \$58,520 of unexpended program funds will be carried over to assist additional low-income residents.	
	Target Date	6/30/2021	
	Estimate the number and type of families that will benefit from the proposed activities	Home Repair Program - 40 households served	
	<b>Location Description</b>	Citywide	
	Planned Activities	Home Repair Program - The program provides a grant of up to \$5,000 for minor home repairs including: plumbing, electrical, energy conservation activities, accessibility improvements, security and safety improvements, exterior refurbishing, and painting to eligible lower-income homeowners.	
6	Project Name	Economic Development and Employment	
	Target Area	Citywide	
	Goals Supported	Promote Economic Development and Employment	
	Needs Addressed	Promote Economic Development and Employment	
	Funding	CDBG: \$175,000	
	Description	Provide Small Business Assistance loans/grants to promote job creation and retention. JOBS 1st Program - During FY 2019-20, the City funded the JOBS 1st (formerly Small Business Assistance Program) with \$100,000 in CDBG funds to provide financial assistance to four (4) businesses in exchange for creating four (4) new jobs for low-income individuals; however, the program was only able to assist one (1) business and create one (1) new job. \$75,000 in CDBG funds will be carried over to assist three (3) additional businesses during FY 2020-21.	
	Target Date	6/30/2021	
	Estimate the number and type of families that will benefit from the proposed activities  Location Description	JOBS 1st Program: 7 Jobs Created and/or Retained.  Citywide.	
	Location Description	Citywide.	

	Planned Activities	Provide small business assistance loans and grants for job creation or
		retention.
7	Project Name	ESG20 Garden Grove
	Target Area	Citywide
	Goals Supported	Address the Needs of Homeless Individuals
	Needs Addressed	Promote Programs to Meet Homeless Needs
	Funding	ESG: \$180,163
unexpended Emergency Solutions Grant funds. In unexpended funds, Mercy house will be allocated for Homeless Prevention services for Garden Grov		Emergency Solutions Grant - During FY 2018-19, there was \$5,442.77 of unexpended Emergency Solutions Grant funds. In order to spend these unexpended funds, Mercy house will be allocated the \$5,442.77 of funds for Homeless Prevention services for Garden Grove homeless individuals and families.
	Target Date	6/30/2021
	Estimate the number and type of families that will benefit from the proposed activities	Tenant-based rental assistance / Rapid Rehousing - 3 Households Assisted (9 individuals) Homeless Person Overnight Shelter - 87 Persons Assisted Homelessness Prevention - 26 Persons Assisted (9 households) Other - 200 Other
	Location Description	Citywide.
	Planned Activities	Administration - \$13,104.07
		Administration Total (7.5% Cap) - \$13,104.07
		Street Outreach - \$50,000
		Emergency Shelter Essential Services - \$46,600
		Emergency Shelter Operations - \$0
		Shelter and Outreach Total (60% Cap) - \$104,832.60
		Homeless Prevention - \$25,000
		Rapid-Rehousing - \$34,775.30
		Homeless Management and Information Systems - \$5,241.63

## AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City has not established specific target areas to focus the investment of CDBG funds. Appendix C contains a map of block groups illustrating the lower-income areas in the City (defined as a block group where at least 51% of the population have incomes not exceeding 80% of the AMI). Investments in housing and community development services serving special needs populations and primarily lower-income persons will be made throughout the City. Housing assistance will be available to income-qualified households citywide.

#### **Geographic Distribution**

Target Area	Percentage of Funds		

**Table 56 - Geographic Distribution** 

#### Rationale for the priorities for allocating investments geographically

The majority of the city of Garden Grove qualifies as a low- and moderate-income area. Therefore, given the extensive needs in the community, the City has not targeted any specific neighborhood for investment of CDBG and HOME funds. Instead, projects are evaluated on a case-by-case basis, while considering emergency needs, cost effectiveness, feasibility, and availability of other funding to address the specific needs.

# **Affordable Housing**

# AP-55 Affordable Housing - 91.220(g)

#### Introduction

The City plans to utilize HOME and CDBG funds to support its authorized housing activities, including the Home Improvement Grant Program, as well as the acquisition/rehabilitation of affordable housing units.

One Year Goals for the Number of Households to be Supported		
Homeless	49	
Non-Homeless	43	
Special-Needs	0	
Total	92	

Table 57 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	49
The Production of New Units	1
Rehab of Existing Units	40
Acquisition of Existing Units	2
Total	92

**Table 58 - One Year Goals for Affordable Housing by Support Type Discussion** 

Refer to responses above.

## **AP-60 Public Housing – 91.220(h)**

#### Introduction

The City of Garden Grove Housing Authority receives federal funds to facilitate the housing needs of persons from low-income households. The City does not operate or own public housing units. However, it disseminates rental assistance through the Section 8 vouchers. The City is currently serving approximately 2,200 households through the rental assistance program.

#### Actions planned during the next year to address the needs to public housing

Not Applicable. The City of Garden Grove does not operate any public housing units.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

Not Applicable. The City of Garden Grove does not operate any public housing units.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Not Applicable. The City of Garden Grove does not operate any public housing units.

# AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

Homeless prevention services are identified as a high priority need in the 2020-2025 Consolidated Plan. The City plans to address the needs of homeless individuals and those at risk of homelessness through allocation of ESG funds to support local efforts that prevent and address homelessness. The City of Garden Grove also administers the Homeless Emergency Assistance Rental Transition (HEART) Program, which forms part of the Comprehensive Four-Point Approach to End Homelessness. Through HEART, a portion of a household's rent (including security and utility deposits) is paid while offering services to achieve self-sufficiency. The program aims to assist 20 households over a 12-month period. The City will also continue to participate in the Orange County Continuum of Care System for the Homeless.

During Fiscal Year 2020-21, the City of Garden Grove will provide Tenant Based Rental Assistance to 17 seniors at-risk of becoming homeless due to the expiration of affordability covenants at the Valley View Senior Villas affordable housing project. The rental assistance will be used to keep the residents in their housing units until permanent, affordable housing accommodations can be secured.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Garden Grove participates in the Orange County Continuum of Care (CoC) system. For the past several years, leadership and coordination of Orange County's Continuum of Care planning process have been the shared responsibility of OC Partnership, 211 Orange County, and the OC Community Services. This public/nonprofit partnership helps ensure comprehensive and regional coordination of efforts and resources to reduce the number of homeless individuals and persons at risk of homelessness throughout Orange County. This group serves as the regional convener of the year-round CoC planning process and works as a catalyst for the involvement of the public and private agencies that make up the regional homeless system of care. The Orange County Continuum of Care system consists of 6 basic components:

- Advocacy on behalf of those who are homeless or at-risk of becoming homeless;
- 2. A system of outreach, assessment, and prevention for determining the needs and conditions of an individual or family who is homeless;

- 3. Emergency shelters with appropriate supportive services to help ensure that homeless individuals and families receive adequate shelter and referrals;
- Transitional housing to assist homeless individuals and families who are not prepared to make the transition to permanent housing and independent living;
- 5. Permanent housing or permanent supportive housing to help meet the long-term needs of homeless individuals and families; and
- 6. Reducing chronic homelessness in Orange County and addressing the needs of homeless families and individuals using motels to meet their housing needs.

During FY 2020-21, the City plans to fund street outreach services to reach out to unsheltered homeless people; connect them with emergency shelter, housing or critical services; and provide urgent non-facility-based care to unsheltered homeless people who are unwilling or unable to access emergency shelter, housing or an appropriate health facility.

#### Addressing the emergency shelter and transitional housing needs of homeless persons

The City actively participates in the Orange County CoC by attending meetings to discuss how to establish performance measures that benefit the broader goals of the region. Consistent with the objectives of the countywide CoC, the City's Neighborhood Improvement Division has developed several strategies to address homelessness. Some of the tasks recently undertaken by the City include:

- 1. Point in Time Survey conducted by the County of Orange and City Net;
- 2. Development of a brochure for homeless persons that includes an inventory of local community resources; and
- 3. Collaborating with ESG entitlement jurisdictions within the County of Orange to discuss issues, concerns, and best practices for meeting the needs of the homeless population.

In addition, the City addresses the emergency and transitional housing needs of homeless persons through allocation of its ESG funds. Garden Grove will provide funding to Interval House, which provides domestic violence shelter and support services to victims of domestic violence. In addition, City Net, the City's street outreach service provider will connect homeless individuals and families to local shelters and service providers.

The City mobilizes its Section 8 Housing Choice Voucher Program, to the extent possible, to address the needs of homeless individuals and families. The Housing Authority gives homeless families referred by social service and emergency/transitional shelter programs preference for Section 8 vouchers to assist in transitioning to stable and permanent housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City plans to fund Interval House to provide short to medium term rental assistance for up to 24 months, including up to six months of rental arrears, to homeless individuals and families. Homeless individuals and families will be located in permanent housing while they are given services to increase their income. In addition, Interval House will provide housing relocation, stabilization, case management, legal services for housing needs, and credit repair assistance. All services are designed to seamlessly transition clients into suitable and stable permanent housing.

Interval House advocates are specialized in assisting clients with housing search and placement through established operational agreements with over 40 landlords. Clients may be immediately housed in local CoC shelters or access emergency homeless assistance through social services during housing search. All ineligible applicants are offered resources through 2-1-1 County.

As part of the efforts to provide housing for the homeless and those at risk of homelessness, the City of Garden Grove will award ESG funds to service providers who provide rental assistance through the HEART Program. At present, two non-profit service providers, Interval House and Mercy House, administer the program. The aim is to assist 20 households over a 12-month period through providing a portion of a household's rent (including security and utility deposits) while offering services to achieve self-sufficiency.

During Fiscal Year 2020-21, the City of Garden Grove will provide Tenant Based Rental Assistance to 17 seniors at-risk of becoming homeless due to the expiration of affordability covenants at the Valley View Senior Villas affordable housing project. The rental assistance will be used to keep the residents in their housing units until permanent, affordable housing accommodations can be secured.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The City works diligently to expand and conserve the affordable housing inventory, especially affordable rental housing that benefits the extremely low- and very low-income households who are most at risk of becoming homeless. Lower-income households referred to the Housing Authority by local transitional housing and emergency shelters are given priority for the Section 8 program. The City will allocate ESG funds to Mercy House to provide homeless prevention services in the form of short to medium term rental assistance for up to 24 months, including up to 6 months of arrears, to individuals and families at imminent risk of homelessness. The housing assistance provided will be located in permanent housing. In addition, funds for homeless prevention will also provide financial assistance such as rental application fees, security deposits and/or services such as case management, housing search and placement, and legal services.

During Fiscal Year 2020-21, the City of Garden Grove will provide Tenant Based Rental Assistance to 17 seniors at-risk of becoming homeless due to the expiration of affordability covenants at the Valley View Senior Villas affordable housing project. The rental assistance will be used to keep the residents in their housing units until permanent, affordable housing accommodations can be secured.

Mercy House will engage persons in need of homeless prevention through referrals from 2-1-1 Orange County and will participate in the Orange County Homeless Provider Forum. To ensure that the most vulnerable are served, eligible households will be those at imminent risk of homelessness, who fall at or below 30% AMI, and have been served a notice of eviction. Mercy House will work with households to increase income, find employment, and set a household budget that will prepare them for long-term stability and to prevent recidivism and homelessness. There will also be continued rental assistance for persons experiencing homelessness and those at risk of being homeless through the Homeless Emergency Assistance Rental Transition (HEART) Program that Mercy House and Interval House administers. The HEART Program is part of Garden Grove's Comprehensive Four-Point Approach to End Homelessness, which provides rental assistance for persons who are homeless, and those at risk of homelessness. In addition, while receiving services, case managers from Mercy House and Interval House will meet with the household receiving assistance regularly to encourage accomplishments of goals, money savings, and debt payoffs.

## AP-75 Barriers to affordable housing – 91.220(j)

#### Introduction

**Development Fees** - The fees the City Charges to process and review plans for residential developments may increase the cost of building affordable housing in the jurisdiction. This may, in turn, affect rents, which may become fair market rents.

**Development Review and Permit Processing** - The review process for building permits can be a constraint to housing development if they place an undue burden on the developer. The longer housing projects take to be built or rehabilitated, the higher the development or rehabilitation cost may become. This could also affect the affordable housing stock due to conversion to market rents.

**Environmental Review Process** - Environmental factors such as the presence of sensitive biological resources and habitats or geological hazards can constrain residential development in a community by increasing costs and reducing the amount of land suitable for housing construction

**Legislative Barriers** - AB 1482 legislation was voted into law to prevent arbitrary rental increases on lower-income households. However, due to the 85-day waiting period before the law came into effect on the 1st of January 2020, many tenants were given eviction notices so that their homes could be converted to market rents.

**Financing** - Economic conditions and national policies determine interest rates for borrowing money for residential developments as well as mortgage rates. This affects the ability to purchase or rehabilitate housing due to increased costs.

**Infrastructure Constraints** - Public facilities, particularly drainage and sewage, need to be updated and expanded constantly to accommodate the growing number of housing units. Deficiency in sewer capacity, as well as land designations for this essential infrastructure, reduces land that is available for housing development.

Environmental Constraints - The city of Garden Grove is located in a region with a seismic activity that may hinder the development of housing within certain areas. However, it is not located within an Alquist-Priolo Special Study Zone that would affect housing production. The Alquist-Priolo Earthquake Fault Zoning Act of 1972 prevents the construction of buildings used for human occupancy on the surface trace of active faults. The Act prohibits new construction of houses in California within these zones unless a comprehensive geologic investigation shows that the fault

does not pose a hazard to the proposed structure.

The city of Garden Grove is within a flood zone, according to The Federal Emergency Management Agency (FEMA) maps. According to FEMA, the term "100-year flood" refers to the flood elevation level that has a 1% chance of being equaled or exceeded each year. There is a need for additional investment in flood prevention when developing residential units.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Market and governmental factors pose barriers to the provision of adequate and affordable housing. These factors tend to disproportionately impact lower- and moderate-income households due to their limited resources for absorbing the costs. Garden Grove works to remove barriers to affordable housing by implementing a Housing Element that is consistent with California law and taking actions to reduce costs or provide offsetting financial incentives to assist in the production of safe, high-quality, affordable housing. The City is committed to removing governmental constraints that hinder the production of housing and offers a "one-stop" streamlined permitting process to facilitate efficient entitlement and building permit processing.

The City of Garden Grove has instituted additional actions aimed at reducing the impact of the public sector role in housing costs. City efforts to remove barriers to affordable housing include:

- 1. Periodical analysis and revision of the zoning code aimed at developing flexible zoning provisions in support of providing an adequate supply of desirable housing, such as mixed-use zoning standards and updates to the Housing Element;
- 2. Provision of affordable housing projects through acquisition and rehabilitation activities, and new construction of affordable housing units;
- 3. Establishing a streamlined service counter to reduce the processing time;
- 4. Density bonuses for affordable projects; and
- 5. Continued assessment of existing policies, procedures, and fees to minimize unnecessary delays and expenses to housing projects.

Also, the City will use its Analysis of Impediments to Fair Housing Choice (AI) report in coordination with other local jurisdictions. The AI has identified any potential impediments to fair housing and has established a Fair Housing Action Plan to outline steps to overcome any identified impediments.

## **AP-85 Other Actions – 91.220(k)**

#### Introduction

This section discusses the City's efforts in addressing underserved needs, expanding and preserving affordable housing, reducing lead-based paint hazards, and developing institutional structure for delivering housing and community development activities.

#### Actions planned to address obstacles to meeting underserved needs

The major obstacle to addressing underserved needs is the lack of adequate funding, especially for affordable housing activities. With reduced state and federal funding levels, the City's ability to address the extensive needs in the community is seriously compromised. The City will strive to leverage available funds to overcome obstacles in meeting underserved needs. The City continues to use its 2014-2021 Housing Element, which includes a commitment to pursue state, federal, and other funding opportunities to increase the supply of safe, decent, affordable housing in Garden Grove for lower-income households (including extremely low-income households), which includes: seniors citizens, disabled, homeless, and those at risk of homelessness.

#### Actions planned to foster and maintain affordable housing

Garden Grove has several programs in place to increase and preserve the supply of affordable housing for lower-income households. One of these programs produces affordable housing through the acquisition and rehabilitation of existing housing units, as well as the construction of new units. In the past, the City has partnered with nonprofit organizations and housing developers to accomplish this goal. Increased sustainability of existing single-family housing is accomplished through the provision of grants to low-income residents and senior repairs homes.

#### Actions planned to reduce lead-based paint hazards

The City has an aggressive policy to identify and address lead-based paint hazards in HUD-funded housing rehabilitation projects. A licensed professional for detecting the presence of lead-based paint first inspects all housing units rehabilitated with federal funds. The City ensures lead-safe work practices are used to perform all rehabilitation where lead-based paint is identified. All homes identified as containing lead paint are tested post-rehabilitation to ensure the hazard has been mitigated.

#### Actions planned to reduce the number of poverty-level families

Garden Grove continues to look for ways to expand economic activities to include all people, GARDEN GROVE

159

Consolidated Plan

including those at or below the poverty line. In the past, the City has focused on the creation of jobs for low- and moderate-income persons through economic development in the Harbor Boulevard area. In recent years, the Jobs 1st Program was implemented as a resource for businesses to create or retain jobs. The Jobs 1st Program offers financial assistance to for-profit businesses in exchange for them to hire or retain at least one low-income full-time employee.

In addition, other essential elements of the City's anti-poverty strategy include:

- 1. Section 8 Housing Choice Voucher Program;
- 2. Housing Choice Voucher Family Self Sufficiency Program;
- 3. Economic development programs;
- 4. Workforce Investment Board outreach and training programs;
- 5. Anti-crime programs;
- 6. Housing rehabilitation programs;
- 7. Creation of affordable housing; and
- 8. Homeless service programs.

Through these programs, the City is working to reduce the number of families living below the poverty line. The goals and strategies contained in this Consolidated Plan aim to fund housing, community development, and community services. In addition, the City will allocate up to 15% of its CDBG funds annually to public service agencies that offer supportive services in an effort to reduce poverty.

#### Actions planned to develop institutional structure

Successful program implementation requires coordination, both internally and with outside agencies. The City makes changes, as needed, to its staff assignments to address the administrative, planning, and reporting needs of CDBG, HOME, and ESG funds. Project management improvements have included strengthened project eligibility review and staff training of regulatory compliance and procedures. The City of Garden Grove Neighborhood Improvement Division of the Community and Economic Development Department serves as the lead agency in the administration and compliance of CDBG, HOME, and ESG programs and grant management. The Neighborhood Improvement Division coordinates activities related to CDBG, HOME, and ESG funds, including coordination of internal departments, outside agencies, and grant recipients.

The City's ongoing efforts in its institutional structure include strengthening project designs through negotiating stronger and more specific performance goals for project contracts. This includes ongoing education and technical assistance for program stakeholders including fellow

City Departments implementing HUD-funded programs, outside contractors, Neighborhood Improvement and Conservation Commission, City Council, and the public. The City also amended the Citizen Participation Plan to make it more readable and to officially designate the City as the public hearing body.

Capacity building is another development component within the City's institutional structure. In addition to in-house training and development of improved management systems, the City will continue to participate in all HUD training offered locally. To gather more information, build staff knowledge, and seek regional solutions to regional problems, the City participates in regional efforts such as the Orange County Continuum of Care for the Homeless.

Actions planned to enhance coordination between public and private housing and social service agencies Housing, supportive services, and community development activities are delivered by a number of public agencies, nonprofit entities, and private organizations. The City of Garden Grove will continue to function in a coordinating role between local non-profit service providers and other county, state, and federal organizations. To enhance coordination, the City participates in regional planning groups and forums to foster collaboration with other agencies and organizations.

Through collaboration, the City identifies common goals and strategies to avoid overlaps in services and programs and identify potential for leveraging resources. The City also continues to work with a wide range of public and community social service agencies to address the various needs of the community. The City also utilizes the services of 211 Orange County, whose mission is to help people in the community find the help they need by eliminating the barriers to finding and accessing social services.

## **Program Specific Requirements**

## AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

# Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the	
next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the	
year to address the priority needs and specific objectives identified in the grantee's	
strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use	
has not been included in a prior statement or plan	454,900
5. The amount of income from float-funded activities	0
Total Program Income:	454,900

#### **Other CDBG Requirements**

1. The amount of urgent need activities

0

2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.

100.00%

# HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Garden Grove does not anticipate using forms of investment beyond what is listed in Section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Garden grove does not anticipate using HOME funds for home-buyer activities during FY 20-21.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City of Garden grove does not anticipate using HOME funds for home-buyer activities during FY 20-21.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City of Garden grove does not anticipate using HOME funds to refinance existing debt.

# Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

Please see City of Garden Grove Protocols for Administering the Emergency Solutions Grant, included as Appendix C.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The City of Garden Grove participates in the Orange County Continuum of Care system (CoC). The Orange County CoC has established the Orange County Homeless Management Information System (HMIS), an online database used by homeless and at-risk service providers that records demographic and service usage data and produces an unduplicated count of the people using those services.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City, along with the cities of Anaheim, Irvine, Santa Ana and the County of Orange, has developed the Orange County ESG collaborative. During the 5-year Consolidated Plan cycle, the collaborative conducts an open and competitive Request for Proposal process for making sub-awards.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City consults with the Continuum of Care, which has former homeless individuals as members. Subrecipients who run the shelters and the rapid re-housing programs in the community have former homeless individuals in their organizations who help shape policies and make decisions about services and programs that receive ESG funding.

5. Describe performance standards for evaluating ESG.

The performance standards for evaluating ESG are described in the Protocols for Administration of The Emergency Solutions Grant, included in Appendix C.

# **Appendices**

## **Appendix A: Alternate/Local Data Sources**

#### 1 Data Source Name

2013-2017 ACS 5-Year Estimates

List the name of the organization or individual who originated the data set.

U.S. Census Bureau

#### Provide a brief summary of the data set.

The American Community Survey (ACS) is a mandatory, ongoing statistical survey that samples a small percentage of the population every year.

#### What was the purpose for developing this data set?

The American Community Survey (ACS) gives communities the current information they need to plan investments and services.

#### Provide the year (and optionally month, or month and day) for when the data was collected.

The American Community Survey collects data on an ongoing basis, January through December, to provide every community with the information they need to make important decisions.

New data is released every year, in the form of estimates, in a variety of tables, tools, and analytical reports.

#### Briefly describe the methodology for the data collection.

See http://www.census.gov/acs/www/methodology/methodology\_main/

#### Describe the total population from which the sample was taken.

See http://www.census.gov/acs/www/methodology/sample\_size\_and\_data\_quality/

Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.

See http://www.census.gov/acs/www/

#### Data Source Name

2019 Orange County Homeless Count & Survey Report

List the name of the organization or individual who originated the data set.

County of Orange, OC Community Services

OC Partnership

**Focus Strategies** 

#### Provide a brief summary of the data set.

Once every two years, Orange County undertakes an effort to enumerate all of the sheltered and unsheltered homeless people within the county in a given 24-hour period. This effort, known as the Homeless Point In Time Count, is congressionally mandated for all communities that receive U.S. Department of Housing and Urban Development (HUD) funding for homeless programs. HUD's requirement includes a count of both sheltered and unsheltered homeless people, as well as the incidence of certain subpopulation characteristics among the homeless population. HUD requires that the Count be conducted during the last ten days in January.

The sheltered portion of the count is extracted from data in the County's Homeless Management Information System (HMIS), operated by 211 Orange County, and includes all persons who occupied a shelter or transitional housing bed on the night of the count. The unsheltered portion of the count is based on a morning count and survey.

#### What was the purpose for developing this data set?

The results of the count and survey allow for a better understanding of who is experiencing homelessness in Orange County. At its core, the count provides data as required by HUD to enumerate and describe the homeless population in the community.

Provide the year (and optionally month, or month and day) for when the data was collected.

Tuesday, January 22, 2019

#### Briefly describe the methodology for the data collection.

The 2019 Orange County Point in Time (PIT) count uses a public places count with sampling methodology, which is one of only two methodologies appropriate for a jurisdiction of the size and urbanization of Orange County. The public places with sampling methodology count visibly homeless people in public places and then applies a statistical formula to account for the geography not visited on the morning of the count. This count integrated an interview with counted people to extrapolate characteristics of the unsheltered population.

Concurrent with the count, surveys were administered to counted persons (adults only) who were awake, willing, and able to participate. The survey collected additional information on where the respondent was living, demographics for the respondent and his/her family, disabilities, and the length of time that the person has been homeless.

#### Describe the total population from which the sample was taken.

Homeless individuals who are sheltered and unsheltered are represented in the Point in Time Count. Sheltered persons are those staying in an emergency shelter, transitional housing site or Safe Haven site (a specific type of program; Orange County has no designated Safe Haven programs.) the night before the unsheltered count. Data for those sheltered persons comes from the Homeless Management Information System (HMIS) or from surveys provided by shelters and transitional housing programs not participating in HMIS.

Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.

The 2019 PIT provides demographic data on age, gender, race and ethnicity of homeless population and subpopulations. During the PIT, 6,860 homeless persons were surveyed.

#### 3 Data Source Name

2019 Point in Time Summary Homeless Populations

List the name of the organization or individual who originated the data set.

Orange County Homeless Management Information System

#### Provide a brief summary of the data set.

HMIS is an online database used by homeless and at-risk service providers that records demographic and service usage data and produces an unduplicated count of the people using those services.

#### What was the purpose for developing this data set?

The count is conducted to understand homelessness in the community in order to end it. This "Point-in-Time" count provides vital information that guides and shapes the way we approach and solve homelessness in Orange County.

Provide the year (and optionally month, or month and day) for when the data was collected.

Tuesday, January 22, 2019

#### Briefly describe the methodology for the data collection.

The Point in Time (PIT) count is a biannual tally of people without a home on a particular night.

Describe the total population from which the sample was taken.

This is a Sheltered-Only county.

Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.

Demographic information of homeless populations.

## **Appendix B: Summary of Public Outreach**

## **Garden Grove Housing and Community Workshop and Focus Group**

#### September 18, 2019 & October 17, 2019

The City of Garden Grove provided public notice on Friday, August 23, 2019, through a press release, inviting the residents of Garden Grove to add their input towards this Consolidated Planning process. The workshops were held on Wednesday, September 18, 2019, at 6:30 p.m., at Bolsa Grande High School's cafeteria at 9401 Westminster Avenue, and on Thursday, October 17, 2019, at 6:30 p.m., at the Garden Grove Community Meeting Center 'A' Room at 11300 Stanford Avenue.

Approximately 18 residents, service providers and housing developers were in attendance. The community workshop explained the importance and purpose of the Consolidated Plan, the three different HUD grants that the City receives and the types of projects that can be funded in each grant. In addition, there was a discussion about what projects the City has funded in the past and a discussion about what the City should focus on in the future.

## **Summary of Comments**

The participants were asked the following question: What do you see as the City of Garden Grove's 5-year priorities?

The responses were outlined as shown below, highlighting the areas the participants identified as priorities and what needs to be resolved for each area within Garden Grove:

# Public Comments - September 18, 2019

#### **Brookhurst Corridor**

- Lack of street lighting (Katella and Brookhurst);
- Beautification of businesses along Brookhurst;
- Lack of security in shopping areas and banks; and
- Residents do not feel safe in this area of town.

#### **Korean Business District**

- Small business assistance is needed to revitalize area;
- Outreach is needed for business owners;
- Business owners are having a difficult time working with the City (conditional use permits); and
- Businesses and residents are moving out of Garden Grove due to a feeling of exclusion.

#### Homeless Issue

- Growing homelessness issue;
- Homeless people congregating behind stores and buildings; and
- Homeless at public libraries.

#### Mobile Home Owners

- Mobile home owners are concerned about a lack of rent control in mobile home parks;
   and
- Owners feel excluded from the City's programs.

#### 2020 Census

- Hard to reach communities are not comfortable providing personal information to someone they have never seen before; and
- Targeted outreach to the Spanish, Korean, Vietnamese, and elderly is needed to build trust in these communities to receive an accurate count.

#### Miscellaneous

- Lack of handicap ramps on sidewalks;
- Additional outreach and education on affordable housing; and
- Code complaint.

# Public Comments - October 17, 2019

#### **Con Plan Focus Group**

- High need for affordable housing;
- Need for emergency shelter beds and transitional housing;

- Access to food and clothing;
- Provide additional emergency services for the homeless; and
- Need for homeless prevention and rental assistance programs.

# Con Plan Community Workshop

- Provide youth programs (YMCA and after school programs);
- High need for affordable housing; and
- Need for homeless resources.



# Housing and Community Needs Public Workshops

Workshop #1: Wednesday, September 18, 2019 6:30 p.m.

Bolsa Grande High School Cafeteria 9401 Westminster Avenue Garden Grove, CA 92844

Workshop #2: Thursday, October 17, 2019 6:30 p.m.

Garden Grove Community Meeting Center – A Room
11300 Stanford Avenue
Garden Grove, CA 92840

The City of Garden Grove receives approximately \$2.6 million annually from the federal government for housing, community development, and infrastructure projects. We need your input to help determine housing and community needs in Garden Grove for future funding, as part of a consolidated plan.

If you are unable to attend either workshop we would sincerely appreciate you filling out a community survey so we can receive your feedback. You can use one of the links below to access the survey in English, Spanish, or Vietnamese. If you have any questions regarding the community meetings or the consolidated plan, feel free to contact Timothy Throne at (714) 741-5144 or via email at timothyt@ggcity.org.

English survey: <a href="https://www.surveymonkey.com/r/9YTM9P6">https://www.surveymonkey.com/r/9YTM9P6</a>
Spanish survey: <a href="https://es.surveymonkey.com/r/9CC6KBN">https://es.surveymonkey.com/r/9CC6KBN</a>
Vietnamese survey: <a href="https://www.surveymonkey.com/r/M3Z6ZWZ">https://www.surveymonkey.com/r/M3Z6ZWZ</a>

# **PowerPoint Presentation**





# 2020-2025 Consolidated Plan

Stakeholder Meeting





2015–2020 5 Year Consolidated Plan (ConPlan)

- To meet their housing and community development priorities, the City of Garden Grove receives three types of funding:
  - Community Development Block Grant (CDBG)
  - HOME Investment Partnership (HOME)
  - Emergency Solutions Grant (ESG)

# **Purpose of the Meeting**

- Inform you about the ConPlan: what it is, why it is important and how it affects the services provided to this community.
- Describe the 2015-2020 ConPlan planning process.
- Obtain stakeholders input on the housing, community (social services) and economic development needs of Garden Grove moderate and below - moderate income residents and future funding priorities.

The Consolidated Plan is designed to help states and local jurisdictions to assess their affordable housing and community development needs and market conditions, and to make data-driven, place-based investment decisions. The consolidated planning process serves as the framework for a community-wide dialogue to identify housing and community development priorities... "U.S. Department of Housing and Urban Development"

# Community Development Block Grant (CDBG)

The purpose of the CDBG program is to enhance and maintain viable urban communities through the provision of decent housing and a suitable living environment and the expansion of economic opportunities, principally for low- and moderate-income persons.

CDBG activities are more flexible than the other two funding sources from HUD. Activities may include neighborhood revitalization, street improvements, code enforcement and economic development.

CDBG activities must meet the Federal goals of developing viable urban communities by providing: decent housing, a suitable living environment, and expanded economic opportunities.

# **HOME Investment Partnership (HOME)**

The Home Investment Partnership Program (HOME) was created by the National Affordable Housing Act of 1990 (NAHA). The purpose of the HOME program is limited to the following purpose s:

- To expand the supply of decent, safe, sanitary, and affordable housing, primarily rental housing.
- To strengthen the ability of state and local government to provide housing.
- To assure that federal housing services, financing, and other investments are provided to state and local governments in a coordinated, supportive fashion.
- To expand the capacity of nonprofit community based housing development organizations (CHDOs).
- To leverage private sector participation in financing affordable housing

# **Emergency Solutions Grant (ESG)**

- ESG grants are provided to cities to assist, protect, and improve living conditions for the homeless. Specifically, the ESG program provides funding to:
- Engage homeless individuals and families living on the street
- Improve the number and quality of emergency shelters for homeless individuals and families
- Help operate these shelters and provide essential services to shelter residents
- Rapidly re-house and provide essential services to homeless individuals and families
- Prevent families and individuals from becoming homeless and provide essential services to those at risk of homelessness



# Sample Eligible Activities\*

- Youth Services
- Job Training
- Homeless Services
- Homeless Shelters
  - First Time Homebuyers Assistance
  - Housing Rehabilitation

<sup>\*</sup>Please note this list is not inclusive of all types of activities that may be eligible under the CDBG, HOME and ESG Program:

# **DISCUSSION**

What do you see as The City of Garden Grove's 5-year priorities?

11

# YOUR INPUT— COMMUNITY NEEDS SURVEY

	Scale of Importance			
Need	No Need	Low	Medium	High
Public Facilities	1			
Senior Citizen Centers	1	2	3	4
Youth Centers	1	2	3	4
Centers for Disabled	1	2	3	4
Child Care Centers	1	2	3	4
Parks and Recreation	1	2	3	4
Healthcare Facilities	1	2	3	4
Parking	1	2	3	4
Community Centers	1	2	3	4
Shelters for Abused and Neglected Children	1	2	3	4
Facilities for Homeless	1	2	3	4

# **Community Meetings and Workshops Sign Up Sheets**

September 18, 2019

# 9/18/19 Consolidated Plan Community Workshop Sign-In Sheet

Name	Telephone #	Email Address
Francisca Carci	a 657 334-5383	Sarai Olyemy53@gmail.com
Daras Olven	657 334-5383	Sarai Olvera 453 @ gmail.com
JAIS VAZQUEZ	(h14).530-6492	
Sergio Varque	7/4/864-0327	
Long sinh	(714)5374601	Colyharlan o gmail. Can
THOA LUONG	657) 335-063	3 \$
MAI LUONC	(714) \$ 982	
ZOXANDE CHO	DU) 714-309-855	Roxanno CHOW 2 ASM. CF
Thouthwong B	5azmail /	G8

# Sign-In for Community Workshop

Name	Email
CHAIS JOHNSON	SESSNO32 PGMALLON
I Q.	0
Transisca Gercia	trancisogarcias Chotmailocan

### Sign-In for FOCUS GROUP

Last Name	First Name	Org.	Signature
Almola	Michael	MSA Property Consulting Group	Merse
Bradley	Shaun	META Housing Corporation	
Linares	Nancy	Thomas House AOF/Golden State Community	monhin
Nayar	Ajay	Development Corp.  AOF/Pacific Affordable Housing Corp.	01/00/
Rangel	Martha	Interval House	MIGH
Rodriguez	Brenda	Affordable Housing Clearinghouse	1600
Tran	Helen	Affordable Housing Clearinghouse	Helingan
Verdeja	Stella	Fair Housing Foundation	Collin Valgin
Knight	Gayle	H.O. P. E.	9K Soundsel nopsetaz
,			23110

#### Garden Grove Consolidated Plan 2020-2025 Community Needs Survey:

The City of Garden Grove conducted a Consolidated Plan Community Needs Survey that was made available from August 23, 2019 to January 25, 2020 through the City of Garden Grove website in English, Spanish and Vietnamese and also during community workshops. The Housing and Community Needs public workshops were announced for the public to give their views on the Consolidated Plan.

The purpose of the Community Needs Survey was to assess community opinions and concerns in six needs categories:

- I. Community Facilities;
- II. Community Services;
- III. Infrastructure and Neighborhood Improvements;
- IV. Special Needs Services;
- V. Housing; and
- VI. Economic Development.

Each category of needs was further divided into specific improvement topics, including youth centers as a community facilities topic and homeless shelters/services as a special needs topic. For each category, the respondents were asked to identify unmet needs that warrant expenditure of public funds and rank each topic by level of priority. Each question had the following key to guide respondents: High Need (H), Medium Need (M), Low Need (L) and No Concern (N/C). An average score was calculated for each activity/program within each need category; the higher averages (closer to 3)represent the community's assessment of that activity/program as more in need.

## **Community Needs Survey Questions**

### **English Survey**

Copy of 2020-	-2025 Consolida	ited Plan Survey
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The City of Garden Grove is requesting your input to identify the community's needs. By completing this online survey, you will help the City prepare its 5-year Consolidated Plan to receive Federal Community Development Block Grant (CDBG) money and will help the City set future goals and programs to better serve the community. Please rate each program or activity below based on what you feel is the level of need.

 $H = High \ Need$ ;  $M = Medium \ Need$ ;  $L = Low \ Need$ ;  $N/C = No \ Concern$ 

Please press submit when you complete the online survey. Thank you!

#### Copy of 2020-2025 Consolidated Plan Survey

#### City of Garden Grove

#### 1. Housing

9				
	н	М	L	N/C
Home Improvement Programs				
First Time Homebuyer Assistance				
Affordable Senior Rental Housing				
Affordable Family Rental Housing				
Housing for the Disabled				
Fair Housing Services (landlord/tenant rights)				
Energy Efficient Improvements				
Lead-Based Paint Testing/Removal				
Accessibility Improvements (ADA)				
Rental Housing for Large Families				

Street/Alley Improvements  Drainage Improvements  Sidewalk Improvements  Street Lighting  Water/Sewer Treatment  A. Neighborhood Services  H M M L N/C  Graffiti Removal  Cleanup of Abandoned Lots and Buildings  Parking Facilities  Tree Planting  A. Community Services  H M L N/C  Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services  Senior Activities  In I
Improvements  Drainage Improvements  Sidewalk Improvements  Street Lighting  Water/Sewer Treatment  Neighborhood Services  H M L N/C  Graffiti Removal  Cleanup of Abandoned Lots and Buildings  Parking Facilities  Tree Planting  Community Services  H M L N/C  Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
Sidewalk Improvements  Street Lighting  Water/Sewer Treatment  Neighborhood Services  H M L N/C  Graffiti Removal  Crantp of Abandoned Lots and Buildings  Parking Facilities  Tree Planting  Community Services  H M L N/C  Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
Street Lighting  Water/Sewer Treatment  Neighborhood Services  H M L N/C  Graffiti Removal  Trash & Debris Removal  Cleanup of Abandoned  Lots and Buildings  Parking Facilities  Tree Planting  Community Services  H M L N/C  Anti-Crime Programs  Youth Activities  Transportation Services  Mental Health Services
Water/Sewer Treatment
. Neighborhood Services  H M L N/C Graffiti Removal  Trash & Debris Removal  Cleanup of Abandoned Lots and Buildings  Parking Facilities  Tree Planting  . Community Services  H M L N/C Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
H
Graffitit Removal  Trash & Debris Removal  Cleanup of Abandoned Lots and Buildings  Parking Facilities  Tree Planting  Community Services  H M M L N/C  Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
Trash & Debris Removal
Cleanup of Abandoned Lots and Buildings  Parking Facilities  Tree Planting  Community Services  H M L N/C  Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
Lots and Buildings  Parking Facilities  Tree Planting  Community Services  H M L N/C  Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
Tree Planting  Community Services  H M L N/C  Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
H M L N/C Anti-Crime Programs  Youth Activities  Health Services  Mental Health Services
H         M         L         N/C           Anti-Crime Programs
Anti-Crime Programs  Youth Activities  Health Services  Transportation Services  Mental Health Services
Youth Activities
Health Services
Transportation Services  Mental Health Services
Mental Health Services
Schiol Addition
Child Care Services
Legal Services
Businesses and Jobs  H M L N/C
H M L N/C    Ob Creation/Retention
Employment Training and Career Counseling
Start-up Business
Start-up Business Financial Assistance Commercial/Industrial
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  Community Facilities
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  Community Facilities  H M L N/C
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  . Community Facilities  H M L N/C  Park & Recreation Facilities
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  Community Facilities  H M L N/C  Park & Recreation Facilities  Health Care Facilities
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  A. Community Facilities  H M L N/C  Park & Recreation Facilities
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  Community Facilities  H M L N/C  Park & Recreation Facilities  Health Care Facilities  Youth Centers
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  Community Facilities  H M L N/C  Park & Recreation Facilities  Health Care Facilities
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  Community Facilities  H M L N/C  Park & Recreation Facilities  Health Care Facilities  Libraries  Fire Stations &
Start-up Business Financial Assistance  Commercial/Industrial Rehabilitation  Façade/Storefront Improvements  Small Business Loans  Business Mentoring and Counseling  Community Facilities  H M L N/C  Park & Recreation Facilities  Health Care Facilities  Free Stations & Equipment

7. Special Needs Services		М		
	н	IVI	L	N/C
Neglected/Abused Children Center/Services				
Homeless Shelters and/or Services				
Substance-Abuse Services and Counseling				
Domestic Violence Services and Counseling				
Centers/Services for Disabled Persons				
Accessibility Improvements (ADA)				
HIV/AIDS Centers & Services				
La Ciudad de Garden Grove le pide línea, usted ayudará a la Ciudad a Subvención en Bloque para el Des	preparar su Plan Cor arrollo Comunitario (	nsolidado de 5 años para re CDBG por sus siglas en ingl	cibir fondos Federales del F	rograma Federal de ogramas para servir
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<ol><li>Servicios a los Vecindarios</li></ol>				
	Α	М	В	N
Limpieza de Graffiti				
Limpieza de Basura				
Limpieza de Lotes y Edificios Abandonados				
Facilidades de Estacionamiento				
Plantación de Árboles				
4. Servicios a la Comunidad				
	Α	М	В	N
Programas de Lucha Contra el Crimen				
Actividades para la Juventud				
Servicios de Salud				
Servicios de Transporte				
Servicios de Salud Mental				
Actividades para Personas de la Tercera Edad				
Servicios de Cuidado Infantil				
Servicios Legales				
5. Empresas y Empleos	A	М	В	N
Programas de Creación/Retención de Empleo				
Entrenamiento de Empleo y Asesoria de Carrera				
(A. C.				
Asistencia Financiera para Creación de Empresas				
Asistencia Financiera para Creación de				
Asistencia Financiera para Creación de Empresas Rehabilitación Comercial				
Asistencia Financiera para Creación de Empresas Rehabilitación Comercial / Industrial Mejoramientos de Fachada en el Area				
Asistencia Financiera para Creación de Empresas  Rehabilitación Comercial / Industrial  Mejoramientos de Fachada en el Area Comercial  Préstamos para				
Asistencia Financiera para Creación de Empresas Rehabilitación Comercial / Industrial Mejoramientos de Fachada en el Area Comercial Préstamos para Empresas Pequeñas Servicios de Consejería y Mentorias para				
Asistencia Financiera para Creación de Empresas  Rehabilitación Comercial / Industrial  Mejoramientos de Fachada en el Area Comercial  Préstamos para Empresas Pequeñas  Servicios de Consejería y Mentorias para Negocios  6. Edificios / Propiedades de la	A			N
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Asistencia Financiera para Creación de Empresas  Rehabilitación Comercial / Industrial  Mejoramientos de Fachada en el Area Comercial  Préstamos para Empresas Pequeñas  Servicios de Consejería y Mentorias para Negocios  6. Edificios / Propiedades de la Parques y Recreación Centros de Salud Centros Juveniles  Bibliotecas	A		B B	
Asistencia Financiera para Creación de Empresas  Rehabilitación Comercial / Industrial  Mejoramientos de Fachada en el Area Comercial  Préstamos para Empresas Pequeñas  Servicios de Consejería y Mentorias para Negocios  6. Edificios / Propiedades de la Parques y Recreación Centros de Salud Centros Juveniles	A	M	B B	N N
Asistencia Financiera para Creación de Empresas  Rehabilitación Comercial / Industrial  Mejoramientos de Fachada en el Area Comercial  Préstamos para Empresas Pequeñas  Servicios de Consejería y Mentorias para Negocios  6. Edificios / Propiedades de la  Parques y Recreación Centros de Salud Centros Juveniles  Bibliotecas  Estaciones de Bomberos y Equipos	A		B	N
Asistencia Financiera para Creación de Empresas  Rehabilitación Comercial / Industrial  Mejoramientos de Fachada en el Area Comercial  Préstamos para Empresas Pequeñas  Servicios de Consejería y Mentorias para Negocios  6. Edificios / Propiedades de la Parques y Recreación Centros de Salud Centros Juveniles  Bibliotecas  Estaciones de Bomberos y Equipos Contra Incendios	A	M	B B C C C C C C C C C C C C C C C C C C	N N

Centros / Servicios para Niños Abusados / Descuidados		
Refugios y / o Servicios para Personas Sin Hogar		
Servicios de Abuso de Sustancias y Consejería		
Servicios de Violencia Doméstica y Consejería		
Centros / Servicios para las Personas con Discapacidad		
Mejoramientos de Accesibilidad (ADA)		
Centros y Servicios de VIH / SIDA		
ese Survey		

Thành phố Garden Grove mong cộng đồng tham gia đóng góp ý kiến bằng cách điển vào bắn khảo sát để giúp Thành phố xác định nhu cấu cần thiết của cộng đồng. Khi hoàn thành khảo sát trực tuyến này, quý vị sẽ giúp Thành phố chuẩn bị Kế hoạch Hợp nhất 5 năm (5-year Consolidated Plan) để nhận được tài trợ từ chương trình 'Phát triển cộng đồng từ liên bang'(CDBG) và sẽ giúp Thành phố đặt ra các mục tiểu và chương trình trong tương lai để phục vụ cộng đồng tốt hơn. Vui lòng đánh giá từng chương trình hoặc hoạt động dưới đây dựa trên những gì quý vị cảm thấy là cần thiết.

H=Nhu cầu cao; M=Trung bình; L=Nhu cầu thấp; N/C=Không quan tâm.

Thành phố vườn Grove

Nhà cho các gia đình lớn

thuê

Vui lòng nhấn gửi (Submit) khi quý vị hoàn thành khảo sát trực tuyến. Cảm ơn quý vị!

#### 1. Nhà ở М N/C Chương trình sửa chữa nhà Hỗ trợ cho người mua nhà lần đầu Nhà cho người cao niên thuê giá phải chặng Nhà cho gia đình thuê giá phải chăng Nhà ở cho người khuyết tật Dịch vụ nhà ở công bằng (quyển của chủ nhà /người thuê nhà) Cải thiện hiệu quả năng lượng Kiểm tra/Loại bỏ sơn dựa trên chỉ Cải thiện các lối ra vào (ADA)

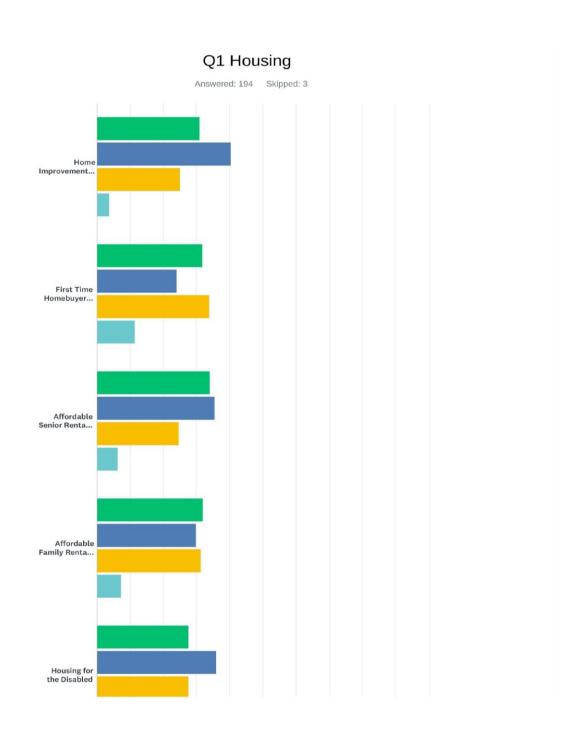
### 2. Cơ sở hạ tầng

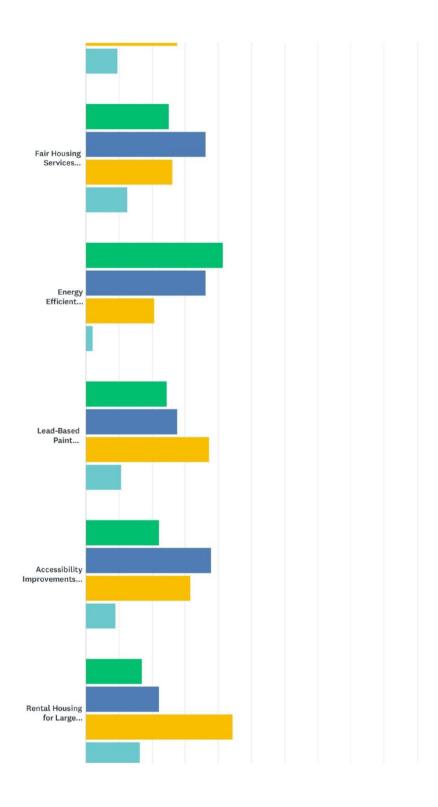
	н	IVI	L	N/C
Cải thiện Đường /Hẻm				
Cải thiện hệ thống thoát nước				
Cải tiến vĩa hè				
Đèn đường				
Xử lý nước / cống rãnh				
3. Phục vụ cho khu phố	н		L	N/C
Xóa graffiti	н	М		N/C
Loại bổ rác và mảnh vụn				
Dọn dẹp các tòa nhà và bãi đất bổ hoang				
Bãi đậu xe				
Trồng cây				
4. Phục vụ cộng đồng	н	м	Ĺ	N/C
Chương trình chống tội phạm				
Hoạt động thanh niên				
Các dịch vụ sức khoể				
Dịch vụ đưa rước				
Dịch vụ sức khỏe tâm thần				
Phục vụ người cao niên				
Dịch vụ chăm sóc trẻ em				
Dịch vụ pháp lý				

Trung tâm người can  Dịch vụ và tư ván lạm  L NC  Bồ bế/ Lam dụng trè can  Dịch vụ và tư ván lạm  L NC  Bồ bế/ Lam dụng trè can  Dịch vụ và tư ván lạm  L NC  Bồ bế/ Lam dụng trè can  Dịch vụ và tư ván lạm  L NC  Bồ bế/ Lam dụng trè can  Dịch vụ và tư ván lạm  Trung tâm người can  Trung tâm phông chống  HIV/RIOS S, Phục vụ  Trung tâm / Dịch vụ vò  Trung tâm th / Dịch vụ vò  Trung tâm th / Dịch vụ vò  Trung tâm th / Dịch vụ vò  Trung tâm / Dịch vụ cò  Trung tâm / Dịch vụ cò		Н	М	L	N/C
vốn nghế nghiệp Hỗ trợ tài chính khởi   nghiệp Hu chi khởi     nghiệp Hu chất chính khởi     nghiệp Hỏi được     Khu công nghiệp Cải     thiện khu công nghiệp     Cho vay cho doanh     nghiệp Hỏ     Hướng cơ sở phục vụ cộng đồng   6. Những cơ sở phục vụ cộng đồng   Cơ sở châm sóc sức   khác     Trung tâm thanh thiểu     niên     Trung tâm thanh thiểu     niên     Trung tâm cộng đồng     Trung tâm châm sóc trê     miên     7. Phục vụ nhu cấu đặc biệt     Bồ bệ/ Lạm dụng trê em     Dịch vụ và tr vốn lạm     Người tạn tật     Khả năng tiếp cận Cái tiến (AOA)   Trung tâm / Dịch vụ vò     Trung tâm / Dịch vụ vò     Trung tâm / Dịch vụ vò					
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Khu công nghiệp Cái thiện khu công nghiệp Cho vay cho doanh nghiệp nhỏ					
thiện khu công nghiệp  Cho vay cho doanh nghiệp h  Hướng dân và Tư vấn kinh doanh  5. Những cơ sở phục vụ cộng đồng  H M M L NIC  Công viên 8 phục vụ cộng đồng  Cơ sở chấm sốc sức khốc					
nghiệp nhỏ  Hướng dân và Tư vấn kinh doanh  5. Những cơ sở phục vụ cộng đồng  H M L N/C  Công viên â phục vụ cộng đồng  Gơ sở chăm sóc sức khỏe  I'nung tâm thanh thiểu  niên  Trung tâm cộng đồng  Trung tâm cộng đồng  Trung tâm chām sóc trẻ  em  7. Phục vụ nhu cấu đặc biệt  H M L N/C  Bổ bế/ Lạm dụng trẻ em  Dịch vụ và tư vấn lạm  dụng chất gây nghiện  Dịch vụ và tư vấn lạm  dụng chất gây nghiện  Trung tâm / Dịch vụ cho  Người tàn tật  Khả năng tiếp cận Cải  tiến (AOA)  Trung tâm phòng chống  HIV/AIDS & Phục vụ  Trung tâm phòng chống  HIV/AIDS & Phục vụ  Trung tâm / Dịch vụ vỏ  Trung tâm / Dịch vụ vỏ					
kinh doanh  H M L N/C  Công viên & phục vụ cộng đồng  H M M L N/C  Công viên & phục vụ cộng đồng  Cơ sở chăm sốc sức kinhỏe  Trung tâm thanh thiểu niên  Trung tâm choa & Trang thiết bị  Trung tâm cộng đồng  Trung tâm cộng đồng  Trung tâm người cao niên  7. Phục vụ nhu cầu đặc biệt  H M L N/C  Bồ bè/ Lạm dụng trẻ em  Dịch vụ và tư vấn lạm dựng chất gây nghiện  Dịch vụ và tư vấn Bạo lực gia định  Trung tâm / Dịch vụ cho Người tàn tật  Khả năng tép cận Cải tiến (ADA)  Trung tâm / Dịch vụ vỏ					
H M L N/C Công viên & phục vụ công dống Cơ số chăm sóc sức khốc Trung tâm thanh thiểu niên Thư viện Trạn cứu hòa & Trang thiết bị Trung tâm cộng đồng Trung tâm châm sóc trẻ em Trung tâm người cao niên Thụ vệ nhu cầu đặc biệt H M L N/C Bổ bế/ Lạm dụng trẻ em Dịch vụ và tư vấn lạm dụng chất gây nghiện Dịch vụ và tư vấn Bạo lực gia đính Trung tâm / Dịch vụ cho Người tàn tật Khả năng tiếp cận Cải tiến (ADA) Trung tâm / Dịch vụ vỏ H Jiện Vụ vỏ Trung tâm / Dịch vụ vỏ					
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cộng đồng  Cơ số chẳm sóc sức khô c			М	L	N/C
khôe  Trung tâm thanh thiếu niên					
niên  Thư viện  Trạm cứu hòa & Trang thiết bị  Trung tâm cộng đồng  Trung tâm châm sóc trẻ em  Trung tâm người cao niên  7. Phục vụ nhu cẩu đặc biệt  H M L N/C  Bổ bế/ Lạm dụng trẻ em  Dịch vụ và tư vấn lạm dụng chất gây nghiện  Dịch vụ và tư vấn Bạo lực gia đình  Trung tâm / Dịch vụ cho Người tàn tật  Khà năng tiếp cận Cải tiến (ADA)  Trung tâm phòng chống HIV/AIDS & Phục vụ  Trung tâm / Dịch vụ vô					
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H M L N/C  Bổ bè/ Lạm dụng trẻ em  Dịch vụ và tư vấn lạm dụng chất gây nghiện  Dịch vụ và tư vấn Bạo lực gia đình  Trung tâm / Dịch vụ cho Người tàn tật  Khả năng tiếp cận Cải tiến (ADA)  Trung tâm phòng chống HIV/AIDS & Phục vụ  Trung tâm / Dịch vụ vô					
Bổ bê/ Lạm dụng trẻ em  Dịch vụ và tư vấn lạm dụng chất gây nghiện  Dịch vụ và tư vấn Bạo lực gia đình  Trung tâm / Dịch vụ cho Người tàn tật  Khả năng tiếp cận Cải tiến (ADA)  Trung tâm phòng chống HIV/AIDS & Phục vụ  Trung tâm / Dịch vụ vô	<sup>7</sup> . Phục vụ nhu cầu đặc biệ	t			
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dụng chất gây nghiện  Dịch vụ và tư vấn Bạo  lực gia đình  Trung tâm / Dịch vụ cho  Người tàn tật  Khả năng tiếp cận Cải tiến (ADA)  Trung tâm phòng chống  HIV/AIDS & Phục vụ  Trung tâm / Dịch vụ vô	Bổ bê/ Lạm dụng trẻ em				
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tiến (ADA)  Trung tâm phòng chống HIV/AIDS & Phục vụ  Trung tâm / Dịch vụ vô					
HIV/AIDS & Phục vụ  Trung tâm / Dịch vụ vô					

5. Doanh nghiệp và việc làm

## **Community Needs Survey Results**



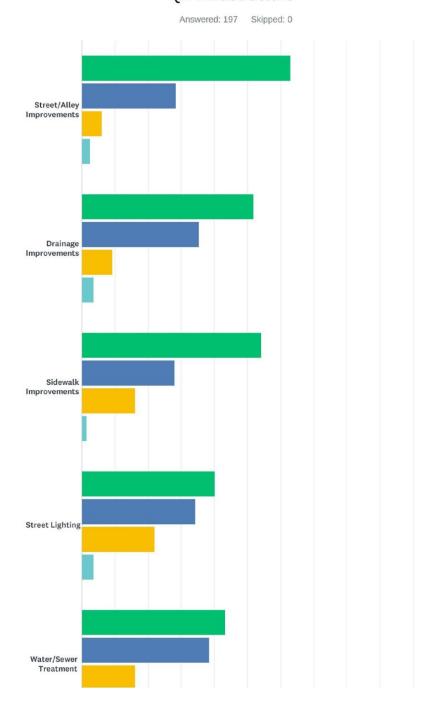


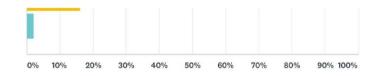


H	M	L	N/C	

	н	M	L	N/C	TOTAL RESPONDENTS
Home Improvement Programs	30.89%	40.31%	25.13%	3.66%	
300 000 000 000 000 000 000 000 000 000	59	77	48	7	19
First Time Homebuyer Assistance	31.77%	23.96%	33.85%	11.46%	
	61	46	65	22	19
Affordable Senior Rental Housing	34.03%	35.60%	24.61%	6.28%	
	65	68	47	12	19
Affordable Family Rental Housing	31.94%	29.84%	31.41%	7.33%	
	61	57	60	14	19
Housing for the Disabled	27.51%	35.98%	27.51%	9.52%	
	52	68	52	18	18
Fair Housing Services (landlord/tenant rights)	25.13%	36.13%	26.18%	12.57%	
	48	69	50	24	19
Energy Efficient Improvements	41.45%	36.27%	20.73%	2.07%	
	80	70	40	4	19
Lead-Based Paint Testing/Removal	24.47%	27.66%	37.23%	10.64%	
	46	52	70	20	18
Accessibility Improvements (ADA)	22.11%	37.89%	31.58%	8.95%	
	42	72	60	17	19
Rental Housing for Large Families	16.93%	22.22%	44.44%	16.40%	
	32	42	84	31	18

## Q2 Infrastructure

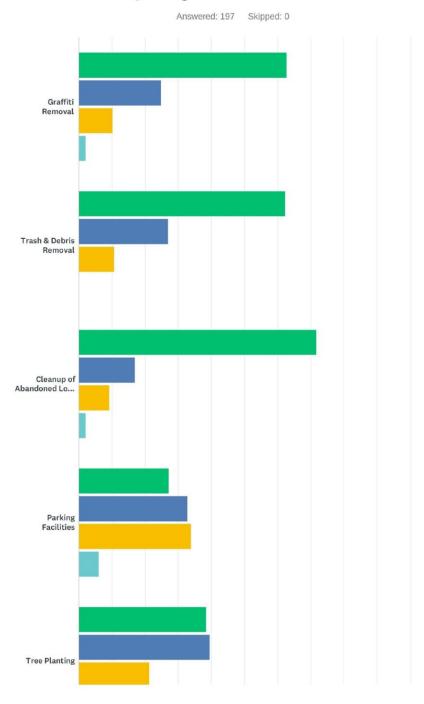


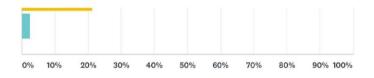


H M L N/C

	Н	M	L	N/C	TOTAL RESPONDENTS	
Street/Alley Improvements	62.94%	28.43%	6.09%	2.54%		
	124	56	12	5		197
Drainage Improvements	51.79%	35.38%	9.23%	3.59%		
	101	69	18	7		195
Sidewalk Improvements	54.17%	28.13%	16.15%	1.56%		
	104	54	31	3		192
Street Lighting	40.10%	34.38%	21.88%	3.65%		
	77	66	42	7		192
Water/Sewer Treatment	43.23%	38.54%	16.15%	2.08%		
	83	74	31	4		192

## Q3 Neighborhood Services

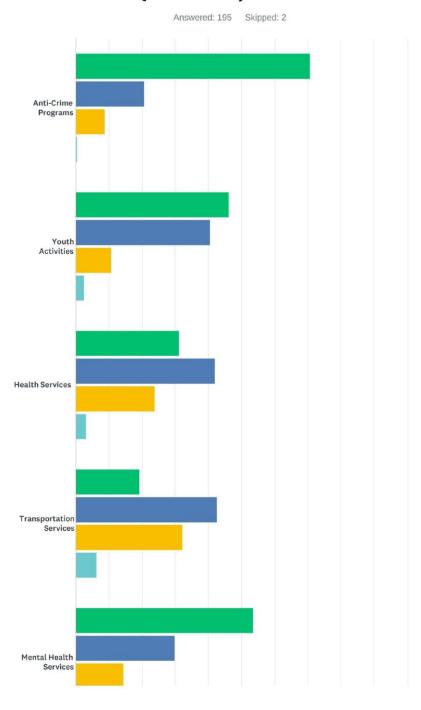


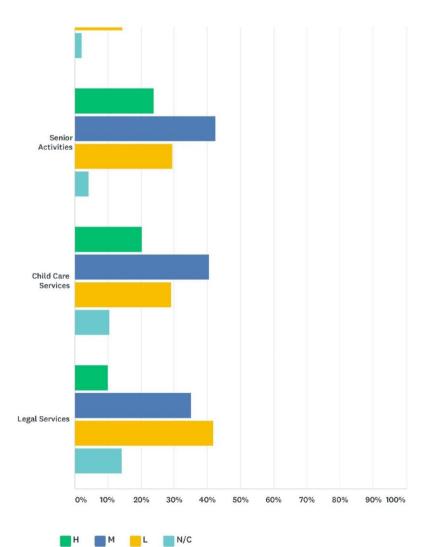




	Н	M	L	N/C	TOTAL RESPONDENTS	
Graffiti Removal	62.76%	25.00%	10.20%	2.04%		
	123	49	20	4		19
Trash & Debris Removal	62.24%	27.04%	10.71%	0.00%		
	122	53	21	0		19
Cleanup of Abandoned Lots and Buildings	71.79%	16.92%	9.23%	2.05%		
	140	33	18	4		19
Parking Facilities	27.18%	32.82%	33.85%	6.15%		
	53	64	66	12		19
Tree Planting	38.58%	39.59%	21.32%	2.54%		
	76	78	42	5		19

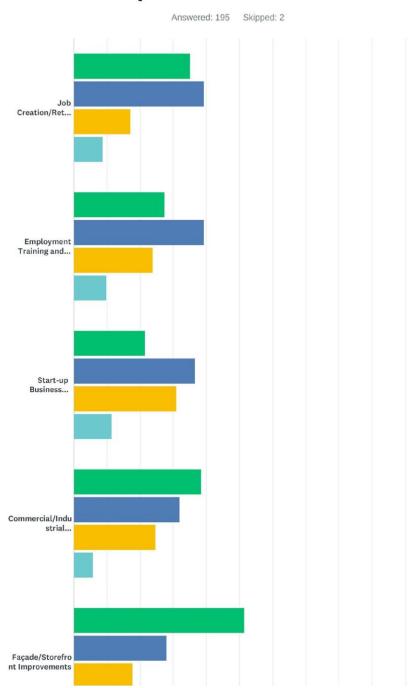
## **Q4** Community Services

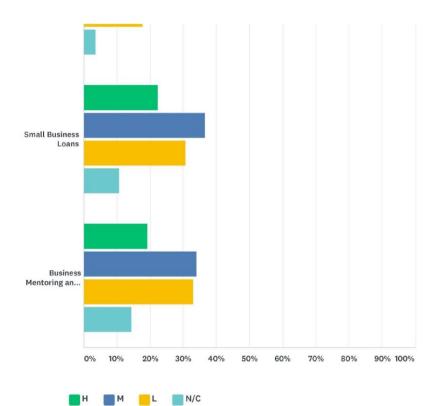




	н	M	L	N/C	TOTAL RESPONDENTS	
	п				TOTAL RESPONDENTS	
Anti-Crime Programs	70.62%	20.62%	8.76%	0.52%		
	137	40	17	1		194
Youth Activities	46.15%	40.51%	10.77%	2.56%		
	90	79	21	5		195
Health Services	31.09%	41.97%	23.83%	3.11%		
	60	81	46	6		193
Transportation Services	19.27%	42.71%	32.29%	6.25%		
	37	82	62	12		192
Mental Health Services	53.61%	29.90%	14.43%	2.06%		
	104	58	28	4		194
Senior Activities	23.83%	42.49%	29.53%	4.15%		
	46	82	57	8		193
Child Care Services	20.31%	40.63%	29.17%	10.42%		
	39	78	56	20		192
Legal Services	9.95%	35.08%	41.88%	14.14%		
	19	67	80	27		191

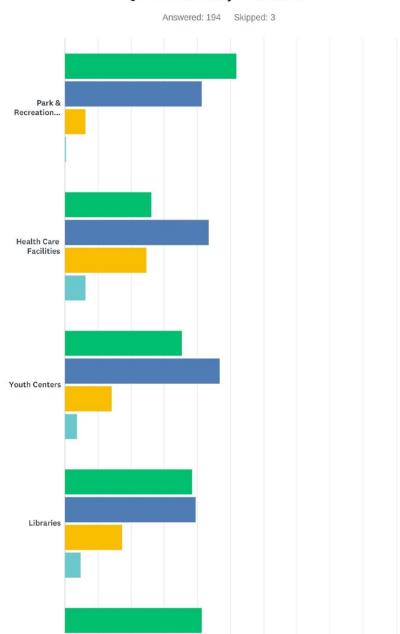
## Q5 Businesses and Jobs



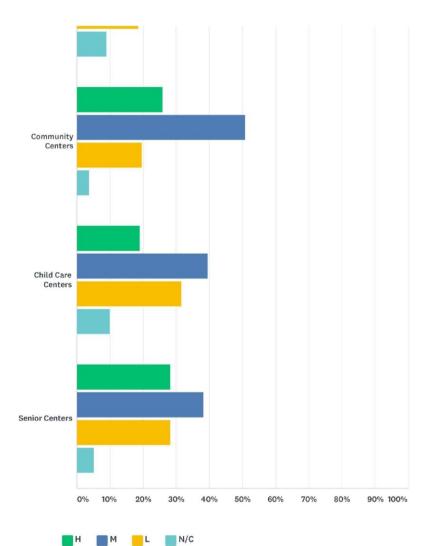


	н	M	L	N/C	TOTAL RESPONDENTS
Job Creation/Retention Programs	35.23%	39.38%	17.10%	8.81%	
	68	76	33	17	19
Employment Training and Career Counseling	27.46%	39.38%	23.83%	9.84%	
	53	76	46	19	19
Start-up Business Financial Assistance	21.47%	36.65%	30.89%	11.52%	
	41	70	59	22	19
Commercial/Industrial Rehabilitation	38.42%	32.11%	24.74%	5.79%	
	73	61	47	11	19
Façade/Storefront Improvements	51.56%	28.13%	17.71%	3.65%	
	99	54	34	7	19
Small Business Loans	22.34%	36.70%	30.85%	10.64%	
	42	69	58	20	18
Business Mentoring and Counseling	19.15%	34.04%	32.98%	14.36%	
	36	64	62	27	18

## Q6 Community Facilities

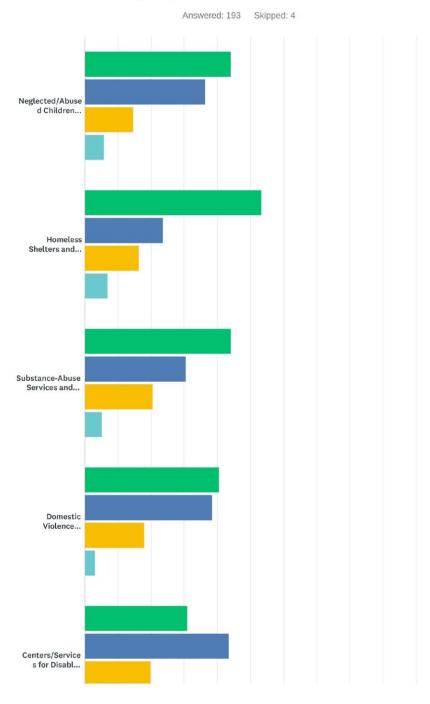


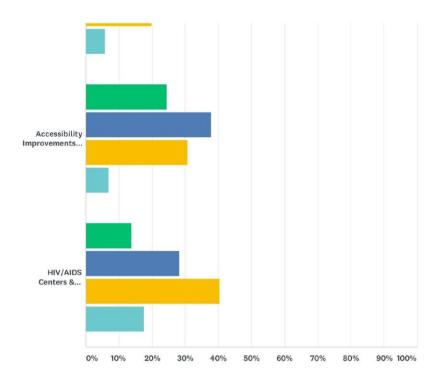
Fire Stations & Equipment



	Н	M	L	N/C	TOTAL RESPONDENTS	
Park & Recreation Facilities	51.81%	41.45%	6.22%	0.52%		
	100	80	12	1		193
Health Care Facilities	26.18%	43.46%	24.61%	6.28%		
	50	83	47	12		19:
Youth Centers	35.26%	46.84%	14.21%	3.68%		
	67	89	27	7		190
Libraries	38.42%	39.47%	17.37%	4.74%		
	73	75	33	9		190
Fire Stations & Equipment	41.49%	31.91%	18.62%	9.04%		
	78	60	35	17		188
Community Centers	25.93%	50.79%	19.58%	3.70%		
	49	96	37	7		189
Child Care Centers	18.95%	39.47%	31.58%	10.00%		
	36	75	60	19		190
Senior Centers	28.27%	38.22%	28.27%	5.24%		
	54	73	54	10		193

## Q7 Special Needs Services





	н	M	L	N/C	TOTAL RESPONDENTS	
Neglected/Abused Children Center/Services	44.21%	36.32%	14.74%	5.79%		
	84	69	28	11		190
Homeless Shelters and/or Services	53.40%	23.56%	16.23%	6.81%		
	102	45	31	13		191
Substance-Abuse Services and Counseling	44.21%	30.53%	20.53%	5.26%		
	84	58	39	10		190
Domestic Violence Services and Counseling	40.53%	38.42%	17.89%	3.16%		
(1) (1) (1) (1) (1) (1) (1) (1) (1) (1)	77	73	34	6		190
Centers/Services for Disabled Persons	30.89%	43.46%	19.90%	5.76%		
	59	83	38	11		191
Accessibility Improvements (ADA)	24.47%	37.77%	30.85%	6.91%		
	46	71	58	13		188
HIV/AIDS Centers & Services	13.83%	28.19%	40.43%	17.55%		
	26	53	76	33		188

H M L N/C

#### Service Provider Mailing List

Fair Housing Foundation Barbara Shull, Executive Director 800-446-3247 ext. 1100 bshull@fairhousingfoundation.com 3605 Long Beach Blvd., Ste 302 Long Beach, CA 90807

David Dent Building Services Manager Garden Grove Community Development Department

Thinh Tran
Vietnamese Comm. of Orange County
14541 Brookhurst #C9-10
Westminster, CA 92683

Mallory Vega mallory.vega@alzoc.org Acacia Adult Day Services 11391 Acacia Parkway Garden Grove, CA 92840

Mary Luna International Crusade of the Penny 12501 Jane Drive Garden Grove, CA 92841

Tien Chu 12422 Lee Ln. Garden Grove, CA 92840

Debra Stroman Breast Cancer Angels 6 Cape Woodbury Newport Beach, CA 92660

Kimberly Shettler Director of Supporting Programs Illumination Foundation 2691 Richter Ave., Suite 107 Irvine, Ca 92606

Kris Backouris Garden Grove Police Department

Russell Vergara

Community Health Care Centers 8041 Newman Avenue Huntington Beach, CA 92647

Beverly Spencer College of Optometry 2575 Yorba Linda Blvd. Fullerton, CA 92831

Elise Esparrza Fletcher House DBA Halfway Homes 12722 Fletcher Drive Garden Grove, CA 92840

Elizabeth Boland Legal Aid Society of Orange County 2101 N. Tustin Ave. Santa Ana, CA 92705

Julia Jim, Grants Manager Orange County Superior Court, Central Justice Center 700 Civic Center Drive West Santa Ana, CA 92701

Holly Hagler Community SeniorServ 1200 N. Knollwood Anaheim, CA 92801

Rosemarie Avila 3007 S. Diamond St. Santa Ana, CA 92704

Tom Quintell Salvation Renovation 12042 Blackmer Garden Grove, CA 92845

Janet Pelayo, Manager H. Louis Lake Senior Center Garden Grove Community Services Department

Vicki Connely St. Anselm Cross Cultural Comm. Center 13091 Galway St. Garden Grove, CA 92844 Pat Digre, Contracts Administrator Lutheran Social Services of So. Cal. 2560 N. Santiago Blvd. Orange, CA 92867

Assistance League of Garden Grove 10932 Trask Avenue Garden Grove, CA 92843

Linda Lomask Veterans First 1540 E. Edinger Avenue Santa Ana, CA 92705

Marc Mullendore AIDS Services Foundation 17982 Sky Park Circle, Suite J Irvine, CA 92614

Gayle Knight, CEO and Founder H.O.P.E. 11022 Acacia Parkway, Suite C Garden Grove, CA 92840

Catherine Peoples HPP Cares 4120 Atlantic Ave, Long Beach, CA 90807

The Syriac Charitable Society of America 11751 Garden Grove Blvd., Suite 209 Garden Grove, CA 92843

American Lung Association 1570 East 17th St. Suite F Santa Ana, CA 92705

Tiffany Budzinski Boat People SOS 9191 Bolsa Ave, #110 Westminster, CA 92683

Child Abuse Prevention Center 500 S. Main, Suite 1100 Orange, CA 92868

Shirley Kellogg Garden Grove United Methodist Church 12741 Main St. Garden Grove, CA 92840

Kathleen Ely Family Support Network 181 W. Orangethorpe Ave., Suite D Placentia, CA 92870

Jeffrey Bray 107 Pine #223 Seattle, WA 98101

Bader Alyaakoubi 8100 Park Plaza #226 Stanton, CA 90680

Frieda Cruze Rebuilding Together O.C. 625 Cypress Ave, Santa Ana, CA 92701

Saut Tazegul (865) 249-4375 stqzegul@uanq.us 12642 Brookhurst Street Garden Grove, CA 92840

Je'net Kreither Grandma's House of Hope 174 N. Lincoln Avenue, #541 Anaheim, CA 92805

Delores Kollmer Dayle MacIntosh Center 13272 Garden Grove Blvd. Garden Grove, CA 92843

Carolyn Hauenstein 11101 Stratford Way Garden Grove, CA 92840

Ms. Karen B. Williams, COO OC Partnership 1505 E. 17th St., Suite 190 Santa Ana, CA 92705

Natalie Wolfs Thomas House P.O. Box 2737 Garden Grove, CA 92842

Carol Williams Interval House PO Box 3356 Seal Beach, CA 90740

William O'Connell Colette's Children's Home 17301 Beach Blvd., Suite 23 Huntington Beach, CA 92647

Hospital Assoc. of Southern California Attn: Julie Puentes 12399 Lewis St., Suite 103 Garden Grove, CA 92840

Kathy Strong Women's Transitional Living Center P.O. Box 6103 Orange, CA 92683

Public Law Center 601 Civic Center Drive West Santa Ana, CA 92701-4002

Paul Leon Illumination Foundation 2691 Richter Ave., Suite 107 Irvine, CA 92606

Darlene Powell, Director of Housing Mental Health Assoc. of Orange County 822 Town and Country Road Orange, CA 92868

Allison Davenport, Development Director

Mercy House Post Office Box 1905 Santa Ana, CA 92702

211 Orange County Attn: Erin Derycke PO Box 14277 Irvine, CA 92632

Matt Bates City Net 4508 Atlantic Avenue, #292 Long Beach, CA 90807

#### City of Garden Grove Developer Contact List

Brandywine Homes (Developer) Jim Barisic 949 296-2400 Ext. 100 16580 Aston Irvine, CA 92606

Olson Company (Developer) Kay Chandler, Senior Vice President, General Counsel & Secretary 562.370.2270

Ian Brown (commercial broker) Newmark Grubb Knight Frank 949.608.2050

McWhinney (Developer) Trae Rigby (720) 360-4700

Kam Sang Company (Developer) Phil Wolfgramm 626 446-2988

Matthew Reid (Developer) Land & Design, Inc. 619.567.2447 x101 office

Joseph Lising (Broker) Marcus & Millichap 949 419-3227

Michael J. Bouma (Broker) Voit Real Estate Services 714-935-2340

Kimberly Prijatel City Ventures (Developer) (949) 258-7555

Jamboree Housing Corporation (CHDO – Non Profit Developer) Laura Archuleta, President 17701 Cowan, Irvine, CA 92614 (949) 263-8676

Brenda Rodriguez, Executive Director Affordable Housing Clearinghouse 23861 El Toro Rd, Suite 401 Lake Forest, CA 92630 949-525-4948 brodriguez@affordable-housing.org

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Bill Vanderschans Highridge Costa Housing Partners 330 W Victoria Street Gardena, CA 90248 310-592-6903 bill.vanderschans@housingpartners.com

Jae Mo Koo Milestone Housing Group 714-904-3667 jae@milestonehousing.com

Michael Aimola MSA Property Consulting Group 3943 Irvine Blvd, #231 Irvine, CA 92602 949-261-2727x245 maimola@msapcg.com

Todd Cottle C&C Development 14211 Yorba Street, Suite 200 Tustin, CA 92780 714-288-7600x250 todd@c-cdev.com

Milo Peinemann American Family Housing 15161 Jackson Street Midway City, CA 92655

### **Public Notices for the Public Comment Period**

#### The Orange County Register

2190 S. Towne Centre Place Suite 100 Anaheim, CA 92806 714-796-2209

5194707

CITY OF GARDEN GROVE COMMUNITY SERVICES 11222 ACACIA PARKWAY KIM HUY GARDEN GROVE, CA 92840

#### **AFFIDAVIT OF PUBLICATION**

STATE OF CALIFORNIA,

SS.

County of Orange

I am a citizen of the United States and a resident of the County aforesaid; I am over the age of eighteen years, and not a party to or interested in the above entitled matter. I am the principal clerk of The Orange County Register, a newspaper of general circulation, published in the city of Santa Ana, County of Orange, and which newspaper has been adjudged to be a newspaper of general circulation by the Superior Court of the County of Orange, State of California, under the date of November 19, 1905, Case No. A-21046, that the notice, of which the annexed is a true printed copy, has been published in each regular and entire issue of said newspaper and not in any supplement thereof on the following dates, to wit:

#### 05/22/2020

I certify (or declare) under the penalty of perjury under the laws of the State of California that the foregoing is true and correct:

Executed at Anaheim, Orange County, California, on Date: May 22, 2020.

ridine Warya

Signature

#### PROOF OF PUBLICATION

Legal No. 0011384689

PUBLIC NOTICE
NOTICE OF A PUBLIC HEARING
CITY OF GARDEN GROVE
CITY COUNCIL

A public hearing will be held by the Neighborhood Improvement and Conservation Commission on Monday, June 1, 2020 at 6:30 p.m. and a second public hearing will be held by the Garden Grove City Council on June 23, 2020 at 6:30 p.m., or as soon thereafter as the matter may be heard, in the Community Meeting Center, 11300 Stanford Avenue, Garden Grove, California.

In light of the health risks of COVID-19, members of the public are asked to consider very carefully before attending the public meeting. For your protection, personal protective equipment is highly recommended, and a six-foot social distance be maintained at all times. The meeting will be broadcast live on Spectrum Cable Channel 3 in audio, and live streamed at

https://ggcity.org/cgi-bin/city\_council/videos\_and\_agendas.cgi, and on Youtube at https://www.youtube.com/c/GardenGroveTV3/live .

The Neighborhood Improvement and Conservation Commission and the City Council will consider the use of Community Development Black Grant (CDBG) funds in the City's five-year Consolidated Plan (2020-2025), and a one-year Action Plan FY 2020-2021. In addition, the Neighborhood Improvement and Conservation Commission and the City Council will consider the Analysis of Impediments to Fair Housing Choice (A1), which is a study that evaluates fair housing issues as an individual jurisdiction and within the context of a larger region. There are 34 local jurisdictions participating in the regional A1.

The U.S. Department of Housing and Urban Development (HUD) periodically requires the City of Garden Grove to prepare and adopt a Consolidated Plan for the City's federal grants. The Consolidated Plan is a long-term strategy for the use of the City's Community Development Black Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) funds over the next five years (2020205). The Consolidated Plan identifies prioritized programs to assist the City in providing decent housing and suitable living environments, addressing community service and facility needs, and expanding economic opportunities for primarily low and moderate income persons.

Along with the five year Consolidated Plan, HUD requires an annual Action Plan outlining the City's uses of the federal grant funds for one year. HUD allocated CDBG, HOME, and ESG funding to eligible jurisdictions on a formula basis, using factors such as population, income distribution, and poverty rate. For Fiscal Year 2020-21, Garden Grove is allocated \$2,030,219 for CDBG, \$803,230 for HOME, and \$174,721 for ESG. The funds are designed to assist the City in providing decent and affordable housing; provide community and supportive services; improve public facilities and infrastructure, and expand economic opportunities and anti-poverty activities for primarily low-and-moderate income persons.

This AI examines policies, procedures, and practices within a community that may limit a person's ability to choose their residence free from discrimination. This AI provides an overview of laws, regulations, conditions or other possible obstacles that may affect an individual or a household's access to housing in a community. It also presents local and regional demographic profiles, assesses the extent of housing needs among specific groups, identifies existing barriers or impediments that may limit housing choice, and proposes actions to overcome those barriers.

#### Opportunity for Public Review and Comment

From May 22, 2020 through June 23, 2020, the proposed Draft Consolidated Plan, including the FY 2020-2021 Draft Action Plan and regional AI, will be available for public review at the following locations:

Due to the novel Coronavirus (Covid-19), we are modifying our process for reviewing and accepting public comments for the Consolidated Plan, Action Plan, and Al. Please visit ggcity.org/neighborhood-improvement to review the draft plans, and please submit any comments electronically to timot hyt@ggcity.org.

Following adaption, the final Consolidated Plan, Action Plan, and Al

will be submitted to HUD and will remain available for public review throughout the program year.

Written and verbal comments will be accepted by the Community and Economic Development Department until 4:00 p.m. on June 23, 2020. If you wish to comment verbally, you can attend the Neighborhood Improvement and Conservation Commission's meeting at 6:30 p.m. on Monday, June 1, 2020. City Council will subsequently hold a public hearing and consider adoption of the final Consolidated Plan, Action Plan, and AI on June 23, 2020. Please direct any questions or comments to the Project Specialist, Timothy Throne, at (714) 741-5144 or by email at timothyt@ggcity.org.

/s/ Teresa Pomeroy, CMC City Clerk

Date: May 14, 2020

Published: May 22, 2020 OC Register 11384689

r.LP1-12/15/16

6 | NOTICIAS | EXCELSION - OC

# Orden de cierre discrimina contra iglesias dice el DOJ

Newsom debería permitir la adoración en persona en la segunda fase actual de reapertura

Servicios de SCNG

Servicios de SCNG

El jefe de la División de Derechos Civiles del Departamento de Justicia federal (DOJ) le indicó al gobernador Gavin Newsom esta semana que su plan para reabrir California esta discrimirundo a las elfesias.



adravin Newsom esta semana que su pala para reabrir California esta discriminando a las iglesias.
En una carta al Gordio
En que a pesar de la Pandemia
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#### EE.UU. y México extienden cierre de su frontera común

La restricción en el cruce estará en vigor hasta el próximo 22 de junio dijeron autoridades

Agencia EFE

Estados Unidos extendió por 30 días más el ciere de la frontera con Ménico para viajes no esenciales y mantendrá por 
tiempo indefinido una 
norma bajo la cual se autoriza la expulsión de inmigrantes que ingresen 
sin autorización al pala
como medidas para evitar la propagación del 
coronavirus.

car in propagación del coronavirus.

Así lo confirmó este martes el secretario interino del Departamento de Seguridad Nacional (DHS, en inglés), Chad Wolf, en declaraciones difundidas ministro canad ministro canad

Signo de advertencia de la proximidad de la frontera en California. Estados Unidos y México acordaron restringir desde el pasado 21 de marzo los viajes no esenciales para evitar la propagación del coronavirus.

Así lo confirmó este martes el secretario interino del Departamento de Seguridad Nacional (DHS, en inglés). Chad Wolf, este por ese despacho, que returbargatorios.

Viajes esenciales

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## SANTA ANA COLLEGE



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- Consejeros para ayudarte a encontrar el camino correcto hacia tus metas profesionales

El semestre de verano comienza el 15 de junio





# AVISO PÚBLICO AVISO DE UNA AUDIENCIA PÚBLICA CIUDAD DE GARDEN GROVE CONCEJO MUNICIPAL

La Comisión de Mejoramiento y Conservación de Venidarios celebrará una audiencia pública el lur 1 de junio de 2020 a las 6:30 p.m. y una segunda audiencia pública se celebrará por el Con Municipal de Garden Grove el 23 de junio de 2020 a las 6:30 p.m., o tan protot después ce sea posible oir el asunto, en el Centro de Juntas Communitarias, 11300 Stanford Avenue, Gar Grove, California.

la luz de los riesgos de salud asociados con el COVID-19, se les pide a los miembros -bálico considerar con mucho cuidado antes de assistir a la reunión pública en persona. Para statuna de los demás. La reunión también será transmitida en vivo en Sepertum Calle Co en audio, y transmitida en vivo en https://gost/v.org/cqi-bin/ctly\_council/videos\_and\_agendas.ce en Youtbue en Italy://www.youtbu.com//CaldrednroverVil/viev.

fondos de la Subvención Conjunta de Urbanización de la Comunidad (CDBG, por sus siglas en injet los julien el Plan Consolidado de cinco años de la Ciudad (2020-2025), y ou Plan de Año Fissa de Acid de un año para 2020-2021. En adiodio, la Comisión de Mejoramiento y Conservación de Verioriado y el Consejo Municipal considerarán el Análisis de Impedimentos para la Elección de Vivienda Ju (Al), un estudio que evaluía los problemas de vivienda justa para una jurisdición individual y en contexto de una región más grande. Hay 34 jurisdicciones locales que participan en la Al regiona El Departamento fici Vivionda so Describilista.

Departamento de vivineda y Desarrollo Urbano (FILD) or sus siglas en ingles) de la Fregional. Departamento de vivineda y Desarrollo Urbano (FILD) or sus siglas en ingles) de los Estado nidos periódicamente requiere que la Ciudad de carden Grove elabore y adopte un Plan Consolidad ano las subvenciones federales de la Ciudad de Carden Grove elabore y adopte un Plan Consolidad aros las subvenciones federales de la Ciudad de Carden Grove elabore y adopte un Plan Consolidad pur uso de fondos de la Subvención Conjunta de la Comunidad (CDBO), la Sociedad de Triversione ONE (MONE), y la Subvención de Solutiones de Emergencia (CSC), por sus siglas en ingles) durante programas canco anfos (2020-2025). El Plan Consolidado Identifica programas con prioridad par prividos a la comunidad y necesidades de las instalaciones, y expandiendo oportunidades econômica ara personas de ingresos principalmente bajos y moderados.

complexations be englessed proposentes design y indications.

Tomplinatmente con el Plan Consolidado de cinco años, HID requiere un Plan de Acción que defina los suos de la Ciudad de los fondos de subvenciones federales para un año instrtuyó finoda de CIDBG, HOMP E/SEG a jurisdicciones elegibles sobre una base de fió esando factores tales como población, distribución de ingresos, y tasa de pobrezos 800,200 para HOME, y 3174,721 para ESG. Los fondos están diseñados para ayudar a la forma de la complexa del la complexa de la complexa de la complexa del complexa del complexa de la complexa de la complexa del c

El Al camina las pólizas, procedimientos y prácticas dentre deu cupo y incidende un la capacidad de una persona come procedimientos y prácticas dentre de una comunidad que pueden limitar la capacidad de una persona para elegir su residencia sin discriminación. Este Al proporciona una descripción general de las leyes, regimentes, condiciones u otros posibles obstables que pueden afectar el acceso de un individuo o un hogar a una vivienda en una comunidad. También presenta perfiles demográficos locales y registrandes, evalua el altacar de las necesidades de vivienda en perfiles demográficos locales y registrandes, evalua el altacar de las necesidades de vivienda en de vivienda, y propone acciones para superar esas barreras.

#### Oportunidad de Revisión Pública y Comentarios

Desde el 22 de mayo de 2020 haste el 23 de junio de 2020, el Borrador del Plan Consolidado propuesto, incluso el Borrador del Plan de Acción del Año Fiscal 2020-2021 y el AI regional estará a disposición para revisión pública en las siguientes ubicaciones:

Debido a Covid-19 (Coronavirus), estamos modificando nuestro proceso para revisar el Plan Consolidado y a seghar cualquier comentario relacionado con el Plan Consolidado. Por favor visite gogloty orginejábnoho comprovemente para revisar el borrador del Plan Consolidado y envie cualquier comentario por via electrónica a monica-digogloty.org.

uida de la adopción, el Plan Consolidado, el Plan de Acción finales y el AI serán sometidos permanecerán a disposición para revisión pública durante todo el año del programa.

HILU y permanecerna a disposicion para revisioni publica durrante toto di ano del programa. El Departamento de Desarrollo Comuntario y Económico aceptará comentarios escritos y verbal hasta las 4:00 p.m. del 23 de junio de 2020. Si usted desea comentar verbalmente, se le anima particular a asistir la junta de la Comisión de Nejora y Conservación de Vecindorios a las 6:30 p.m. no lunes, 1 de junio de 2020. El Concejo Municipal entonces celebrará una audiencia pública y considera la adocción del Parti Consolidado, el Plan de Acción finales y el Al en su junta regular a las 6:30 p. del 23 de junio de 2020. Per favor dirigi cualquier pregunta o comentario a Mónica Covarrubia Gerente Nayor de Proyectos y al 11-47-47-580, o por conno electránico en monicace@gótyco.pr.

Secretaria de la Municipalidad 14 de mayo de 2020 Publicación: 22 de mayo de 2020

### ĐIA PHƯƠNG

### TU SỬA, TÂN TRANG GHẾ NHÀ THỜ SAINT COLUMBAN

## Tâm lòng giáo dân giữa đại dịch COVID-19

VŨ ĐÌNH TRỌNG/Người Việt

Tiếp trang A1

năm 1968, với sức chứa hơn với hơn 30 năm kinh cho công việc sửa chữa lúc chữa nhà thờ, tuy nhiên, cháu Nathan thì chà cho đề chính trong việc này, 1,500 người.

Đức Ông Phạm Quốc Tuấn hiện là chánh xứ giáo Thánh lễ ở đây, tôi đã thấy trong khi xã hội đang bị chúng tôi đóng góp chút cơm trưa cho mười mấy tinh thần làm việc thiện xứ Saint Columban. Tiếp một số bệ quỳ dưới ghế bị ảnh hưởng vì COVID-19, công sức cho công việc ý người ăn. Bữa cơm rất nguyện của anh em giáo nối công việc của các vị chánh xứ đi trước, ngoài nhờ vợ tôi hỏi nhà thờ có hoạt tôn giáo phải đóng chỉ có một số để ghế cần thịt ba rọi kho đậu hũ, gà dù nói không đáng là bao, chuyện chăm lo đời sống muốn sửa không thì tôi cửa, lại tạo điều kiện cho phải thay thôi. tâm linh giáo dân, Đức Ông sẵn sàng giúp công. Chị giáo xứ Saint Columban việc gìn giữ và tôn tạo ngôi thờ) thưa chuyện với Đức lúc trước. giáo đường ngày càng thêm Ông và được ngài đồng ý." đẹp đẽ, uy nghiêm.

việc tu sửa nhà thờ, nhất là ghế một. Do ít người nên hết ghế ra đánh bóng, sửa giờ nào ra giờ đó. hiện nay, giáo xứ đang tháo công việc cũng hơi chậm, lại, tiếp tục chương trình dỡ và tu sửa toàn bộ khoảng mặt khác, thời gian đó lúc trước." 140 dãy ghế. Một việc tưởng nhà thờ cũng khá bận rằng khó có thể thực hiện rộn với những Thánh lễ này là anh Hùng Nguyễn, vì tốn rất nhiều chi phí, nay cuối tuần, đám cưới, đám nguyên chủ tịch Cộng anh Vinh, anh hướng dẫn như bữa cơm gia đình của đang được tiến hành rất tang,... nên công việc Đoàn Saint Columban. thuận lợi nhờ tấm lòng giáo cũng không nhanh được. dân với nhà thờ và vị chánh Nhóm anh Vinh làm hai tuần, anh Hùng gọi xứ thân thiết.

Tuấn cho biết: "Những dãy ghế này đã ở đây hơn 50 hơn sẽ làm tiếp. năm năm rồi. Hồi đó, Đức Ông Murphy đã đặt làm Ông rất hài lòng về công tiếp không. Tôi nói điều đó những dãy ghế này bằng việc của tôi, nhưng ngài quá tốt, và tôi đồng ý ngay." loại gỗ rất tốt, nên bây giờ cũng đành phải cho lệnh vẫn thấy chắc chắn lắm, dù tạm dừng vì một số khó công sức trong việc làm kính an toàn và miếng bịt viên Cộng Đoàn người phai nhạt nhiều. Cách đây nói tôi làm rất đúng ý, đó hơn hai năm, khi tôi mới về là điều tôi mãn nguyện: hưởng ứng. Ai cũng muốn sửa một lần rồi."

Anh Vinh Nguyễn, một

nghiệm, cho biết thêm:

công việc của mình."

Đức Ông Phạm Quốc

"Hồi đó, khi tham dự Không ai ngờ 2 năm sau, tạo điều kiện cho anh em tình nguyện nấu tặng bữa tiền lắm, điều này cho thấy rách lớp bọc vinyl, tôi có trường học, các cơ sở sinh nghĩa này. Ghế còn rất tốt, thịnh soạn và đầy đủ gồm xứ này rất lớn. Về vật liệu,

Có thêm được vài "Nay tận dụng thời gian

Anh Vinh kể: "Cách đây được 20 dãy ghế thì Đức tôi nói có một số anh em Đức Ông Phạm Quốc Ông yêu cầu ngưng, chờ trong Cộng Đoàn rảnh vì Anh Vinh kể tiếp: "Đức muốn quay lại giúp sửa ghế

> anh em trong Cộng Đoàn gỗ hoạt động. một công việc hữu ích.

đó không được tiếp tục. dịch bệnh COIVD-19 lại bong lớp verni cũ, chị Mai nếu mướn thì tốn nhiều

Tuấn đặc biệt chú trọng đến Tuyết Lan (thư ký nhà tiếp tục công việc dở dang học đóng cửa nên giáo dân hấu tráng miệng. có cơ hội cùng nhau làm Đức Ông Tuấn cho biết: việc với mong muốn giúp anh Hùng có lòng giúp thì đóng góp luôn phần này. giáo xứ tiết kiệm 2, 3 trăm tôi cũng giúp cho nhà thờ. Nhờ gắn bó với giáo dân, người tình nguyện, nhóm nhà thờ ngưng hoạt động ngàn đô la. Thực ra chi phí Không làm gì được thì tôi định cứ mua rồi đưa hóa cộng thêm sự năng nổ, nhiệt anh Vinh kiểm tra, thay vì COIVD-19, giáo dân vật liệu cũng ít thôi, công đóng góp bữa ăn trưa cho đơn về rồi giáo xứ trả tiền tình, Đức Ông Phạm Quốc mới những chỗ "vinyl" chưa được về nhà Chúa, mới nhiều. Mỗi ngày có từ các anh em. Chỉ mới được Tuấn nhận được rất nhiều bị rách, và chà nhám, sơn một số anh em thiện 10 đến 15 anh em ra đây hai hôm thôi, xem sau này không nhiều lắm nên tôi sự ủng hộ, giúp đỡ trong lại lớp verni mới từng dãy nguyện nảy ra ý kiến mang làm việc. Rất vui. Ai rảnh anh Hùng cần tôi làm gì rồi nghĩ tôi sẽ đóng góp cho

> Mỗi người làm phải đeo Người khởi xướng lần bịt tai lại vì máy chà hơi bữa ăn thêm ngon, mọi đó là phần đóng góp của ồn. Về tay nghề thì chỉ có người đều ăn tân tình gia đình tôi." cho tôi, rồi tôi hướng dẫn mình. Bên cạnh chị Mai là chan hòa tình huynh đệ, vì cho mấy anh em khác. Cái chị Lan Nguyễn, đứng bới họ cùng xem tất cả đều là gì không biết thì hỏi, anh cơm mời anh em. Chị là vợ "con Chúa," nhà thờ này là Vinh lại chỉ cụ thể."

có thời gian thuận tiện COVID-19, họ muốn giúp nơi ăn trưa của mấy trăm Khi ghế được chà bong lớp tạo cho ngày một đẹp hơn. nhà thờ, rồi anh hỏi tôi có học sinh, nay tạm biến verni, chị Lan là người lau công, người nào việc đó, đánh màu verni. Tinh thần đóng góp ai cũng mang khẩu trang,

> anh Tuấn Vũ, và vợ là chị thân thương. Anh Hùng bày tỏ: "Đức Mai Đinh, cùng con trai

xào xả ớt, broccloli xào bò, nhưng cũng là một khoản Nhờ nhà thờ, trường canh rau đay, và món dưa chi đáng kể. Hiện nay, anh

tính tiếp."

anh Hùng, cả hai cùng có

Hùng phụ trách mua vật Chị Mai nói: "Tôi thấy liêu, và anh cũng có ý định

Anh nói: "Mới đầu tôi lại, nhưng nghĩ lại cũng giáo xứ luôn. Ai đóng góp Giọng nói nhỏ nhẹ và được thì tốt, còn thiếu thì khẩu trang, kiếng an toàn, chân tình của chị khiến tôi bù vào cho đủ, xem như

Không khí làm việc ngôi nhà chung mà họ có Dãy nhà bình thường là mặt trong những ngày đầu. trách nhiệm gìn giữ, và tôn

Anh Vinh tâm sự: "Tôi thành xưởng mộc rộng rãi, lại lần cuối, cho thật sạch cũng muốn làm một cái gì thoáng mát. Cứ theo phân bụi trước khi anh Vinh đó đóng góp cho nhà thờ. Những người đi trước đã Ngoài những thành xây cho chúng ta một ngôi nhà thờ lớn và đẹp như lớp verni phủ bên ngoài đã khăn khách quan. Ngài mới nhà thờ được nhiều tai cho đỡ ồn khi máy chà Việt, còn có thêm vài giáo thế này, để chúng ta có dân người Mỹ. Họ đến nơi cùng đến thờ phượng Có người dẫn cả nhà cũng vì muốn đóng góp Chúa. Bây giờ mình chỉ bỏ giáo xứ này, đã tổ chức tu Đã làm phải làm cho tốt dùng thời giờ rảnh rỗi làm đến giúp như gia đình sức mình cho Cộng Đoàn chút công sức tu bổ nó, để thế hệ sau này có mà dùng, Anh Vinh cho biết đó là trách nhiệm của mỗi người thơ sửa chữa funiture Tuấn cũng cảm thấy tiếc Ông đã có kế hoạch sửa Nathan Vũ. Anh Tuấn và thêm, nhân công là vấn giáo dân chúng tôi." (kn)

## THÔNG BÁO CÔNG CHÚNG THÔNG BÁO PHIÊN ĐIỀU TRẦN CÔNG KHAI THÀNH PHỐ GARDEN GROVE HOI ĐÔNG THÀNH PHÔ

Một phiên điều trần công khai sẽ được tổ chức bởi Úy Ban Cải Tiến và Bảo Tồn Lối Xóm (Neighborhood Improvement and Conservation Commission) vào Thứ Hai, ngày 1 Tháng Sáu, 2020 lúc 6:30 chiều và một buổi điều trần công khai lần thứ hai sẽ được tổ chức bởi Hội Đồng Thành Phố Garden Grove vào Ngày 23 Tháng Sáu, 2020 lúc 6:30 chiều, hoặc ngay sau đó có thể trình bày vấn đề tại Phòng Họp Hội Đồng Thành Phố, 11300 Stanford Avenue, Garden Grove, California.

Trước những rủi ro về sức khỏe trong đại dịch COVID-19, các thành viên trong cộng đồng được yêu cầu cân nhắc kỹ trước khi tham dự cuộc họp công khai. Để bảo vệ an toàn cho mọi người, thiết bị bảo vệ cá nhân luôn được khuyến khích sử dụng và mọi người luôn tuân thủ giữ khoản cách xă hội 6 feet. Cuộc họp sẽ được phát trực tiếp trên Spectrum Cable Channel 3 tại

https://ggcity.org/cgi-bin/city\_council/videos\_and\_agendas.cgi, và kênh Youtube tại https://www.youtube.com/c/GardenGroveTV3/live.

Ngoài ra, Úy ban Cải thiện và Bảo tồn Khu phố và Hội đồng Thành phố sẽ xem xét Phân tích những Trở ngại cho Lựa chọn Nhà ở Công bằng (AI), đây là nghiên cứu đánh giá các vấn đề nhà ở công bằng như một khu vực tài phán cá nhân và trong bối cảnh của một khu vực rộng lớn. Có 34 khu vực pháp lý địa phương tham gia vào Al.

Bộ Phát Triển Gia Cư và Thành Thị (HUD) theo định kỳ đòi hỏi Thành Phố Garden Grove soạn thảo và thông qua một Kế Hoạch Hợp Nhất cho các tài trợ liên bang của Thành Phố. Kế Hoạch Hợp Nhất là một chiến lược dài hạn cho việc sử dụng Quỹ Tài Trợ Phát Triển Cộng Đồng của Thành Phố (CDBG), Đối Tác Đầu Tư HOME (HOME), và Quỹ Tài Trợ Khẩn Cấp (ESG) trong năm năm kế tiếp (2020 -2025). Kế Hoạch Hợp Nhất nhận định các chương trình ưu tiên để giúp thành phố trong việc cung cấp nhà ở hợp lý và môi trường sinh sống thích hợp, giải quyết các nhu cầu phục vụ và cơ sở cộng đồng, và mở rộng cơ hội kinh tế chủ yếu cho người có lợi tức thấp và trung bình.

Cùng với Kế Hoạch Hợp Nhất năm năm, HUD đòi hỏi một Kế Hoạch Hành Động hàng năm nêu rõ sự sử dụng của các quỹ trợ liên bang bởi Thành Phố trong một năm. HUD phân phối quỹ tài trợ CDBG, HOME, và ESG cho các thực thể đủ điều kiện dựa trên một căn bản công thức, sử dụng các yếu tố như dân số, phân phối lợi tức, và tỷ lệ nghèo túng. Đối với năm Ngân Sách 2020-21, quỹ tài trợ của Garden Grove được phỏng định phân phối \$2,030,219 cho CDBG, \$803,230 cho HOME, và \$174,721 cho ESG. Quỹ tài trợ được thiết kế để giúp Thành Phố trong việc cung cấp nhà ở phong nhã với giá cả phải chăng; cung cấp các dịch vụ cộng đồng và hỗ trợ; cải tiến cơ sở công cộng và hạ tầng, và mở rộng các cơ hội kinh tế và các hoạt động chống nghèo túng chủ yếu cho người có lợi tức thấp và trung bình.

Al này kiểm tra các chính sách, thủ tục và thực tiễn trong cộng đồng có thể giới hạn khả năng của một người trong việc lựa chọn nơi cư trú của họ không bị phân biệt đối xử. AI cung cấp một cái nhìn tổng quan về luật pháp, quy định, điều kiện hoặc các trở ngại khác có thể ảnh hưởng đến một cá nhân hoặc hộ gia đình truy cập vào nhà ở trong cộng đồng. Chương trình cũng trình bày hồ sơ nhân khẩu học địa phương và khu vực, đánh giá mức đô nhu cầu nhà ở giữa các nhóm cu thể, xác định các rào cản hoặc trở ngại hiện tại có thể hạn chế lựa chọn nhà ở và đề xuất các hành động để vượt qua các rào cản đó.

### Cơ Hội để Công Chúng Duyệt Xét và Phát Biểu

Kể từ ngày 22 Tháng Năm, 2020 đến ngày 23 Tháng Sáu, 2020, bản Dự Thảo Kế Hoạch Hợp Nhất, kể cả bản Dự Thảo Kế Hoạch Hành Động cho Ngân Sách 2020-2021 và AI sẽ có sẵn để công chúng duyệt xét tại các địa điểm sau đây:

> Do đại dịch Covid-19 (Coronavirus), chúng tôi đang sửa đổi quy trình để xem xét Kế hoạch Hợp nhất và chấp nhận mọi ý kiến đóng góp liên quan đến Kế hoạch này. Vui lòng truy cập ggcity.org/neighborhood-improvement để xem xét dự thảo Kế hoạch hợp nhất và vui lòng gởi những góp ý qua email đến timothyt@ggcity.org.

Sau khi được thông qua, Kế Hoạch Hợp Nhất và Kế Hoạch Hành Động cuối cùng, và AI sẽ được trình lên HUD và sẽ tiếp tục có sẵn cho công chúng duyệt xét trong suốt năm của chương trình.

Các ý kiến đóng góp bằng văn bản và và lời nói sẽ được chấp nhận bởi Ban Phát Triển Cộng Đồng cho đến 4:00 giờ chiều ngày 23 Tháng Sáu, 2020. Nếu quý vị muốn đóng góp bằng lời nói, chúng tôi khuyến khích tham dự cuộc họp của Úy ban Cải Tiến và Bảo Tồn Lối Xóm vào lúc 6:30 chiều ngày Thứ Hai, 1 Tháng Sáu, 2020. Sau đó Hội Đồng Thành Phố sẽ tổ chức một buổi họp công khai và sẽ dự định phê chuẩn Kế Hoạch Hợp Nhất và Kế Hoạch Hành Động cuối cùng trong phiên họp thường kỳ của họ vào lúc 6:30 chiều Ngày 23 Tháng Sáu, 2020. Nếu có bất cứ thắc mắc hoặc đóng góp ý kiến gì, xin quý vị trực tiếp liên lạc với ông Timothy Throne, Project Specialist ở số (714) 741-5144, hoặc gởi email về timothyt@ggcity.org.

/s/ Teresa Pomeroy Thư Ký Thành Phố

Ngày: 14 Tháng Năm, 2020 Công Bố: 22 Tháng Năm, 2020 **Public Comments Received During the Public Comment Period** 

June 23, 2020



www.kennedycommission.org 17701 Cowan Ave., Suite 200 Irvine, CA 92614 949 250 0909

Mayor Steve Jones and City Council Members Council Chamber 11300 Stanford Avenue Garden Grove, CA 92840

## RE: Approval of the 2020-2025 Five-Year Consolidated Plan, and the Fiscal Year 2020-2021 Action Plan regarding the city's housing needs

Dear Mayor Steve Jones and City Council Members:

The Kennedy Commission (the Commission) is a broad based coalition of residents and community organizations that advocates for the production of homes affordable for families earning less than \$20,000 annually in Orange County. Formed in 2001, the Commission has been successful in partnering and working with Orange County jurisdictions to create effective housing and land-use policies that has led to the new construction of homes affordable to lower income working families.

As the Council revises the City's 2020-2021 Action Plan and 2020-2025 Five-Year Plans Consolidated Plan, the Commission would like to urge the Council to evaluate its current policies and programs that have not facilitated the development of homes affordable to lower income households. The City's 2019 Annual Housing Element Progress Report for the 2014-2021 planning period, demonstrates that the City has produced housing in an unbalanced way that does not address the housing needs of all residents. This outcome is by and large due to the lack of policies that encourage new affordable housing options for lower income families. For the 2014-2021 Housing Element planning period, the City has a Regional Housing Needs Assessment (RHNA) of 164 very low- and 120 low-income households. To-date, the City has built 13 or 8% of very low-income units required and 33 or 28% of the low-income units required. However, for the above moderate-income units, the City exceeded its above moderate RHNA requirement constructing 475 units or 144% of the 328 of its above moderate RHNA requirement. While 125 above moderate units were added in 2019, 0 units were added at the very low and low income levels.<sup>2</sup> Given that the high rate of above moderate development in the City means a decrease in availability of sites that can be used for very low and low income housing, the City must keep in mind that a new RHNA cycle will begin in 2021 in which the City will receive a likely larger RHNA allocation at the very low and low income levels. The City will have a difficult time meeting its RHNA allocation in the new cycle if it continues to prioritize the development of above moderate housing at the expense of housing for low income families. It is important the City prioritize the development of new affordable homes for very low and low income families.

The extreme disparity of housing production in the County highlights the dire need for the County to focus and prioritize the development of quality affordable rental homes to lower income households. This is especially true given that Orange County is an extremely expensive county to live in for many residents. Ranked among the top ten least affordable metropolitan areas in the country<sup>3</sup>, Orange County is suffering from an affordable housing crisis. A resident must earn at least

<sup>&</sup>lt;sup>1</sup> City of Garden Grove 2021 Annual Progress Report, March, 2020.

<sup>&</sup>lt;sup>2</sup> City of Garden Grove 2021 Annual Progress Report, March, 2020.

<sup>&</sup>lt;sup>3</sup> Out of Reach 2019- The High Cost of Housing, National Low Income Housing Coalition, p.15, 2019.

Mayor Steve Jones and City Council Members June 23, 2020 Page 2 of 2

\$39.17 per hour to afford a two-bedroom apartment at a fair market rent of \$1,876 a month.<sup>4</sup> Orange County renters paid an average of \$355 more a month in the seven years prior to 2018 and rents are projected to continually rise.<sup>5</sup> During 2000 to 2015, Orange County's inflation-adjusted median rent increased by 28 percent while the median renter income decreased by 9 percent.<sup>6</sup> The impact of this crisis is evident in the worsening of the homelessness crisis. According to the 2019 Orange County Point in Time count, 6,860 people experienced homelessness in Orange County on a single night in January 2019, a drastic increase from the 2017 Orange County Point in Time count which documented 4,792 homeless people.<sup>7</sup>

The COVID-19 pandemic has exacerbated needs that were already existing in our communities. Affordable housing and homelessness prevention must be a community priority to prevent increase in homelessness. In addition to prioritizing affordable housing, the City should increase the funds allocated for the Tenant-based Rental Assistance Program to ensure the most vulnerable residents of Garden Grove are able to remain housed during this pandemic. The City should also find funds that can be used to ensure legal representation is provided to tenants during eviction proceedings. The current local, state, and judicial protections in effect only delay evictions, they do not prevent them. Once the protections are lifted, we fear there will be an overwhelming amount of evictions filed that will cause many to be displaced.

The Commission looks forward to partnering with the County to increase affordable home opportunities for lower income households in the County, especially as the County works to address the impact of COVID-19 on the housing security of residents. Please keep us informed of any updates and meetings regarding strategies to increase affordable homes for lower income households in the County. If you have any questions, please free to contact me at (949) 250-0909 or cesarc@kennedycommission.org.

Sincerely,

Cesar Covarrubias
Executive Director

<sup>&</sup>lt;sup>4</sup> Out of Reach 2019- The High Cost of Housing, National Low Income Housing Coalition, p.15, 2019.

<sup>&</sup>lt;sup>5</sup> Southern Californians Scrimp to Get By As Average Rents Hit \$1,900, Orange County Register, February 15, 2018.

<sup>&</sup>lt;sup>6</sup> California Rents Have Risen to Some of the Nation's Highest. Here's How that Impacts Residents, Orange County Register, February 15, 2018.

<sup>&</sup>lt;sup>7</sup> Orange County Homeless Population Jumps to Nearly 7,000, Survey Shows, Los Angeles Times, April 25, 2019.

Neighborhood Improvement and Conservation Commission Meeting Draft Minutes: June 1, 2020

### DRAFT MINUTES - REGULAR MEETING

### NEIGHBORHOOD IMPROVEMENT AND CONSERVATION COMMISSION (NICC)

## Community Meeting Center, Council Chamber 11300 Stanford Avenue

Monday, June 1, 2020

CALL TO ORDER: 6:30 P.M.

### ROLL CALL:

CHAIR BLACKMUN
COMMISSIONER CRAWFORD
COMMISSIONER FLANDERS
COMMISSIONER HANSSEN
COMMISSIONER NEWBOLD
COMMISSIONER PHAM
COMMISSIONER SWAIM

<u>Absent:</u> Hanssen

<u>ALSO PRESENT:</u> Monica Covarrubias, Sr. Project Manager; Nate Robbins, Senior Program Specialist; Timothy Throne, Program Specialist; Judy Moore, Recording Secretary.

PLEDGE OF ALLEGIANCE: Led by Commissioner Flanders.

ORAL COMMUNICATIONS - PUBLIC: None.

MINUTES: It was moved by Commissioner Crawford and seconded by Commissioner Newbold, to receive and file the Minutes from the March 2, 2020 Meeting. The motion carried by a 5-0 vote, with Commissioner Hanssen absent and Commissioner Pham abstaining, as follows:

Ayes: (5) Blackmun, Crawford, Flanders, Newbold, Swaim

Noes: (0) None Absent: (1) Hanssen Abstain: (1) Pham

<u>SELECTION OF VICE CHAIR:</u> Chair Blackmun nominated Commissioner Crawford as Vice Chair, seconded by Commissioner Pham. The motion carried with a 6-0 vote, with Commissioner Hanssen absent, as follows:

Ayes: (6) Blackmun, Crawford, Flanders, Newbold, Pham, Swaim

Noes: (0) None

Absent: (1) Hanssen

Commissioner Crawford assumed the duties of Vice Chair.

### MATTERS FROM STAFF:

<u>PUBLIC HEARING – FY 2020-24 Regional Analysis of Impediments:</u> Staff gave a brief presentation and accepted public comment on the Analysis of Impediments and identified goals and strategies to overcome impediments to fair housing choices at both the regional and local level.

### Regional Goals:

- Increase the supply of affordable housing in high opportunity areas.
- Prevent displacement of low- and moderate-income residents with protected characteristics, including Hispanic residents, Vietnamese residents, other seniors, and people with disabilities.
- Increase community integration for persons with disabilities.
- Ensure equal access to housing for persons with protected characteristics, who are disproportionately likely to be lower-income and to experience homelessness.
- Expand access to opportunities for protected classes.

### Local Strategies:

- Update Density Bonus Ordinance Garden Grove will update the 2011 Density Bonus Ordinance to comply with current State law. The update will streamline the approval process, increase feasibility, and facilitate future housing development at all affordability levels.
- Create Objective Residential Development Standards to allow for streamlined housing development in all residential zones.
- Create Objective Development Standards for Supportive Housing. These standards would be for new construction of Supportive Housing.
- Evaluate the creation of Objective Development Standards for Hotel/Motel/Office Conversion to Supportive Housing.
- Review and amend Garden Grove's current Accessory Dwelling Unit (ADU)
   Ordinance to comply with State requirements and further increase housing supply.
- Continue to invest in landlord and tenant counseling and mediation services, unlawful detainer assistance, housing discrimination services, homebuyer education and outreach, and local eviction prevention strategies.

It was moved by Vice Chair Crawford and seconded by Chair Blackmun, to accept staff's recommendation to transmit the 2020-24 Orange County Analysis of Impediments, along with any public comments, to City Council for adoption. The motion carried by a 6-0 vote, with Commissioner Hanssen absent, as follows:

Ayes: (6) Blackmun, Crawford, Flanders, Newbold, Pham, Swaim

Noes: (0) None Absent: (1) Hanssen

<u>PUBLIC HEARING – FY 2020-25 Consolidated Plan and FY 2020-21 Annual Action Plan:</u> Staff presented an overview and accepted public comment on the FY 2020-25 Consolidated Plan and FY 2020-21 Annual Action Plan. The following is a brief outline of the Housing and Community Development goals and priorities that have been identified and will guide the City's community and economic development activities over the next five years:

- Provide decent and affordable housing.
- Address the needs of homeless individuals and those at risk of homelessness.
- Provide for a variety of community and supportive services.
- Address public facilities and infrastructure needs.
- Promote economic development and employment opportunities.
- Provide for planning and administration activities to address housing and community development needs in the City.

It was moved by Commissioner Newbold and seconded by Commissioner Pham, to accept staff's recommendation to transmit the 2020-2025 Consolidated Plan and Fiscal Year 2020-21 Action Plan, along with any public comments, and an updated staff report, to City Council for adoption. The motion carried by a 6-0 vote, with Commissioner Hanssen absent, as follows:

Ayes: (6) Blackmun, Crawford, Flanders, Newbold, Pham, Swaim

Noes: (0) None Absent: (1) Hanssen

MATTERS FROM COMMISSIONERS: Commissioner Pham mentioned a resource called AHRI for Justice, in collaboration with Viet Rainbow of Orange County, which provides assistance and support during the Covid-19 crisis, for example to families who have lost jobs, with a priority to marginalized community members. He then asked for 30 seconds of silence to remember those affected by the crisis and to also celebrate June as Pride month.

Commissioners Newbold and Flanders thanked staff for their hard work on the Plans presented.

Vice Chair Crawford and Chair Blackmun asked for updates on homelessness from the Special Resource Team and City Net for the next regular meeting, as well as an update on Covid-19 funding for the City. Requiring a consensus to place the requests on the agenda, the Commissioners unanimously approved the request.

ADJOURNMENT: The meeting was adjourned at 7:21 p.m.

The next Meeting of the Neighborhood Improvement and Conservation Comm	ission
will be held on Monday, September 14, 2020, at 6:30 p.m., in the Council Cha	ımber
of the Community Meeting Center, 11300 Stanford Avenue, Garden Grove, CA.	ı

Judy Moore, Recording Secretary

Garden Grove City Council Public Hearing: June 23, 2020

### **EXCERPT FROM THE MINUTES**

### GARDEN GROVE CITY COUNCIL REGULAR MEETING OF JUNE 23, 2020

### Community Meeting Center 11300 Stanford Avenue, Garden Grove, CA 92840

### CONVENE MEETING

At 7:05 p.m., Mayor Jones convened the meeting in the Community Meeting Center.

ROLL CALL PRESENT: (7) Council Members Brietigam, D. Nguyen, Bui,

Klopfenstein, K. Nguyen, Mayor Pro Tem

O'Neill, Mayor Jones

ABSENT: (0) None

PUBLIC HEARING - APPROVAL OF THE 2020-2025 FIVE-YEAR CONSOLIDATED PLAN, AND THE FISCAL YEAR 2020-2021 ACTION PLAN REGARDING THE CITY'S HOUSING NEEDS (F: 117.10D) (XR: 57.1)

Following staff's presentation, Mayor Jones declared the public hearing open and asked if anyone wished to address the City Council.

Speakers: Nicholas Dibs

There being no further response from the audience, the public hearing was declared closed.

Following City Council comments, it was moved by Mayor Pro Tem O'Neill, seconded by Council Member D. Nguyen that:

The 2020-2025 Five-year Consolidated Plan and the Fiscal Year 2020-21 Action Plan for the use of funding from the U.S. Department of Housing and Urban Development (HUD), be accepted; and

Staff be directed to transmit the Plans to HUD.

The motion carried by a 7-0 vote as follows:

Ayes: (7) Brietigam, D. Nguyen, Bui, Klopfenstein, K.

Nguyen, O'Neill, Jones

Noes: (0) None

STATE OF CALIFORNIA	)	
COUNTY OF ORANGE	)	SS:
CITY OF GARDEN GROVE	)	

I, TERESA POMEROY, City Clerk of the City of Garden Grove, California, do hereby certify that the foregoing is a true, full, and correct copy of the Minute Entry on record in this office, said minutes approved by the City Council.

IN WITNESS WHEREOF, I hereunto set my hand seal this 16th day of July 2020.

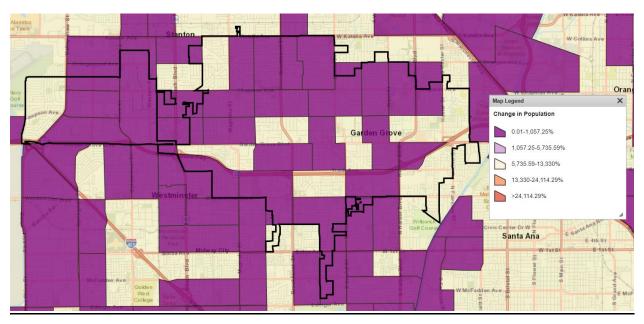
Teresa Pomeroy, CMC

City Clerk

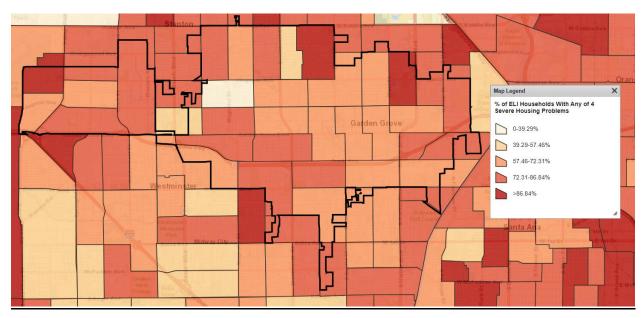
### **Appendix C: References**

### <u>Maps</u>

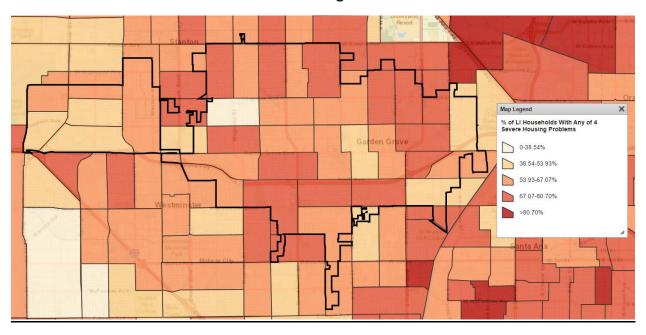
### **NA-10 Change in Population**



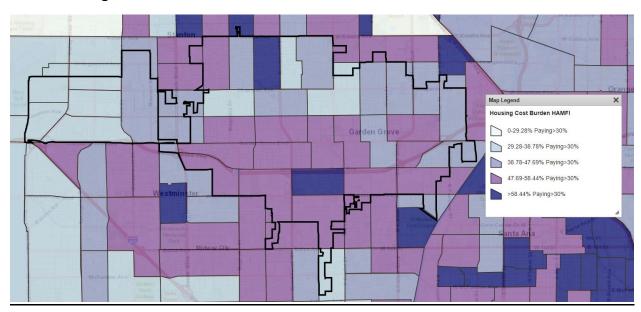
### **NA-20 Extremely Low Income Residents with Severe Housing Problems**



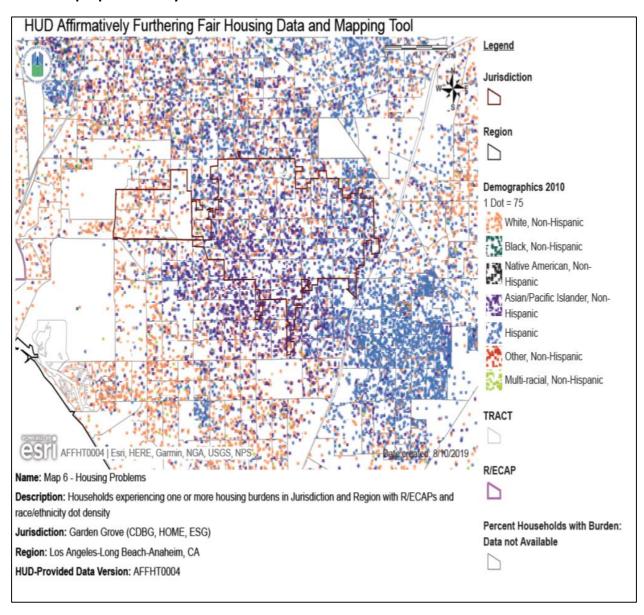
**NA-20 Low Income Residents with Severe Housing Problems** 



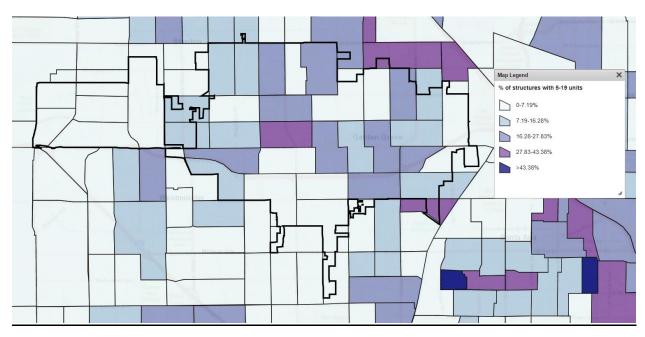
**NA-25 Housing Cost Burden** 



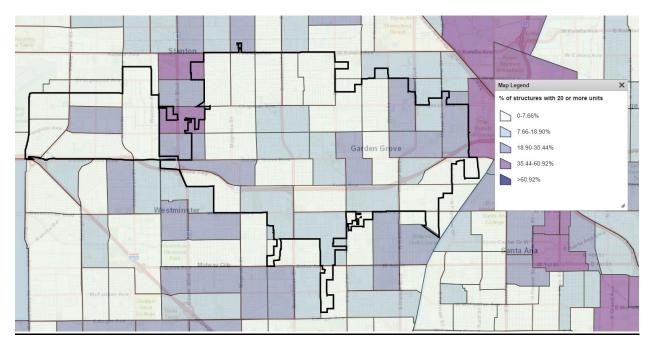
### **NA-30 Disproportionately Greater Need Discussion**



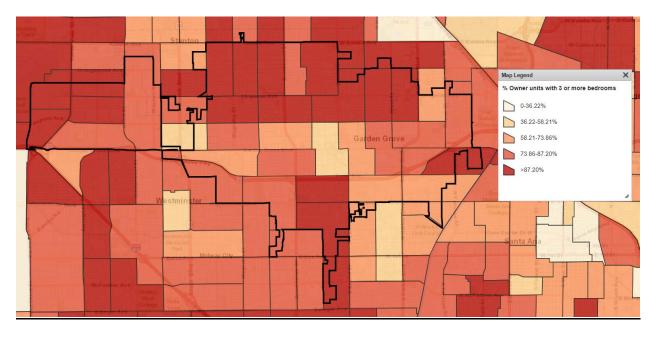
MA-10 Structures with 5-19 Units



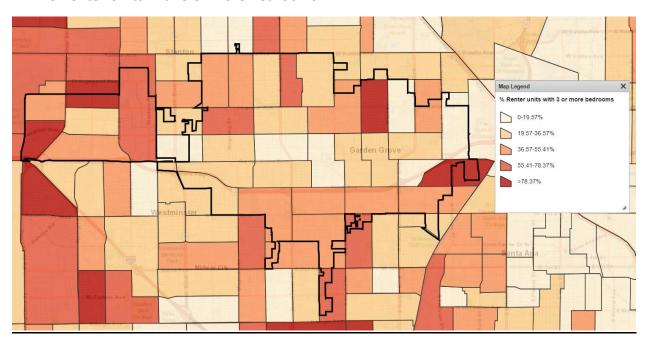
MA-10 Structures with 20 or more Units



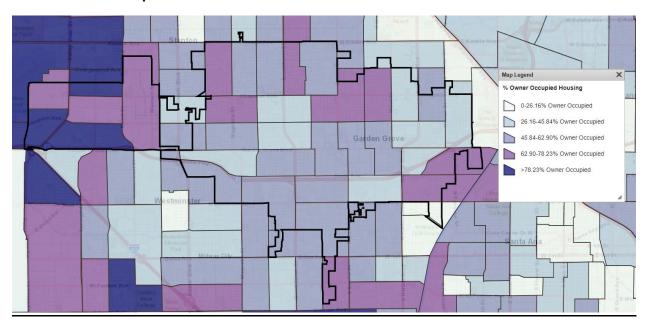
MA-10 Owner Units with 3 or more Bedrooms



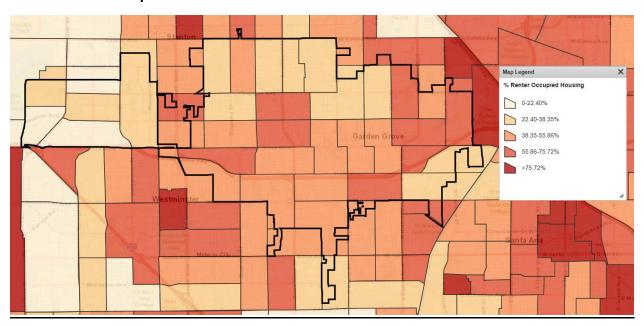
MA-10 Renter Units with 3 or more Bedrooms



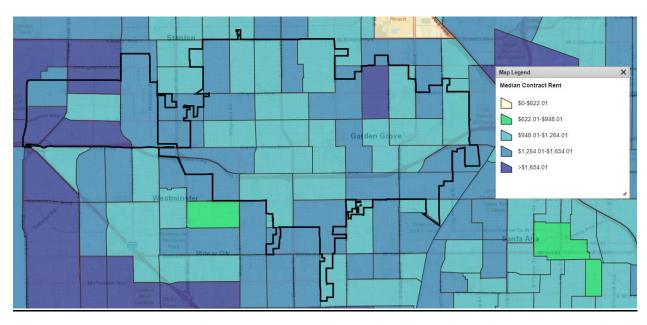
**MA-10 Owner Occupied Units** 



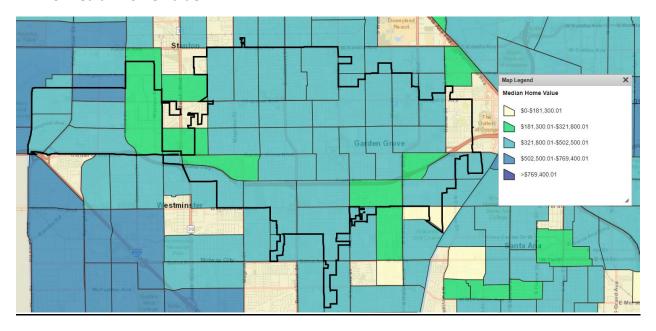
### **MA-10 Renter Occupied Units**



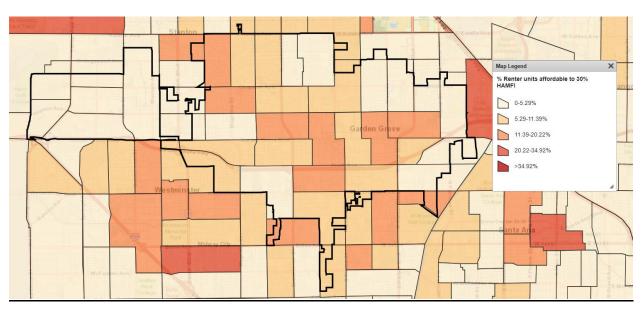
**MA-15 Median Contract Rent** 



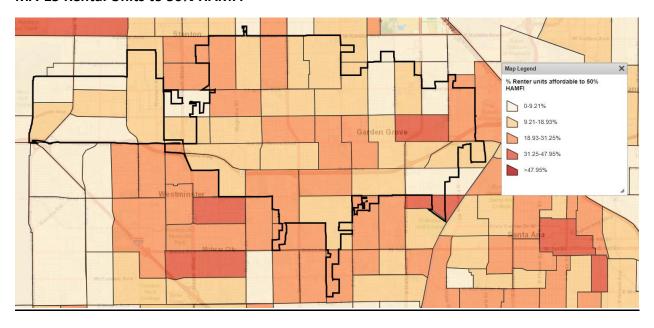
**MA-15 Median Home Value** 



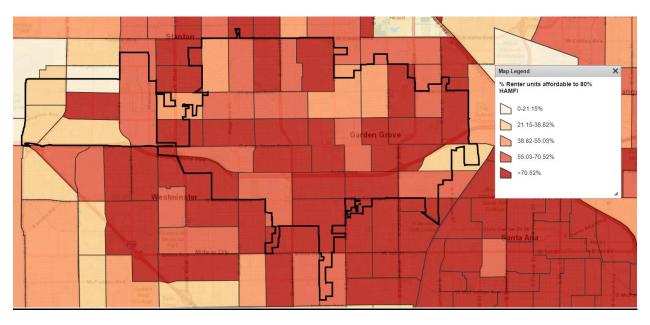
MA-15 Rental Units to 30% HAMFI



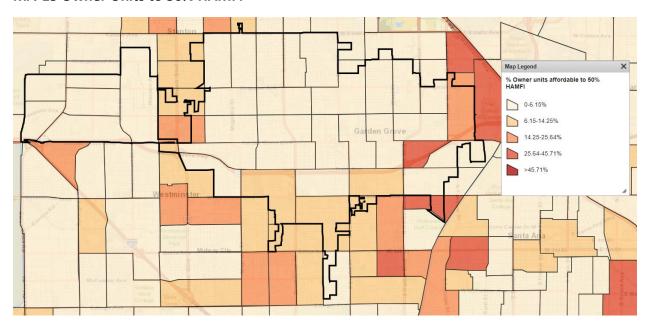
MA-15 Rental Units to 50% HAMFI



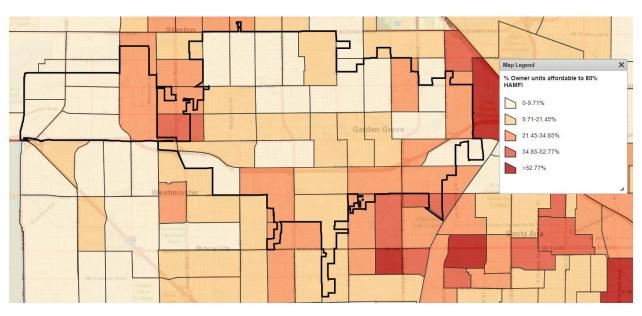
MA-15 Rental Units to 80% HAMFI



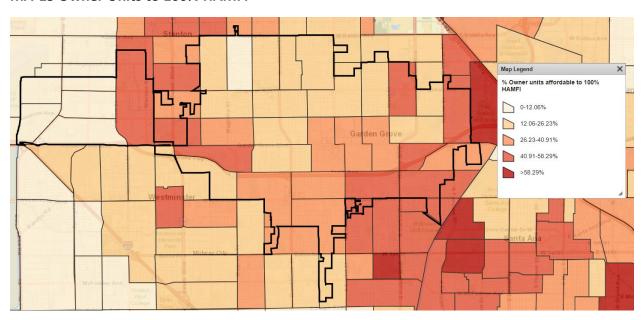
**MA-15 Owner Units to 50% HAMFI** 



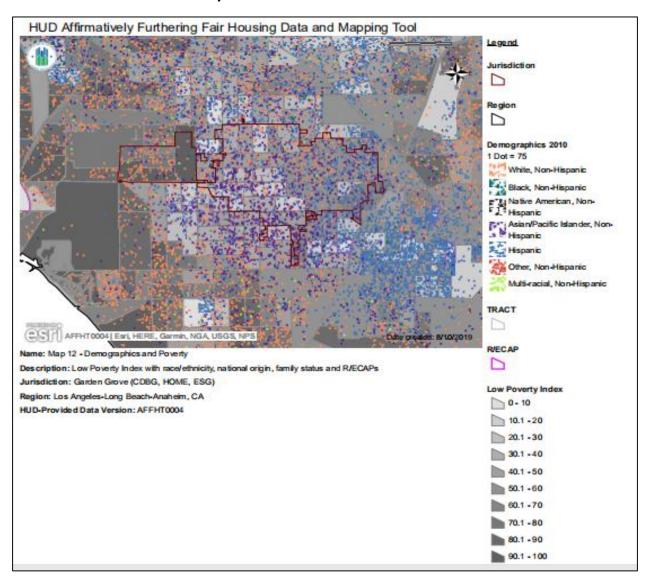
**MA-15 Owner Units to 80% HAMFI** 

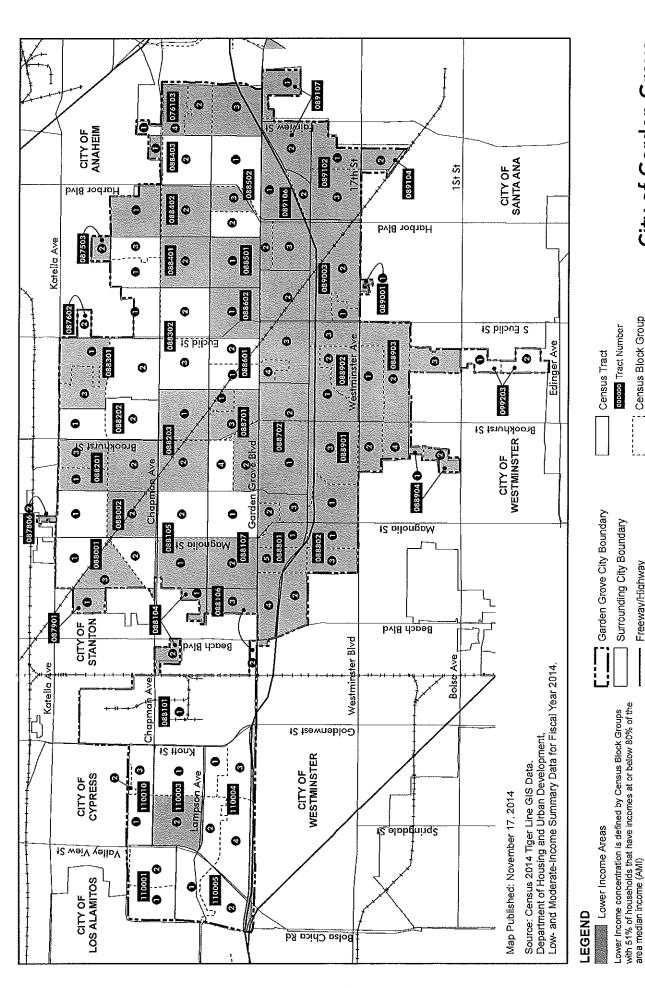


MA-15 Owner Units to 100% HAMFI



### **MA-50 Needs and Market Analysis**





# City of Garden Grove Lower Income Areas

Census Block Group

Block Group Number

Freeway/Highway Major Road

Railroad

wer Income Areas 2015-2020 Consolidated Plan



## **Protocols for Administering The Emergency Solutions Grant**

City of Garden Grove

COMMUNITY DEVELOPMENT DEPARTMENT NEIGHBORHOOD IMPROVEMENT DIVISION 11222 ACACIA PARKWAY GARDEN GROVE, CA 92840 This document establishes protocols for administering the Emergency Solutions Program (ESG) and replaces previous protocols for the defunct Emergency Shelter Grants Program. The protocols herein incorporate changes in the ESG program pursuant to the Interim Rule (effective January 4, 2012), which established the regulations for the Emergency Solutions Grants Program (ESG). Unlike the former Emergency Shelter Grants Program that emphasized serving the needs of the homeless in emergency or transitional shelters, the focus of the ESG aims at "assisting people to quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness" (Interim Rule, Federal Register / Vol. 76, No. 233. p. 75954).

**Regulatory Authority.** The Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009, was promulgated on May 20, 2009, reauthorized and amended the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11371 et seq) consolidating three homeless assistance programs into one grant program and revising the Emergency Shelter Grants program and renaming it as the Emergency Solutions Grants (ESG) program. The HEARTH Act also codifies into law the Continuum of Care planning process.

Effective January 4, 2012, the Homeless Emergency Assistance and Rapid Transition to Housing: Emergency Solutions Grants Program and Consolidated Plan Conforming Amendments interim rule revised the regulations for the Emergency Shelter Grants program by establishing the regulations for the Emergency Solutions Grants program, which replaced the Emergency Shelter Grants program.

**Objectives.** The ESG Program provides funding to achieve these objectives:

- Engage homeless individuals and families living on the street;
- Improve the number and quality of emergency shelters for homeless individuals and families;
- Help operate these shelters;
- Provide essential services to shelter residents.
- Rapidly re-house homeless individuals and families, and
- Prevent families/individuals from becoming homeless.

### Beneficiary Eligibility

City staff will ensure compliance by subrecipients with the minimum eligibility criteria for ESG beneficiaries:

- For essential services related to street outreach, beneficiaries must meet the criteria under paragraph (1)(i) of the "homeless" definition under 24 CFR 576.2, namely:
  - An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground;
- For emergency shelter, beneficiaries must meet the "homeless" definition in 24 CFR 576.2.

- (1) An individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning:
- (i) An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings ,including a car, park, abandoned building, bus or train station, airport, or camping ground;
- (ii) An individual or family living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low income individuals); or
- (iii) An individual who is exiting an institution where he or she resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution;
- (2) An individual or family who will imminently lose their primary nighttime residence, provided that
- :(i) The primary nighttime residence will be lost within 14 days of the date of application for homeless assistance;
- (ii) No subsequent residence has been identified; and
- (iii) The individual or family lacks the resources or support networks, e.g., family, friends, faith-based or other social networks, needed to obtain other permanent housing;
- (3) Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who:
- (i) Are defined as homeless under section 387 of the Runaway and Homeless Youth Act (42 U.S.C. 5732a), section 637 of the Head Start Act (42 U.S.C. 9832), section 41403 of the Violence Against Women Act of 1994 (42 U.S.C. 14043e–2), section 330(h) of the Public Health Service Act (42 U.S.C. 254b(h)), section 3 of the Food and Nutrition Act of 2008 (7 U.S.C. 2012), section 17(b) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(b)) or section 725 of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a);
- (ii) Have not had a lease, ownership interest, or occupancy agreement in permanent housing at any time during the 60 days immediately preceding the date of application for homeless assistance;
- (iii) Have experienced persistent instability as measured by two moves or more during the 60-day period immediately preceding the date of applying for homeless assistance; and
- (iv) Can be expected to continue in such status for an extended period of time because of chronic disabilities, chronic physical health or mental health conditions, substance addiction, histories of domestic violence or childhood abuse (including neglect), the presence of a child or youth with a disability, or two or more barriers to employment, which include the lack of a high school degree or General Education Development (GED), illiteracy, low English proficiency, a history of incarceration or detention for criminal activity, and a history of unstable employment; or
- (4) Any individual or family who:

- (i) Is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or other dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return to their primary nighttime residence;
- (ii) Has no other residence; and
- (iii) Lacks the resources or support networks, e.g., family, friends, faith based or other social networks, to obtain other permanent housing.
- For essential services related to emergency shelter, beneficiaries must be "homeless" and staying in an emergency shelter (which could include a day shelter).
- For homelessness prevention assistance, beneficiaries must meet the requirements described in 24 CFR 576.103par. That is, those who meet the criteria under "At Risk of Homelessness", and who have an annual income below 30% of the median family income for the area. At Risk of Homelessness" means an individual or family who has an annual income below 30 percent of median family income for the area, as determined by HUD, and does not have sufficient resources or support networks.
- For rapid re-housing assistance, beneficiaries must meet requirements described in 24 CFR 576.104, that is:

Program participants who meet the criteria under paragraph (1) of the "homeless" definition in § 576.2 or who meet the criteria under paragraph (4) of the "homeless" definition and live in an emergency shelter or other place described in paragraph (1) of the "homeless" definition.

Further eligibility criteria may be established at the local level in accordance with 24 CFR 576.400(e).

**Minimum Documentation.** The following standards for documenting homelessness are to be monitored by City staff.

Persons living on the street	Certify that the persons served reside on the street.	Provision of services (e.g., outreach, food, health care, clothing) to persons who reside on the streets and not in shelters or other places meant for human habitation), require the outreach or service worker to sign and date a general certification that:
		<ul> <li>verifies that the services are going to homeless persons, and</li> <li>indicates where the persons served reside.</li> </ul>

Persons coming from living on the street (and into a place meant for human habitation) Persons coming from an emergency shelter Persons coming from a transitional housing

Obtain information to indicate that the participant is coming from the street.

You must verify that an individual is coming from the street through:

- organizations or outreach workers who have assisted him/her in the past;
- determining where the resident receives assistance checks, if applicable; and/or
- other information regarding the participant's recent past activities.

Document your verification efforts! Your staff should prepare a statement that is then signed and dated.

As a last resort, if you are unable to verify in this manner that the person is coming from living on the street, the participant or a staff member may prepare a short written statement about the participant's previous living place and have the participant sign the statement and date it.

Verify from the emergency shelter staff that the participant has been residing at the emergency shelter.

Verify with the transitional

housing staff that:

- the participant has been residing at the transitional housing; and
- the participant was living on the streets or in an emergency shelter prior to living in the transitional housing facility or was discharged from an institution or evicted prior to living in the transitional housing and would have been homeless if not for the transitional housing.

You need to obtain from the referring agency a written, signed, and dated verification that the individual has been a resident of the emergency shelter.

You must obtain from the referring agency two written, signed, and dated verifications:

- a signed statement from the transitional housing staff indicating that the individual had been a resident there; and
- the referring agency's written, signed, and dated verification as to the individual's homeless status when he/she entered their program.

If the referring agency did not verify the individual's homeless status upon entry into their program, you will need to verify that status yourself. That is, in addition to the written, signed, and dated verification from the referring agency that the individual has been residing in the transitional housing, you need to verify their status upon entry into transitional housing and document that status according to the instructions here.

(For example, if the person was living on the streets before moving into the transitional housing, you will need to obtain the documentation required under "Persons coming from living on the street" above).

Persons being
evicted from a
private dwelling

Have evidence of the eviction proceedings.

You need to obtain two types of information:

- Documentation of:
  - ✓ the income of the participant;
  - ✓ what efforts were made to obtain housing; and
  - ✓ why, without the homeless assistance, the participant would be living on the street or in an emergency shelter.
- Documentation of one of the following:
  - ✓ For formal eviction proceedings, evidence that the participant was being evicted within the week before receiving homeless assistance;
  - ✓ Where a participant's family is evicting, a signed and dated statement from a family member describing the reason for the eviction;
  - ✓ Where there is no formal eviction process (in these cases, persons are considered evicted when they are forced out of the dwelling unit by circumstances beyond their control), two things are needed:
    - a signed and dated statement from the participant describing the situation; and
    - documentation and verification (through written, signed, and dated statements) of efforts to confirm that these circumstances are true.

## Persons from a short term stay

(up to 30 consecutive days) in an institution who previously resided

on the street or in an emergency shelter

Verify from the institution staff that the participant has been residing at the institution and was homeless before entering the institution

### You must obtain:

- written verification from the situation's staff that the participant has been residing in the institution for less that 31 days; and
- information on the previous living situation. Preferably, this will be the institution's written, signed, and dated verification on the individual's homeless status when he/she entered the institution. If the institution's staff did not verify the individual's homeless status upon entry into the institution, you will need to verify that status yourself, according to the instructions above (i.e., if the person was living on the streets before moving into the institution, you will need to obtain the documentation

		required under "Persons coming from living on the street").
Persons being discharged from a longer stay in an institution	Verify from the institution staff that the participant has been residing at the institution and will be homeless if not provided with assistance.	You need to obtain signed and dated:  • evidence from the institution's staff that the participant was being discharged within the week before receiving homeless assistance; and
		<ul> <li>documentation of the following:</li> <li>the income of the participant;</li> <li>what efforts were made to obtain housing; and</li> <li>why, without the homeless assistance, the</li> </ul>
Persons fleeing domestic violence	Verify that the participant is fleeing a domestic violence situation.	participant would be living on the street or in an emergency shelter.  You must obtain written, signed, and dated verification from the participant that he/she is fleeing a domestic violence situation.
		If the participant is unable to prepare the verification, you may prepare a written statement about the participant's previous living situation, have the participant sign, and date it.

### **SALIENT ESG COMPONENTS**

The following summarizes the five allowable ESG components and corresponding activities. Refer to **Exhibit 1** for a detailed summation of ESG components, activities and allowable costs.

- <u>Street Outreach</u>. Essential Services necessary to reach out to unsheltered homeless individuals and families, connect them with emergency shelter, housing, or critical services, and provide them with urgent, non-facility-based care. Component services per 24 CFR 576.101 comprise the following:
  - ✓ Engagement,
  - ✓ Case management,
  - ✓ Emergency health and mental health services,
  - ✓ Transportation.

- Emergency Shelter. Per 24 CFR 576.102, ESG funds may be used to renovate a building to serve as an emergency shelter. Site must serve homeless persons for at least 3 or 10 years, depending on the cost and type of renovation (major rehabilitation, conversion, or other renovation). Note: Property acquisition and new construction are ineligible.
- ✓ Essential Services for individuals and families in emergency shelter. Component services generally consist of case management, childcare, education services, employment assistance and job training, outpatient health services, legal services, life skills training, mental health services, substance abuse treatment services, and transportation.
- ✓ Shelter Operations, including maintenance, rent, security, fuel, equipment, insurance, utilities, and furnishings.
- ✓ Relocation assistance for persons displaced by a project assisted with ESG funds.
- ✓ Homelessness Prevention. Housing relocation and stabilization services and/or short and/or medium-term rental assistance necessary to prevent the individual or family from moving into an emergency shelter or another place described in paragraph (1) of the "homeless" definition in § 576.2.

Component services and assistance generally consist of short-term and medium-term rental assistance, rental arrears, rental application fees, security deposits, advance payment of last month's rent, utility deposits and payments, moving costs, housing search and placement, housing stability case management, mediation, legal services, and credit repair. For specific requirements and eligible costs, see 24 CFR 576.103, 576.105, and 576.106.

Rapid Re-Housing. Housing relocation and stabilization services and short and/or medium-term rental assistance as necessary to help individuals or families living in an emergency shelter or other place described in paragraph (1) of the "homeless" definition move as quickly as possible into permanent housing and achieve stability in that housing.

Component services and assistance generally consist of short-term and medium-term rental assistance, rental arrears, rental application fees, security deposits, advance payment of last month's rent, utility deposits and payments, moving costs, housing search and placement, housing stability case management, mediation, legal services, and credit repair. For specific requirements and eligible costs, see 24 CFR 576.104, 576.105, and 576.106.

The following chart summarizes the ESG components and related activities:

ESG Eligible Activities

Component	Renov ation/ Rehab	Essent ial Servic es	O pe ra tio ns	Housing Relocation & Stabilization/ Financial Assistance	Housing Relocation & Stabilization/ Financial	Rental Assista nce
s Street Outreach		<b>√</b>		7 ISSISTATION	Services	
Shelter Homeless Preventio	✓	<b>√</b>		✓	✓	<b>√</b>
n Rapid Re- Housing				✓	<b>√</b>	✓

ESG funds are also used for the following:

- **HMIS.** Grant funds may be used for certain Homeless Management Information System (HMIS) and comparable database costs, as specified at 24 CFR 576.107.
- Administration. Pursuant to 24 CFR 576.108., up to 7.5% of a recipient's fiscal year grant can be used for administrative activities, such as general management, oversight, coordination, and reporting on the program. State recipients must share administrative funds with their subrecipients who are local governments and may share with their subrecipients who are nonprofit organizations.

### **SALIENT MONITORING COMPONENTS**

City staff will monitor subrecipients to ensure compliance with ESG requirements outlined below.

The Eligibility Evaluation form and the Subrecipient Agreement will include the following performance objective and performance outcome by ESG activity category.

	Performance Objective		Performanc	e Outcome
	Create	Provide Decent		
ESG Activity	Suitable Living	Affordable	Availability/	
Category in IDIS	Environments	Housing	Accessibility	Affordability

Shelter	✓		✓	
Street Outreach	✓		✓	
Homeless Prevention		✓		✓
Rapid Re-Housing		✓		✓

### **Obligation & Expenditure Deadlines**

In accordance with 24 CFR 576.203, the City is to adhere to the following deadlines:

ESG Timeliness Requirement	Timeframe
Obligate funds (from the date HUD signs the grant agreement)	60 Days
Select subrecipient organizations	120 Days
Reimburse subrecipient organizations	30 Days
Expend all ESG funds	2 Years

In addition, an Emergency Shelter facility must be maintained and used for the homeless based upon minimum time periods (See 24 CFR 576.102(c)(1)) according to the types of activities assisted with ESG funds. Emergency Shelter Facilities (24 CFR 576.2) comprise facilities primarily intended to provide a temporary shelter for the homeless in general or for specific populations of the homeless and which do not require occupants to sign leases or occupancy agreements.

Emergency Shelter Activities	Timeframe
Major Rehabilitation	10 years after the date the building is first occupied by a homeless individual or family after the completed Rehabilitation, if Rehabilitation costs exceed 75 percent (75%) of the value of the building before Rehabilitation. A recorded deed or use restriction is required.
Conversion	10 years after the date the building is first occupied by a homeless individual or family after the completed Conversion, if Conversion costs exceed 75 percent of the value of the building after Conversion. A recorded deed or use restriction is required.
Renovation	3 years after the date the building is first occupied by a homeless individual or family after the completed Renovation.
Shelter Operations or Essential Services	Term of the Standard Agreement, without regard to a particular site or structure, so long as the Applicant serves the same type of persons (e.g., families with children, unaccompanied youth, veterans, disabled individuals, or victims of domestic violence) or persons in the same geographic area.

### **GENERAL REQUIREMENTS**

Along with monitoring activity eligibility, cost eligibility and proper documentation to support beneficiary eligibility, City staff will also ensure compliance with the following general requirements.

- Uniform Administrative Requirement. ESG regulations at 24 CFR 576.407(c) require the governmental agencies apply 24 CFR Part 85, except for 24 CFR 85.24 and 85.42, and program income is to be used as match under 24 CFR 85.25 (g). The requirements of 24 CFR Part 84 apply to Private Nonprofit subrecipients, except for 24 CFR 84.23 and 84.53, and program income is to be used as the non-Federal share under 24 CFR 84.24 (b).
- Homeless Participation. Under 24 CFR 576.405 the City is ensure subrecipients provide for the participation of not less than one homeless individual or formerly homeless individual on the Board of Directors or other equivalent policy-making entity, to the extent that the entity considers and makes policies and decisions regarding any facilities, services or other assistance that receives funding under ESG.
- Program Termination. The City will review the termination/denial policy in each subrecipient's Written Standards to verify that the following minimal components are included: a progressive discipline warning system, written notices, a formal appeal process, and consideration of the appeal by someone not involved in the original termination. Staff will also monitor each subrecipient's compliance with ESG regulations at 24 CFR 576.402 to ascertain whether persons or families receiving assistance who violate program requirements are terminated only in the most severe cases. The subrecipient is required to terminate assistance in accordance with a formal process that has been established and that recognizes the rights of individuals or families affected.

City staff will monitor compliance with the following area-wide systems coordination requirements pursuant to 24 CFR 576.400.

- Consultation with CoCs. Staff will assist subrecipients are to consult with the CoC to (1) determine how ESG funds will be allocated in that region; (2) identify the performance standards for evaluating the outcomes of projects and activities; and (3) identify the funding, policies and procedures for the administration and operation of the HMIS, if appropriate
- Coordination with Other Targeted Homeless Services. City staff will monitor subrecipients to verify that
  other programs are targeted to homeless people in the area covered by the CoC to provide a strategic,
  community-wide system to prevent and end homelessness for that area.
- System and Program Coordination with Mainstream Resources. The subrecipient is to coordinate and integrate ESG-funded activities with mainstream housing, health, social services, employment, education,

and youth programs for which families and individuals at risk of homelessness and homeless individuals and families may be eligible.

- Centralized or Coordinated Assessment. Each ESG-funded subrecipient is to work with the CoC to ensure
  the screening, assessment and referral of participants are consistent with the Written Standards. A Victim
  Service Provider may choose not to use the CoC Centralized or Coordinated Assessment System.
- Written Standards .Once the CoC has developed Written Standards in accordance with the requirements outlined in 24 CFR 576.400(e)(2)(3), Each subrecipient is to use the CoC's Written Standards.
- Participation in HMIS. The subrecipient is to ensure that data on all persons served and all activities assisted under ESG are entered into the applicable community-wide HMIS in the area in which those persons and activities are located, or a comparable database in accordance with HUD's standards on participation, data collection and reporting under a local HMIS. If the subrecipient is a Victim Service Provider or a Legal Services Provider, it may use a comparable database that collects client level data over time (i.e., longitudinal data) and generates unduplicated aggregate reports based on the data. Information entered into a comparable database must not be entered directly into or provided to an HMIS.

City staff will monitor each subrecipient's compliance with other federal and state requirements set forth at 24 CFR 576.406-576.408.

- Per 24 CFR 576.407(a), the subrecipient is to adhere to the requirements in 24 CFR Part 5, Subpart A, including the nondiscrimination and equal opportunity requirements at 24 CFR 5.105(a). Section 3 of the Housing and Urban Development Act of 1968, 12 U.S.C. 41701u, and implementing regulations at 24 CFR Part 135 apply, except that homeless individuals have priority over other Section 3 residents in accordance with 24 CFR 576.405(c).
- Faith-Based Activities. Religious organizations may receive ESG funds if agreeable to providing all eligible ESG activities in a manner that is in accordance with 24 CFR 576.406. ESG funds may not be used for the rehabilitation of structures if those structures are used for inherently religious activities. Where a structure is used for both eligible and inherently religious activities, funds may not exceed the cost of those portions of the rehabilitation that are attributable to eligible activities in accordance with the federal cost accounting requirements. Sanctuaries, chapels, or other rooms the religious congregation uses as its principal place of worship are ineligible for ESG-funded improvements. Disposition of real property after the term of the grant, or any change in use of the property during the term of the grant, is subject to government-wide regulations governing real property disposition (See 24 CFR Parts 84 and 85).
- Organizations that are religious or faith-based are eligible to receive ESG funds but may not engage in inherently religious activities, such as worship, religious instruction, or proselytization as part of the programs or services funded under ESG. Refer to 24 CFR 576.406 for additional details.

- **Affirmative Outreach.** As required under 24 CFR 576.407(b), the subrecipient is to establish procedures that ensure the use of the facilities, assistance, and services are available to all on a nondiscriminatory basis.
- Displacement, Relocation, and Acquisition. In accordance with 24 CFR 576.408, the displacement of persons as a result of a Components/Activities assisted with ESG funds must be provided Relocation Assistance pursuant to the URA and 49 CFR Part 24. Temporary relocation is not permitted. No tenant occupant of housing (a dwelling unit) that is converted into an Emergency Shelter may be required to relocate temporarily for a Component/Activity assisted with ESG funds or be required to move to another unit in the same building/complex. The acquisition of real property, whether funded privately or publicly, for a Component/Activity assisted with ESG funds is subject to the URA and the federal government-wide regulations at 49 CFR Part 24, Subpart B. Refer to 24 CFR 576.408 for additional details.
- Match. City staff will monitor matching contributions from each subrecipient to verify that the amount of match equals the amount of ESG funds received per 24 CFR 576.201, and that the match sources include any federal source other than the ESG Program, as well as State, local, and private sources (see 24 CFR 576.201).
- Shelter and Housing Standards. City staff will require per 24 CFR 576.403 that any ESG-assisted shelter to meet minimum Habitability Standards. Shelters renovated with ESG funds, are to meet State or local government Safety and Sanitation Standards, as applicable, include energy-efficient appliances and materials, as well as incorporate lead-based paint remediation and disclosure requirements.
- **Recordkeeping and Reporting Requirements.** City staff will monitor subrecipients have written policies and procedures to ensure that ESG funds are used in accordance with requirements at 24 CFR 576.500. In addition, sufficient records must be established and maintained to enable HCD and HUD to determine whether ESG requirements are being met. Refer to for additional details. (24 CFR 576.500):
  - ✓ Homeless status. Follow written intake procedures to ensure compliance with the homeless definition in § 576.2. The procedures must require documentation at intake of the evidence relied upon to establish and verify homeless status.
  - ✓ At risk of homelessness status. For each individual or family who receives ESG homelessness prevention assistance, the records must include the evidence relied upon to establish and verify the individual or family's "at risk of homelessness" status. This evidence must include an intake and certification form that meets HUD specifications.
  - ✓ **Determinations of ineligibility.** For each individual and family determined ineligible to receive ESG assistance, the record must include documentation of the reason for that determination.
  - ✓ Annual income. For each program participant who receives homelessness prevention assistance, or who receives rapid re-housing assistance longer than one year
    - Income evaluation form completed by the subrecipient; and
    - > Source documents for the assets held by the program participant and income received over the most recent period (e.g., wage statement, unemployment compensation statement, public benefits statement, bank statement);

- ➤ If source documents are unobtainable, a written statement by the relevant third party (e.g., employer, government benefits administrator) or the written certification by the subrecipient's intake staff of the oral verification by the relevant third party of the income the program participant received over the most recent period for which representative data is available; or
- If source documents and third party verification are unobtainable, the written certification by the program participant of the amount of income the program participant received for the most recent period representative of the income that the program participant is expected to receive over the 3-month period following the evaluation.
- ✓ Program participant records. In addition to evidence of homeless status or "at risk of homelessness" status, as applicable, records must be kept for each program participant that document:
  - The services and assistance provided to program participant, including the security deposit, rental assistance, and utility payments made on behalf of the program participant;
  - ➤ Compliance with the applicable requirements for providing services and assistance to t program participant under the program components and eligible activities provisions at § <u>576.101</u> through §<u>576.106</u>, the provision on determining eligibility and amount and type of assistance at § <u>576.401(a)</u> and (b), and the provision on using appropriate assistance and services at § <u>576.401(d)</u> and (e); and
  - ➤ Where applicable, compliance with the termination of assistance requirement in § <u>576.402</u>.
- ✓ Centralized or coordinated assessment systems and procedures. Documentation evidencing written intake procedures for, the centralized or coordinated assessment system(s) developed by the CoC.
- ✓ Rental assistance agreements and payments. The records must include copies of all leases and rental assistance agreements for the provision of rental assistance, documentation of payments made to owners for the provision of rental assistance, and supporting documentation for these payments, including dates of occupancy by program participants.
- ✓ **Utility allowance.** The records must document the monthly allowance for utilities (excluding telephone) used to determine compliance with the rent restriction.
- ✓ Shelter and housing standards. Documentation of compliance with the shelter and housing standards in § 576.403, including inspection reports.
- ✓ Emergency shelter facilities. The amount and type of assistance provided to each emergency shelter.
- ✓ Services and assistance provided. Types of essential services, rental assistance, and housing stabilization and relocation services and the amounts spent on these services and assistance. Subrecipients that are units of general-purpose local government must keep records to demonstrate compliance with the maintenance of effort requirement, including records of the unit of the general-purpose local government's annual budgets and sources of funding for street outreach and emergency shelter services.
- ✓ Coordination with CoC and other programs. Document their compliance with the requirements of § <u>576.400</u> for consulting with the CoC and coordinating and integrating ESG assistance with programs targeted toward homeless people and mainstream service and assistance programs.
- ✓ **HMIS.** Records of the participation in HMIS or a comparable database by all projects.
- ✓ Matching. The recipient must keep records of the source and use of contributions made to satisfy the matching requirement in § 576.201. The records must indicate the particular fiscal year grant for which each matching contribution is counted. The records must show how the value placed on third party,

- noncash contributions was derived. To the extent feasible, volunteer services must be supported by the same methods that the organization uses to support the allocation of regular personnel costs.
- ✓ **Conflicts of interest.** Records to show compliance with the organizational conflicts-of-interest requirements in § <u>576.404(a)</u>, a copy of the personal conflicts of interest policy or codes of conduct developed and implemented to comply with the requirements in §<u>576.404(b)</u>, and records supporting exceptions to the personal conflicts of interest prohibitions.
- ✓ Homeless participation. Document compliance with the homeless participation requirements under § 576.405.
- ✓ Faith-based activities. Document compliance with the faith-based activities requirements under § 576.406.
- ✓ Other Federal requirements. Document compliance with the Federal requirements in § 576.407, as applicable, including:
  - ➤ Records demonstrating compliance with the nondiscrimination and equal opportunity requirements under § 576.407(a), including data concerning race, ethnicity, disability status, sex, and family characteristics of persons and households who are applicants for, or program participants in, any program or activity funded in whole or in part with ESG funds and the affirmative outreach requirements in § 576.407(b).
  - ➤ Records demonstrating compliance with the uniform administrative requirements in 24 CFR part <u>85</u>(for governments) and 24 CFR part <u>84</u> (for nonprofit organizations).
  - > Records demonstrating compliance with the environmental review requirements, including flood insurance requirements.
  - Certifications and disclosure forms required under the lobbying and disclosure requirements in 24 CFR part 87.
- ✓ Relocation. Document compliance with the displacement, relocation, and acquisition requirements in § 576.408.

### √ Financial records.

- Supportive documentation for all costs charged to the ESG grant.
- ➤ Documentation showing that ESG grant funds were spent on allowable costs in accordance with the requirements for eligible activities under § <u>576.101-§576.109</u> and the cost principles in OMB Circulars A-87 (2 CFR part 225) and A-122 (2 CFR part 230).
- Records of the receipt and use of program income.
- ➤ Documentation of compliance with the expenditure limits in § <u>576.100</u> and the expenditure deadline in § <u>576.203</u>.

### ✓ Subrecipients and contractors.

- ➤ The recipient must retain copies of all solicitations of and agreements with subrecipients, records of all payment requests by and dates of payments made to subrecipients, and documentation of all monitoring and sanctions of subrecipients, as applicable. If the recipient is a State, the recipient must keep records of each recapture and distribution of recaptured funds under § 576.501.
- ➤ The recipient and its subrecipients must retain copies of all procurement contracts and documentation of compliance with the procurement requirements in 24 CFR 85.36 and 24 CFR 84.40-84.48.
- > The recipient must ensure that its subrecipients comply with the recordkeeping requirements specified by the recipient and HUD notice or regulations.

### ✓ Confidentiality.

		Wri	tten procedures to ensure:
			All records containing personally identifying information of any individual or family who applies
			for and/or receives ESG assistance will be kept secure and confidential;
			The address or location of any domestic violence, dating violence, sexual assault, or stalking
			shelter project assisted under the ESG will not be made public, except with written authorization
			of the person responsible for the operation of the shelter; and
			The address or location of any housing of a program participant will not be made public, except
			as provided under a preexisting privacy policy of the recipient or subrecipient and consistent
			with state and local laws regarding privacy and obligations of confidentiality.
			Written confidentiality procedures.
✓			of record retention. All records pertaining to each fiscal year of ESG funds must be retained for
	the	grea	ter of 5 years or the period specified below.
			Documentation of each program participant's qualification as a family or individual at risk of
			homelessness or as a homeless family or individual and other program participant records must
			be retained for 5 years after the expenditure of all funds from the grant under which the program
			participant was served;
			Where ESG funds are used for the renovation of an emergency shelter involves costs charged
			to the ESG grant that exceed 75 percent of the value of the building before renovation, records
			must be retained until 10 years after the date that ESG funds are first obligated for the
			renovation; and
			Where ESG funds are used to convert a building into an emergency shelter and the costs
			charged to the ESG grant for the conversion exceed 75 percent of the value of the building after
			conversion, records must be retained until 10 years after the date that ESG funds are first
			obligated for the conversion.

#### √ Access to records.

- Federal government rights. Notwithstanding the confidentiality procedures established under paragraph (w) of this section, HUD, the HUD Office of the Inspector General, and the Comptroller General of the United States, or any of their authorized representatives, must have the right of access to all books, documents, papers, or other records pertinent to the ESG grant, in order to make audits, examinations, excerpts, and transcripts. These rights of access are not limited to the required retention period but last as long as the records are retained.
- Public rights. Provide citizens, public agencies, and other interested parties with reasonable access (consistent with state and local laws regarding privacy and obligations of confidentiality and the confidentiality requirements in this part) to records regarding any uses of ESG funds the recipient received during the preceding 5 years.
- ➤ Reports. The recipient must collect and report data on its use of ESG funds in the Integrated Disbursement and Information System (IDIS) and other reporting systems, as specified by HUD. The recipient must also comply with the reporting requirements in 24 CFR parts 85 and 91 and the reporting requirements under the Federal Funding Accountability and Transparency Act of 2006, (31 U.S.C. 6101 note), which are set forth in appendix A to 2 CFR part 170.

### **THE MONITORING PROCESS**

Monitoring of ESG-assisted activities takes place on a quarterly and annual basis.

### **Quarter Reports**

Each quarter, subrecipients submit an ESG Subgrantee Report (**Exhibit 2**), which City staff use to monitor performance measured against the requirements initially outlined in the Eligibility Evaluation (**Exhibit 3**) and Subrecipient Agreement (**Exhibit 4**).

### Desk Audit

Desk reviews are done at the City and entail a review of reports and other documentation that are submitted to the City that help the City understand how well a project is managed, and whether it is achieving its goals and compliance obligations.

At the close of each program year, City staff issue a monitoring letter (Exhibit 5: Monitoring Notification Letter: On-Site Visit or Exhibit 6: Annual Monitoring Notification Letter: Desk Audit) will be sent to the subrecipient transmitting the following documents to be completed and returned to the City prior to the scheduled monitoring visit:

Monitoring Notification Letter: Desk Audit

A Monitoring Notification Letter: Desk Audit will be sent to the owner/property manager detailing the salient terms of the Subrecipient Agreement that will be the source of monitoring.

### Monitoring Checklist

This report collects information as a basis for conclusions to be included in the Monitoring Summary letter and follow-up (Exhibit 7: Monitoring Checklist).

### Monitoring Summary

A Monitoring Summary Letter will be provided to the subrecipient that serves as the formal notification of the results of the monitoring. All negative conclusions will be considered a finding or concern with a specific required corrective action. A copy is retained in the Project monitoring file.

- ✓ A "finding" is a deficiency in project performance evidencing an unmet statutory or regulatory requirement.
- ✓ A "concern" relates to project performance-requiring improvement before becoming a finding.

The subrecipient is to provide a written response within 30 days of the date of the Monitoring Summary letter. Upon completion of all corrective actions, a letter is sent to the owner/property manager stating that the monitoring findings and concerns have been closed. A copy is retained in the Project monitoring file.

### **ON-SITE VISIT**

On-site monitoring enables the City to conduct a more in-depth level of review than the desk review and entails a visit to the office of the owner or property manager to review documents and source information, as well as observe operations. On-site monitoring is necessary when the risk analysis or desk review suggests that there may be problems, or if a protracted period of time has elapsed since the last visit.

The following steps are to be taken when monitoring *on-site*:

### Monitoring Notification Letter: On-Site Visit

A Monitoring Notification Letter: On-Site Visit will be sent to the owner/property manager at least two weeks in advance of the monitoring visit. The letter will detail the salient terms of the Subrecipient Agreement that will be the source of monitoring. The letter will also notify the owner/property manager of the date and time of an interview that will be conducted to make sure that the owner and/or manager thoroughly understands the purpose, scope, and schedule for the monitoring.

In addition to the aforementioned reports, these items also are to be reviewed:

### Monitoring Summary

After the monitoring visit, a Monitoring Summary letter is forwarded to the subrecipient that serves as the formal notification of the results of the monitoring. All negative conclusions are considered a finding or concern with a specific required corrective action. If relevant, the letter may stipulate steps initiated by the owner/property manager to correct areas of noncompliance or nonperformance. A copy is retained in the Project monitoring file.

- ✓ A "finding" is a deficiency in project performance evidencing an unmet statutory or regulatory requirement.
- ✓ A "concern" relates to project performance requiring improvement before becoming a finding.

The owner/property manager is to provide a written response within 30 days of the date of the Monitoring Summary letter. Upon completion of all corrective actions, a letter is sent to the owner/property manager stating that the monitoring findings and concerns have been closed. A copy is retained in the Project monitoring file.